## COUNCIL SUMMONS

## You are hereby summoned to attend a Meeting of the COUNCIL OF THE CITY AND COUNTY OF SWANSEA to be held in the Council Chamber, CIVIC CENTRE on Tuesday, 15 April 2014 at 5.00 pm

The following business is proposed to be transacted:

1. Disclosures of Personal and Prejudicial Interests. ..... 1-2
2. Apologies for Absence.
3. Minutes. ..... 3-12
To approve and sign as a correct record the minutes of the Ordinary meeting of Council held on 18 March 2014.
4. Announcements of the Chair of the Council.
5. Announcements of the Leader of the Council.
6. Public Questions.meeting and will be dealt within a 10 minute period.
7. Public Presentation - None.
8. Report of the Cabinet Member for Citizen, Community Engagement and Democracy. ..... 13-14
9. Report of the Cabinet Member for Learning \& Skills.
a Welsh in Education Strategic Plan 2014-2017. ..... 15-94
10. Report of the Cabinet Member for Regeneration.
a Leisure Partnerships Annual Report. ..... 95-106
11. Report of the Head of Legal, Democratic Services \& Procurement.
a Members Indemnity for Code of Conduct Complaint Hearings. ..... 107-114
12. Joint Report of the Chair of Council, Monitoring Officer and Head of Democratic Services.
a Amendments to the Constitution. ..... 115-143
13. Councillors' Questions. ..... 144-149
14. For Information Reports. (Not For Discussion)
a Scrutiny Dispatches. ..... 150-151
b Written Responses to Questions asked at the Last Ordinary Meeting of ..... 152-155Council.
c Council Diary 2014/2015. (To Be Confirmed at the Annual Meeting of ..... 156-169

Council on 8 May 2014)

## 15. Common Seal.

To Authorise the Affixing of the Common Seal to any Document Necessary to Carry into Effect any Resolution Passed or Confirmed at this Meeting.


Patrick Arran
Head of Legal, Democratic Services \& Procurement
Civic Centre
Swansea
Friday, 4 April 2014
To: All Members of the Council

## Agenda Item 1. <br> Disclosures of Interest

## To receive Disclosures of Interest from Councillors and Officers

## Councillors

Councillors Interests are made in accordance with the provisions of the Code of Conduct adopted by the City and County of Swansea. You must disclose orally to the meeting the existence and nature of that interest.

NOTE: You are requested to identify the Agenda Item / Minute No. / Planning Application No. and Subject Matter to which that interest relates and to enter all declared interests on the sheet provided for that purpose at the meeting.

1. If you have a Personal Interest as set out in Paragraph 10 of the Code, you MAY STAY, SPEAK AND VOTE unless it is also a Prejudicial Interest.
2. If you have a Personal Interest which is also a Prejudicial Interest as set out in Paragraph 12 of the Code, then subject to point 3 below, you MUST WITHDRAW from the meeting (unless you have obtained a dispensation from the Authority's Standards Committee)
3. Where you have a Prejudicial Interest you may attend the meeting but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise. In such a case, you must withdraw from the meeting immediately after the period for making representations, answering questions, or giving evidence relating to the business has ended, and in any event before further consideration of the business begins, whether or not the public are allowed to remain in attendance for such consideration (Paragraph 14 of the Code).
4. Where you have agreement from the Monitoring Officer that the information relating to your Personal Interest is sensitive information, as set out in Paragraph 16 of the Code of Conduct, your obligation to disclose such information is replaced with an obligation to disclose the existence of a personal interest and to confirm that the Monitoring Officer has agreed that the nature of such personal interest is sensitive information.
5. If you are relying on a grant of a dispensation by the Standards Committee, you must, before the matter is under consideration:
i) Disclose orally both the interest concerned and the existence of the dispensation; and
ii) Before or immediately after the close of the meeting give written notification to the Authority containing:
a) Details of the prejudicial interest;
b) Details of the business to which the prejudicial interest relates;
c) Details of, and the date on which, the dispensation was granted; and
d) Your signature

## Officers

## Financial Interests

1. If an Officer has a financial interest in any matter which arises for decision at any meeting to which the Officer is reporting or at which the Officer is in attendance involving any member of the Council and /or any third party the Officer shall declare an interest in that matter and take no part in the consideration or determination of the matter and shall withdraw from the meeting while that matter is considered. Any such declaration made in a meeting of a constitutional body shall be recorded in the minutes of that meeting. No Officer shall make a report to a meeting for a decision to be made on any matter in which s/he has a financial interest.
2. A "financial interest" is defined as any interest affecting the financial position of the Officer, either to his/her benefit or to his/her detriment. It also includes an interest on the same basis for any member of the Officers family or a close friend and any company firm or business from which an Officer or a member of his/her family receives any remuneration. There is no financial interest for an Officer where a decision on a report affects all of the Officers of the Council or all of the officers in a Department or Service.

## Agenda Item 3.

## CITY AND COUNTY OF SWANSEA

## MINUTES OF THE MEETING OF COUNCIL

## HELD AT THE COUNCIL CHAMBER, GUILDHALL, SWANSEA ON

TUESDAY, 18 MARCH 2014 AT 5.00 PM

PRESENT: D W W Thomas (Chair) presided

| Councillor(s) | Councillor(s) | Councillor(s) |
| :--- | :--- | :--- |
|  |  |  |
| J C Bayliss | T J Hennegan | B G Owen |
| N S Bradley | C A Holley | G Owens |
| J E Burtonshaw | P R Hood-Williams | D Phillips |
| M C Child | B Hopkins | J A Raynor |
| A C S Colburn | D H Hopkins | T H Rees |
| D W Cole | L James | I M Richard |
| A M Cook | A J Jones | J C Richards |
| S E Crouch | S M Jones | P B Smith |
| J P Curtice | J W Jones | R V Smith |
| N J Davies | R D Lewis | R J Stanton |
| P Downing | D J Lewis | G J Tanner |
| C R Doyle | A S Lewis | M Theaker |
| V A Evans | C E Lloyd | C Thomas |
| W Evans | P Lloyd | L G Thomas |
| E W Fitzgerald | P M Matthews | M Thomas |
| R Francis-Davies | P M Meara | L J Tyler-Lloyd |
| F M Gordon | H M Morris | T M White |
| J A Hale | J Newbury |  |

## APOLOGIES FOR ABSENCE.

Apologies for absence were received from Councillors P M Black, R A Clay, U C Clay, W J F Davies, A M Day, J E C Harris, Y V Jardine, M H Jones, E T Kirchner, K E March, C L Philpott, N M Ronconi-Woollard, P Sangha, R C Stewart, D G Sullivan, C M R W D Thomas, G D Walker and LV Walton.

## DISCLOSURES OF PERSONAL AND PREJUDICIAL INTERESTS.

The Head of Legal, Democratic Services and Procurement gave advice regarding the potential personal and prejudicial interests that Councillors and / Officers may have on the agenda.

The Head of Democratic Services reminded Councillors and Officers that the "Disclosures of Personal and Prejudicial Interests" sheet should only be completed if the Councillor / Officer actually had an interest to declare. Nil returns were not required. Councillors and Officers were also informed that any declarable interest must be made orally and in writing on the sheet.

In accordance with the provisions of the Code of Conduct adopted by the City and County of Swansea the following interests were declared:

## Councillors:

1) Councillors J C Bayliss, N S Bradley, J E Burtonshaw, M C Child, A C S Colburn, D W Cole, A M Cook, S E Crouch, J P Curtice, N J Davies, P Downing, C R Doyle, V M Evans, W Evans, R Francis-Davies, F M Gordon, J A Hale, T J Hennegan, C A Holley, P R Hood-Williams, B Hopkins, D H Hopkins, L James, A J Jones, J W Jones, S M Jones, A S Lewis, D J Lewis, R D Lewis, C E Lloyd, P M Matthews, P M Meara, H M Morris, J Newbury, B G Owen, G Owens, J A Raynor, J C Richards, P B Smith, R V Smith, G J Tanner, M Theaker, C Thomas, D W W Thomas, M Thomas, L G Thomas, L J Tyler-Lloyd and T M White declared a personal interest in Minute 205 "Admissions Arrangements 2015-2016.
2) Councillor J A Hale declared a personal interest in Minute 206 "Application for Designation of Swansea within the World Health Organisation (WHO) European Healthy Cities, Network Phase VI.
3) Councillors J P Curtice, J A Hale and C A Holley declared a personal interest in Minute 207 "Pay Policy 2014-2015".
4) Councillor P Downing declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that he had dispensation from the Standards Committee to stay, speak and vote on any item relating to general staff employment, on budget matters and any other matters affecting Corporate Building Services other than matters that directly affect his brother by specific reference to his post.
5) Councillor F M Gordon declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that she had dispensation from the Standards Committee to stay and speak on any item relating to general staff employment, on budget matters and any other matters that directly affect Education other than matters that directly affect her son by specific reference to his post.
6) Councillor A J Jones declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that he had dispensation from the Standards Committee to stay and speak on any item relating to general staff employment, on budget matters and any other matters affecting IT Training in Social Services and Adult Education other than matters that directly affect his wife by specific reference to his post.
7) Councillor S M Jones declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that she had dispensation from the Standards Committee to stay, speak on any item relating to general staff employment, on budget matters and any other matters affecting Education, Teachers and

Schools other than matters that directly affect her son by specific reference to his post.
8) Councillor B G Owen declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that he had dispensation from the Standards Committee to stay, speak but not vote on any item relating to general staff employment, on budget matters and any other matters other than matters that directly affect his son and daughter by specific reference to their posts.
9) Councillor J C Richards declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that she had dispensation from the Standards Committee to stay, speak and vote on any item relating to general staff employment, on budget matters and any other matters affecting other than matters that directly affect her sister-in-law and husband's cousin by specific reference to their posts.
10) Councillor C Thomas declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that she had dispensation from the Standards Committee to stay and speak on any item relating to general staff employment, on budget matters and any other matters affecting Education, Teachers and Corporate Building Services other than matters that directly affect her daughter-in-law and grandson by specific reference to their posts.
11) Councillor G Tanner declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated she had dispensation from the Standards Committee to stay, speak but not vote on any item relating to general staff employment, on budget matters and any other matters other than matters that directly affect her son by specific reference to her post.
12) Councillor M Thomas declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that he had dispensation from the Standards Committee to stay, speak but not vote on any item relating to general staff employment, on budget matters other than matters that directly affect his wife by specific reference to her post.
13) Councillor T M White declared a personal interest in Minute 207 "Pay Policy 2014-2015" and stated that he had dispensation from the Standards Committee to stay and speak on any item relating to general staff employment, on budget matters other than matters that directly affect his daughter by specific reference to her post.
14) Councillors J Newbury and C Thomas declared a personal and prejudicial interest in Minute 209 "Nomination of Lord Mayor Elect and Deputy Lord Mayor Elect 2014-2015" and left the meeting prior to its discussion.

## Officers:

1) J Straw declared a personal interest in Minute 207 "Pay Policy 2014-2015 and left the meeting prior to its discussion.
2) P Arran, G Borsden, H Evans, $M$ Hawes, R Owen, S Rees, P Roberts, C Sivers, D Taylor and D Yeates declared a personal interest in Minute 207 "Pay Policy 2014-2015".

## MINUTES.

RESOLVED that the following Minutes be approved and signed as a correct record:

1) Ordinary Meeting of Council held on 18 February 2014.

## ANNOUNCEMENTS OF THE CHAIR OF THE COUNCIL.

## 1) Condolences

## a) Honorary Alderman and Former Councillor Derek H Cox

The Chair of Council referred with sadness to the recent death of Honorary Alderman and former Councillor Derek H Cox. Honorary Alderman Cox was first elected in 1965 to represent Landore on the former Swansea Borough Council.

He then served on the West Glamorgan County Council, where he was elected Chair of Council in 1987-1988, before becoming a City and County of Swansea Councillor following Local Government Reorganisation in 1996. He stood down in 2004 having spent 39 years as a Councillor.

In 2005, former Councillor Cox had the title Honorary Alderman bestowed on him.

All present stood in silence as a mark of sympathy and respect.

## 2) Parc Williams, Loughor - UK Fields in Trust Awards

The Chair of Council was pleased to announce that Parc Williams in Lower Loughor cleaned-up at the UK Fields in Trust Awards, thanks to a community which goes the extra mile to keep their local park spic and span.

Parc Williams beat off opposition from over 100 entries in England and Scotland to collect the 'Getting Active on a Fields in Trust Site' award following a range of activities and campaigns to spruce up the park in partnership with Swansea Council's Parks service who own and manage the site.

Fields in Trust is a UK organisation which safeguards, protects and promotes more than 2,000 green spaces across the country. It was established in 1925 and aims to ensure that everyone has access to free, local outdoor space for sport, play and recreation.

Fields in Trust protects outdoor recreational spaces by Deeds of Dedication. This ensures that before any field protected by the trust can be disposed for development by the landowner, the owner will require the permission of Fields in Trust.

Parc Williams was successful in the 'Getting Active' category because it offers all ages in the local community the opportunity to take part in active recreation.

Eileen Bartlett, Vernon Bartlett, Marilyn Brayley, Jen Sanger, Jane Adkin and Dewi Bowen were present to receive the award.

## 3) Eileen Bartlett - UK Fields in Trust Awards

The Chair of Council was also pleased to congratulate Eileen Bartlett, secretary of Friends of Parc Williams for receiving an 'Honourable Mention' in the Community Champion category of the UK Fields in Trust Awards for her leadership, enthusiasm and commitment.

Eileen received her commendation for her commitment to the cause which attracted the attention of Fields in Trust patron Prince William, who said she was a worthy contender in the UK Community Champion category.

Since 2009, the Friends of Parc Williams volunteer group has worked closely with Swansea Council staff to make improvements to the park and organise events and activities for the local community. The park became a QE2 protected field in celebration of the 2012 Diamond Jubilee.

Cllr Christine Richards, Swansea Council's Cabinet Member for Citizen, Community Engagement and Democracy, is a founder member and Chair of Friends of Parc Williams.

## 4) Reena Owen - Corporate Director of Environment

The Chair of Council stated that Reena Owen, Corporate Director of Environment would be retiring from the Authority on 4 April 2014. He thanked Reena Owen for her hard work and dedicated service to the City and County of Swansea.

He stated that she commenced employment with the City and County of Swansea on 18 March 1996 which was 18 years ago to the day. He wished her a happy and healthy retirement.

The Leader of the Council echoed the sentiments of the Chair of Council by also wishing Reena Owen a happy and healthy retirement. The Leader of the Council stated that Reena Owen had served the Council diligently over the past 18 years and outlined her as a model Officer for all Officers to follow and aspire towards.

The Leader of the Largest Opposition Political Group and the other Opposition Political Group Leaders also paid tribute to Reena Owen

Reena Owen thanked all for their kind words.
2) Mark James (son of the late, former Councillor Dennis H James) London Marathon

The Leader of the Council stated that Mark James, son of the late, former Councillor Dennis H James) was in training to run the London Marathon 2014 in memory of his dad. All monies raised will be given to Pancreatic Cancer UK, a charity dedicated to carrying out research into and raising awareness of pancreatic cancer which took the life of his father.

The Leader of the Council urged all Councillors to contribute by using the following link www.justgiving.com/mark-james30

## 201. PUBLIC QUESTIONS.

A number of questions were asked by members of the public. The relevant Cabinet Member responded accordingly. Those questions requiring a written response are listed below:

1) Lis Davies asked the Head of Democratic Services questions in relation to Minute 208 "Councillor Learning and Development Strategy".
a) "Page 152, Paragraph 9.15 states that 'Councillor Development events will be placed in individual Councillors electronic calendars' and Paragraph 9.16 states that "At each session the attendance will be recorded and circulated to the Member Support Unit for recording purposes'.
2) How many such development events have taken place to date?
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Minutes of the Council (Tuesday, 18 March 2014)
    Cont'd
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2) What is the attendance record at each event?

The Head of Democratic Services stated that a written response would be provided.
202.

## PUBLIC PRESENTATION - GOWER POWER COMMUNITY CO-OPERATIVE.

Ant Flanagan and Alex Bird gave a presentation to Council on the work of the Gower Power Community Co-operative. The Gower Power Community Co-operative is a democratically run social enterprise that supports community members to take ownership of their local resources. Further information may be found at www.GowerPower.coop

The Sustainability Cabinet Member (Councillor S E Crouch) thanked them for their presentation.

## 203.

MEMBERSHIP OF COMMITTEES.
The Citizen, Community Engagement and Democracy Cabinet Member stated that she had one verbal amendment to the report which had been circulated.

She referred to the report stating that the Leader of the Council had not made any changes to the Authority's Outside Bodies.

RESOLVED that the membership of the Council Bodies listed below be amended as follows:

## 1) Scrutiny Programme Committee

Remove Councillor C E Lloyd.
Add Councillor R V Smith.

## CORPORATE HEALTH \& SAFETY POLICY.

The Citizen, Community Engagement and Democracy Cabinet Member submitted a report which outlined the Authority's revised Corporate Health and Safety Policy.

RESOLVED that:

1) The revised Corporate Health and Safety Policy be approved and adopted;
2) The Leader of the Council and the Chief Executive sign the Policy.

## ADMISSION ARRANGEMENTS 2015/2016.

The Learning and Skills Cabinet Member submitted a report which sought to determine the Admission Arrangements for maintained schools for the academic year 2015-2016.

RESOLVED that:

1) The proposed Admission Arrangements for 2015-2016 for Nursery Classes as set out in Appendix A of the report be approved;
2) The proposed Admission Arrangements for 2015-2016 for Infant, Junior, and Primary Schools as set out in Appendix B of the report be approved;
3) The proposed Admission Arrangements for 2015-2016 for Secondary Schools as set out in Appendix B of the report be approved;
4) The proposed Admission Arrangements / Criteria for Entry for 2015-2016 for Sixth Forms set in Appendix B of the report be approved;
5) The Schedule of Events set out in Appendix C of the report be approved;
6) The Admission Numbers for Primary and Secondary Schools as set out in Appendix D of the report be noted.

APPLICATION FOR DESIGNATION OF SWANSEA WITHIN THE WORLD HEALTH ORGANISATION (WHO) EUROPEAN HEALTHY CITIES NETWORK PHASE VI.

The Wellbeing Cabinet Member submitted a report which sought to inform the Council about the opportunity to apply for designation within Phase VI of the WHO European Healthy Cities Network, the goals and benefits of the programme and the application requirements.

RESOLVED that Council supports the application of Swansea to be designated as a member of the WHO European Healthy Cities Network under Phase VI.

Note: Councillor E W Fitzgerald asked the Wellbeing Cabinet Member the following question:

1) "Page 78, Paragraph E states 'City Statement. Cities will make a statement on how they will benefit from being a member of the WHO European Healthy Cities network'.

Can that statement please be shared with all Councillors?
The Wellbeing Cabinet Member stated that he would ensure that the City Statement was shared with all Councillors.

## PAY POLICY 2014/2015.

The Head of Human Resources submitted a report which sought approval of the Pay Policy 2014-2015.

RESOLVED that the Pay Policy 2014-2015 be adopted.
Note: The Chief Executive withdrew from the meeting prior to consideration of this item.

## 208. AMENDMENTS TO THE COUNCIL CONSTITUTION.

The Chair of Council, Monitoring Officer and Head of Democratic Services jointly submitted a report which sought to make amendments in order to simplify, improve and / or add to the Council Constitution in relation to the following areas:

1) Parts 3 and 4 - Relating to Licensing Committee and Licensing Sub Committee;
2) Part 4 - Contract Procedure Rules;
3) Part 4 - Scrutiny Procedure Rules;
4) Part 4 - Joint Negotiating Committee (JNC) Officer Appointment Procedure Rules.

RESOLVED that the changes to the Council Constitution as outlined in Paragraph 3 of the report be adopted.

## NOMINATION OF LORD MAYOR ELECT AND DEPUTY LORD MAYOR ELECT 2014-2015.

The Chair of Council, Monitoring Officer and Head of Democratic Services jointly submitted a report which sought to nominate the Lord Mayor Elect and Deputy Lord Mayor Elect for 2014-2015.

RESOLVED that:

1) Councillor Ceinwen Thomas be nominated as Lord Mayor Elect 2014-2015;
2) Councillor John Newbury be nominated as Deputy Lord Mayor Elect 20142015;
3) The proposed amendments to the Election of Lord Mayor and Deputy Lord Mayor Protocol as outlined in paragraph 3 of the report be adopted.

COUNCILLOR LEARNING AND DEVELOPMENT STRATEGY.
The Head of Democratic Services submitted a report which set out the Councillors Learning and Development Strategy. The Strategy sought to provide a framework for the development of key skills and knowledge for all Councillors and assist in the achievement of the Corporate Priorities.

RESOLVED that the Councillors Learning and Development Strategy be adopted.

## Minutes of the Council (Tuesday, 18 March 2014)

Cont'd

## 211. COUNCILLORS' QUESTIONS.

1) Part A 'Supplementary Questions'

Four (4) Part A 'Supplementary Questions' were submitted. The relevant Cabinet Member(s) responded by way of written answers contained in the Council Summons.

No supplementary question s required a written response:
2) Part B 'Questions not requiring Supplementary Questions'

No Part B 'Questions not requiring Supplementary Questions' were submitted.

## 212. SCRUTINY DISPATCHES.

The Chair of the Scrutiny Programme Committee submitted an information report which provided Council with a progress report on various scrutiny activities.

## 213. WRITTEN RESPONSES TO QUESTIONS ASKED AT THE LAST ORDINARY MEETING OF COUNCIL.

The Head of Legal, Democratic Services and Procurement submitted an information report setting out the written responses to questions asked at the last Ordinary Meeting of Council.

## 214. <br> COMMON SEAL.

RESOLVED that the Common Seal be affixed to any document necessary to bring into effect any decisions passed or confirmed at the meeting.

The meeting ended at 6.12 pm

## CHAIR

## Agenda Item 8.a

## Report of the Cabinet Member for Citizen, Community Engagement \& Democracy

Council - 15 April 2014
MEMBERSHIP OF COMMITTEES

| Purpose: | Council approves the nominations / amendments to the <br> Council Bodies. |
| :--- | :--- |
| Policy Framework: | None. |
| Reason for Decision: | To agree nominations for Committee Membership. |
| Consultation: | Political Groups. |
| Recommendation: | It is recommended that: - |
| 1) Council approves the amendments to the Council Bodies listed in paragraph 2 of  <br> the report.  <br> Report Author: Gareth Borsden <br> Legal Officer: Tracey Meredith <br> Finance Officer: Ben Smith |  |

## 1. Introduction

1.1 The Annual Meeting of Council on 9 May 2013, agreed membership of the various Committees/Boards as reflected in the lists submitted by the Political Groups.
2. Changes to Council Body Membership
2.1 The Political Groups have indicated that they have changes to Council Bodies as indicated below.

## Scrutiny Programme Committee

Remove Councillor R Francis-Davies and add Councillor TJ Hennegan

## Appointments Committee

Remove Councillor ET Kirchner and add Councillor R Francis-Davies
3. Outside Bodies
3.1 No Amendments.
4. Financial Implications
4.1 There are no financial implications associated with this report.

## 5. Legal Implications

5.1 There are no legal implications associated with this report.

Background Papers: Local Government \& Housing Act 1989, the Local Government (Committees \& Political Groups) Regulations 1990.

Appendices: None

## Agenda Item 9.a

## Report of the Cabinet Member for Learning \& Skills

## Council - 14 April 2014

WELSH IN EDUCATION STRATEGIC PLAN 2014-17
$\left.\begin{array}{|ll|}\hline \text { Purpose: } & \begin{array}{l}\text { 1. Council adopts the final Welsh in Education } \\ \text { Strategic Plan (WESP) 2014-17 }\end{array} \\ \text { 2. Council gives permission to submit the final } \\ \text { statutory Welsh in Education Strategic Plan } \\ \text { (WESP) 2014-17 to Welsh Government for its } \\ \text { approval }\end{array}\right\}$

## 1. Background

The requirement to produce a voluntary WESP began in 2011 when the national Welsh Medium Education Strategy was published. This is the Welsh Government's vision for an education and training system that will respond in a planned way to the growing demand for Welsh-medium education.

The City and County of Swansea consulted on and published its first WESP for the period 2012-15 in autumn 2011 and updated it in autumn 2012. The two documents have been well received by Welsh Government. These documents can be found at www.swansea.gov.uk/wesp. Page 15

Publication of a WESP has now become statutory. The School Standards and Organisation (Wales) Act 2013 became law in March 2013. It requires local authorities to prepare and submit a Welsh in Education Strategic Plan for approval by Welsh Ministers and then to publish a final version.

## 2 Requirements

A WESP must detail how the local authority will aim to achieve the Welsh Government's outcomes and targets outlined in the national Welsh Medium Education Strategy (WMES). The aim of the WMES is to facilitate an increase in the number of people of all ages able to use the Welsh language with their families, in their communities and in the workplace. The WESPs is the key strategic document for creating an improved planning system for Welsh-medium education.

A WESP must show how the authority will carry out its education functions and set targets for improving the planning of provision of education through the medium of Welsh, the standards in Welsh-medium education and the teaching of Welsh

Statutory guidance is provided and this is prescriptive in terms of content. The WESPs must focus on how the authority contributes to the targets in the WMES. These are:

- more seven-year-old children being taught through the medium of Welsh as a percentage of the Year 2 cohort;
- more learners continuing to improve their language skills on transfer from primary school to secondary school;
- more learners studying for qualifications through the medium of Welsh;
- more learners aged 16-19 studying Welsh and subjects through the medium of Welsh; and
- more learners with improved skills in Welsh.

The following areas also need to be included, in both quantitative and qualitative terms

- Standards of attainment in Welsh and Welsh Second Language;
- Welsh-medium provision for learners with additional learning needs (ALN); and
- Workforce planning and continuing professional development (CPD).


## Consultation Requirements

An authority is expected to consult key stakeholders on its draft WESP. In the draft regulations, Welsh Government specifies a list of consultees and has subsequently agreed an amended consultation period of 8 weeks. City \& County of Swansea held a consultation from December 9th 2013 - February 14th 2014. The consultation met the requirements of Welsh Government. The responses are listed below in Section 3.

## Approval Process and Annual Monitoring

The WESPs will provide the means for the Welsh Government to monitor the way in which local authorities respond and contribute to the implementation of the WMES objectives by:

- ensuring that every step of local authority education processes includes full consideration of Welsh-medium education;
- extending provision where a need is identified on the basis of improved planning;
- moving Welsh-language support services gradually away from the traditional roles of athrawon bro towards a new training and mentoring service;
- ensuring the delivery of Welsh-medium support services on the basis of consortia in the near future;
- improving standards and extending the use of Welsh by children and young people, and
- demonstrating progress against the specific targets in the WMES.

The WESP, or its annual monitoring report, are due for submission to Welsh Government by around December $20^{\text {th }}$ each year. The WESP or report will then be considered and approved by the Welsh Ministers. If Welsh Government determines that the WESP requires further consideration, discussion between Welsh Government officials and the local authority will take place during the period January-March.

The final draft WESP 2014-17 will need to be adopted by Council in April 2014 in order that it can become policy.

The WESP will become operational from 1 April 2014 and must be published by each authority by June 1st 2014. Subsequent annual progress reports will be published alongside the original WESP at www.swansea.gov.uk/wesp.

## 3. City and County of Swansea Welsh in Education Strategic Plan

 2014-17
## Preparation of the final WESP for adoption by Council and submission to Welsh Government

Swansea has benefitted from a partnership approach to support and challenge for Welsh language issues in education, bar those which form part of the Qed 2020 programme. Partneriaeth Addysg Cymraeg Abertawe (Swansea Welsh in Education Partnership) has been guiding Welsh in Education since 2008. It is a sub-group of the School Improvement Partnership. PACA consists of headteacher representatives from primary and secondary phases from both Welsh-medium and English-medium schools, authority and school senior officers and central staff who support schools. Operating such a partnership has become a requirement for all local authorities within the new WESP. PACA and other key stakeholders contributed to the draft and have agreed the changes in the final version.

The final WESP 2014-17 for adoption by Council and submission to Welsh Government is at Appendix A.

## Consultation responses

The consultation which ran from December $9^{\text {th }} 2013$ to February $14^{\text {th }} 2014$ produced seven responses. Respondents are listed below. The full list and a summary of comments appears in Appendix B.

The main points raised are listed below. All points raised will be discussed with the appropriate services, providers and colleagues.

The Final version of the WESP has been amended and updated from the draft version. This does not constitute a major revision.

| Respondent | Main Points | WESP <br> amended |
| :--- | :--- | :--- |
| Welsh Government <br> (informal comments) | Additional information and targets <br> sought throughout WESP | YES |
| Welsh Language <br> Commissioner | Clarification of several points <br> sought | SOME |
| Rhieni dros Addysg <br> Gymraeg (RhAG) | The need for increased provision <br> of school places | NO |
| Mudiad Meithrin | Pre-school | SOME |
| Cllr P Meara | Special educational needs | NO |
| Robin Campbell | The need for increased provision <br> of school places | NO |
| School Councils | Responses to a questionnaire <br> about all aspects of learning and <br> using Welsh | NO |

## 4. Finance

Funding for activities in the WESP is provided through the Welsh in Education Grant. This grant is now allocated to the four regions in Wales, not directly to authorities. The grant must be directed to need.

The match funding requirement for the Welsh in Education Grant remains with each authority and is $33 \%$.

The exact quantum for 2014-15 will not be known until a grant offer is made to the region and apportioned to each authority. The match funding requirement going forward is within the current budgetary provision and, following the budget principle of considering funding only at a level necessary to match fund and fully access grant funding, a substantial contribution is to be made to the Sustainable Swansea Fit for the Future budget strategy.

The approval and decision to proceed with the spending plan and acceptance or otherwise of funding offered will be subject to agreement annually. Ongoing service level provision will be dependent on the level of funding available and in line with regional and local strategic priorities.

## 5. Equality and Engagement Implications

An EIA Screening Form was completed with the agreed outcome that a full EIA report was required as this is a new policy. The full EIA report is attached as a background paper (Appendix 3). It was finalised after the consultation responses had been considered and does not identify any adverse equality impacts.

## 6. Legal

The statutory requirements are set out in the report. There are no additional legal implications associated with this report.

## Background papers:

Previous years' WESPs can be found at www.swansea.gov.uk/wesp
Welsh Medium Education Strategy and its first monitoring report http://wales.gov.uk/topics/educationandskills/publications/guidance/welshmeded strat/?lang=en

Welsh in Education Strategic Plans guidance 2011-12 - new Guidance for 201415 is not yet published online
http://wales.gov.uk/docs/dcells/publications/110805strategicplansen.doc
School Standards and Organisation (Wales) Act 2013
http://www.legislation.gov.uk/anaw/2013/1/contents/enacted

EIA Report

## Appendices:

Appendix A: the Final Welsh in Education Strategic Plan 2014-17
Appendix B: Responses from the consultation

APPENDIX A

The Action Plan - Tackling National Targets at a LA Level
Section 1: Your vision and aim for Welsh-medium education
In the City and County of Swansea we want to provide high quality education in the national language of choice, according to demand, and to a high standard. In order to meet the increasing demand for places in Welsh-medium education, the existing Policy on the Welsh Language in Education will be reviewed regularly. This will allow flexibility to meet the demand within the resources available whilst maintaining the existing high standards.
The authority will work to:
Promote the use of Welsh in all schools schools.
Promote the use of Welsh outside of schools.
Make provision for pupils who are new to, or latecomers to, Welsh-medium education.
Continue to help schools to improve the already good standards in Welsh First Language.
ncrease the percentage of pupils entering and attaining good grades in GCSE Full Course.
Meet the needs of pupils with additional learning needs by developing capacity within schools.
Continue to train teachers and support staff to deliver the Welsh language.
Move to a more targeted approach to support and development by encouraging schools to work together to support each other, by developing a
local/regional team able to deliver support in any setting.
Continue to work in partnership with the region, Further Education, Higher Education, and other organisations such as Mudiad Meithrin, Menter laith, the Urdd and Rhieni dros Addysg Gymraeg.
Section 2: The Action Plan

| Outcome 1: More seven-year-old children being taught through the medium of Welsh |  |  |  |
| :--- | :--- | :--- | :--- |
| A. Objective | B. Current performance | C. Targets | D. Progress report |
| 1.1 <br> Increase the number <br> of seven-year-old <br> children taught <br> through the medium of <br> Welsh | The number of pupils in Welsh-medium education continues <br> to increase as more places are provided through the QED <br> 2020 Programme in response to demand. | Aim to increase places <br> in line with the lower <br> value in the Welsh <br> Medium Education <br> Strategy bandwidth, as <br> stated in the original <br> WESP 2011-12 and in <br> the tables below, but <br> aspire to exceed this if <br> funding becomes <br> available. |  |
|  |  | There will be a review of the Welsh Language Policy in <br> Education (approved by Council in February 2010) to ensure <br> it is fit for purpose in meeting need in Swansea and aligned <br> with the WESP. <br> This Policy was originally developed as an additional Target <br> within the Welsh Education Scheme 2006-11. It can be found <br> at www.swansea.gov.uk/wesp | Cabinet will review the <br> Welsh Language <br> Policy in Education in <br> the 2013-14 Academic <br> year to ensure it is fit <br> for purpose in meeting <br> need in Swansea. |

Page 22

| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | City and County of Swansea is committed to periodic analysis <br> of demand and take-up to meet local and national priorities <br> and targets for increasing Welsh-medium education. <br> Parents of new born babies are surveyed to ask what their <br> preference will be for their child's education - English- <br> medium, Welsh-medium or Faith education. Reports on past <br> surveys can be found at <br> http://www. | Maintain the dialogue <br> far, this survey has confirmed the authority's own assessment <br> of demand. <br> with parents, RhAG, <br> Welsh Heads and <br> continue to survey <br> parents of new born <br> babies to confirm <br> demand for English or <br> Welsh-medium <br> education. |  |
|  | Demand for primary places in the greater Morriston area in <br> the east Swansea has been successfully addressed by two <br> new Welsh-medium primary schools, opened in 2011 and <br> 2012. In 2013 YGG Tirdeunaw is expanding into recently <br> vacated adjacent accommodation. For YGG Lon Las there is <br> a proposal to rebuild the school on the current site, subject to <br> planning approval, and to increase capacity at the school to <br> meet demand to 525 (2.5 form entry of 75 from 2.0/60) to <br> meet demand. The rebuild is a QEd Programme priority Band <br> A project with a suggested opening in September 2016. <br> Monitoring of demand will continue and short, medium and <br> long term solutions will be sought. | Continue to assess <br> demand in the east of <br> Swansea and provide <br> places accordingly, <br> papital funding | perming. |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | area. These plans are dependent on other considerations within the overall QEd 2020 Programme. |  |  |
|  | Assessment of capacity in the secondary phase for the medium and longer terms will be undertaken with stakeholders. | Continue assessment. |  |
|  | The Local Authority fully complies with the guidelines within the Learner Travel Measure (Wales) 2008 in relation to both the distance of travel and the assessment of available routes. Free transport to both English and Welsh-medium Schools is provided according to agreed distance criteria - 2 miles for Primary Schools, 3 miles for Secondary Schools - from the nearest available school. <br> There is no requirement to provide school or college transport free of charge to any learner who is more than compulsory school age. Currently all post-16 pupils attending a Swansea school sixth form who live more than 3 miles from the school are provided with free home-to-school transport. However, all provision of discretionary transport is under review. |  |  |


| Year | Allpupils inY6(age 11) | Y6 pupils in Welsh-medium (EDU/006a) |  | Target |  | Welsh-Medium Education Strategy Target <br> Swansea Baseline 2009 in Y6 is 242 pupils = 9.31\% <br> Original Target: Increase by $32-40 \%$ to meet WMES target by 2015 <br> $=319-339$ pupils in Y6 ( $=32-40 \%$ increase $)$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | No. | \% | No. | \% |  |
| 2007 | 2617 | 209 | 8.00 |  |  |  |
| 2008 | 2700 | 246 | 9.11 |  |  |  |
| 2009 | 2599 | 242 | 9.24 |  |  |  |
| 2010 | 2479 | 227 | 9.16 |  |  | Increase as funding allows towards WMES October 2012 Target for 2015-345 pupils in Y2 (to meet regional increase) |
| 2011 | 2481 | 266 | 10.72 |  |  |  |
| 2012 | 2436 | 245 | 9.98 |  |  |  |
| 2013 | 2418 | 253 | 10.46 | 259/2425 | 10.7 |  |
| 2014 |  |  |  | 305/2511 | 12.1 | Note: the 2015 target of 319-339 in the WMES will not be met but the next table below shows that increased places are planned over a longer period. |
| 2015 |  |  |  | 293/2493 | 11.8 |  |
| 2016 |  |  |  | 329/2448 | 13.4 |  |
| 2017 |  |  |  | 366/2546 | 14.4 |  |
| 2018 |  |  |  | 433/2775 | 15.6 |  |
| 2019 |  |  |  | 425/2583 | 16.4 |  |

Source: Teacher assessment returns to WG; PLASC \& Pupil Projections, January
Pupil Places Projections (local)
Swansea Baseline in 2009 in Y2 is 275 pupils / 11.61\%
Original Target : increase by $27-32 \%$ to meet national
2015 target
$=349-363$ pupils in Y2 ( $27 / 32 \%$ increase)
Increase as funding allows towards WMES October 2012 Target for 2015-345 pupils in Y2 (to meet regional
Note: the increase is subject to approval and finance, the numbers and percentages should be regarded as annual 0
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| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
| 1.2 <br> Adopt systematic <br> processes for <br> measuring the <br> demand for Welsh- <br> medium childcare and <br> Welsh-medium <br> statutory educational <br> provision. Act promptly <br> on the findings of <br> parental surveys. | Mudiad Meithrin and Menter laith Abertawe are <br> commissioned to support and further develop quality Welsh <br> medium childcare opportunities in Swansea via agreed <br> targets that mirror Childcare Sufficiency Assessment findings <br> which are monitored on a quarterly basis. <br> Mudiad Meithrin predominantly support new and existing <br> settings offer a quality service with the ultimate aim that all <br> providers achieve CSSIW registration. <br> Within this plan the City \& County of Swansea would <br> recommend the maintenance of the 3 currently registered <br> settings (Parc Y Werin, Abacus, Treboeth/Tirdeunaw, <br> Clydach), together with the realisation and achievement of <br> registered status with regard to a further 8 Cylchoedd Meithrin <br> between 2013-17. | Budget permitting, <br> dependence on the <br> continuation of <br> identified need and <br> achievement of set <br> targets via robust <br> performance <br> monitoring, the <br> Authority would aim to <br> maintain partnership <br> working with both <br> Mudiad Meithrin and <br> Menter laith Abertawe. |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | Surveys of the parents of new born babies have been held <br> since 2007, described in 1.1.above. The findings have been <br> analysed and published on the Swansea website at <br> http://www.swansea.gov.uk/index.cfm?articleid=29525 and <br> shared with RhAG, parents, schools, Mudiad Meithrin and <br> Welsh Government. <br> In September 2012 an additional section on the language <br> preference for pre-school childcare was added to the Survey <br> to supplement information from the Childcare Sufficiency <br> Audit. To date only one survey has been analysed, the <br> evidence of which was inconclusive. However it is hoped that <br> the continued inclusion of this question in future surveys will <br> evidence geographical demand. | Maintain the survey of <br> parents of new born <br> babies preferences for <br> medium of education <br> and childcare. |  |
| 1.3 <br> Ensure that proposals <br> for 21st Century <br> Schools include full <br> consideration of <br> Welsh-medium <br> education. | The Authority's plans are fully reflected in, and consistent <br> with, Swansea's Strategic Outline Programme for 21 <br> Schools submitted to the Welsh Government. The priority <br> capital investment needs identified would enable further <br> rationalisation of English medium provision as well as the <br> further delivery of additional Welsh medium provision to <br> match the continuing growth in demand. Stakeholders are <br> always involved from early planning stages. | Deliver the identified <br> capital investment <br> priorities within the <br> Strategic Outline <br> Programme as funding <br> is made available. |  |
| 1.4 <br> Ensure cross-border <br> working through <br> consortia. | Elements of Welsh-medium secondary provision 14-19 are <br> being developed in cross-authority partnerships, eg. with YG <br> Ystalyfera and Neath College (NPT) and Coleg Sir Gar <br> (Carms). <br> (see 3.4 below). | Monitor the outcomes <br> and effectiveness of <br> this provision with a <br> view to enhancing and <br> developing it, subject <br> to sufficient learner <br> demand and funding. |  |

$\left.\begin{array}{|l|l|l|l|}\hline \text { A. Objective } & \text { B. Current performance } & \text { C. Targets } & \text { D. Progress report } \\ \hline & \begin{array}{l}\text { The Authority's Strategic Outline Programme reflects a wide } \\ \text { ranging stakeholder engagement process which has included } \\ \text { meetings with neighbouring authorities. It includes an } \\ \text { statement on regional collaborative working in which each } \\ \text { Authority commits to developing collaborative working re 21 st } \\ \text { Century Schools programmes by building on the existing } \\ \text { collaboration taking place between the south west and mid- } \\ \text { Wales authorities. }\end{array} & \begin{array}{l}\text { Continue to build on } \\ \text { the work undertaken } \\ \text { within the region to } \\ \text { ensure the coherence } \\ \text { of identified capital } \\ \text { investment priorities } \\ \text { and maximise the } \\ \text { benefits to be realised } \\ \text { through shared } \\ \text { procurement and } \\ \text { expertise. }\end{array} & \end{array}\right\}$


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | Welsh-medium Primary Heads are very pleased with the progress pupils make as a result of the Latecomer/Boost provision. Pupils are able to access the curriculum in Welsh within a relatively short period of time, go on to achieve well and contribute to raising standards. <br> The Latercomer/ Boost Officer and the WEG-funded Officer who provides in-class support for teachers work together under the direction of the Welsh-medium Primary Heads. |  |  |
| 1.6 <br> Establish a Welshmedium Education Forum and establish links with the Children and Young People's Plan. Ensure considerations for resources and finance for Welsh-medium provision within early years. | PACA (Partneriaeth Addysg Cymraeg Abertawe) was established in 2008 to guide Welsh in Education. It comprises headteacher representatives from Welsh-medium and English-medium primary and secondary schools and officers of the authority. PACA sits underneath Swansea's overarching partnership for raising standards in schools, the School Improvement Partnership (SIP). Welsh-medium Headteachers on PACA also sit on SIP. PACA meets halftermly. <br> PACA has responsibility for the Welsh language in statutory education, bar the school organisation element which has its own processes under the QEd 2020 Programme. It was the group which agreed and monitored the targets in the Welsh Education Scheme (to 2012). Its work has been praised in the past by Estyn (2009) and Welsh Government/Welsh Language Board (July 2011). PACA is responsible for almost all the actions in this Plan, bar those concerning school places (1.1-1.4 above), which come under the QEd Programme, and pre-school provision which is guided by the Early Years Board and Operational Group, responsible to the Children \& Young People Board. | Maintain regular minuted meetings of PACA and monitor its main achievements through the WESP. <br> Maintain annual selfevaluation of PACA activity in support of Welsh language and Welsh-medium education and agree any actions for improvement in the Annual WESP Progress Report . |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | In 2011 the CYP Partnership agreed 11 priorities for the CYP Plan 2011-14 (www.cypswansea.co.uk/plan ) to impact on Swansea's 3 'big issues' of safeguarding, substance misuse and family poverty. Raising standards in schools, especially in literacy, is one of the main actions to help families out of poverty. Support is targeted to need which includes Welshmedium primary schools serving areas of greatest disadvantage. <br> The new Single Integrated Plan for 2013 'One Swansea', and its Needs Assessment, include Challenges that 'Children have a good start in life' and that 'People Learn Successfully'. Welsh provision will be treated on an equal footing with English provision under the priorities of the plan. http://www.swansea.gov.uk/oneswansea |  |  |
|  | Consultation on the draft WESP 2014-17 <br> Key stakeholders were invited to comment on the initial draft of this document in September/October 2013. Two responses were received and considered for inclusion in this version. They were from RhAG and Gower College Swansea. <br> Formal consultation took place December 2013 - February 2014. The details are included in Appendix 6. Changes to the WESP were made as a result of comments raised by respondents, including the addition of more targets as suggested by Welsh Government in their informal response. This did not amount to a major revision of the Plan. <br> The school organisation element of the Plan is subject to the | Maintain stakeholder involvement through: <br> - RhAG <br> - Welsh Heads Group <br> - Swansea City \& County Association of Secondary Heads (SCCASH) <br> - The Council of Ysgolion Cynradd Abertawe (primary heads) and others |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | governance and stakeholder processes of the QEd 2020 <br> Programme which are dealt with separately. |  |  |
| 1.7 <br> Provide information for <br> parents/carers | A leaflet explaining the provision of education in Swansea is <br> available to parents of new born babies as part of the Survey <br> each year. Links to information about Mudiad Meithrin/Twf is <br> also available. | Maintain information <br> services for parents |  |
|  | The Children's Information Service in Social Services <br> provides information about all pre-school childcare provision. <br> There is still little registered childcare available in Welsh <br> currently (see 1.2 above). <br> Every year the authority provides a bilingual booklet entitled <br> 'Information for Parents' for parents of primary and secondary <br> school-age pupils. The booklets can be found at <br> http://www.swansea.gov.uk/index.cfm?articleid=5738. <br> As part of the targets in the Welsh Education Scheme 2006- <br> 11, a simple bilingual statement about the nature of <br> education in Swansea was produced - A Policy on the Welsh <br> Language in Education. (www.swansea.gov.uk/wesp ). This <br> will be reviewed in 2013-14 to ensure it meets local needs <br> (see 1.1. above). The WESP and its progress reports are also <br> published at the same web address. |  |  |


| Outcome 2: More learners continuing to improve their language skills on transfer from primary school to <br> secondary school <br> (see also Appendices3/4) |  |  |  |
| :--- | :--- | :--- | :--- |
| A. Objective | B. Current position | C. Targets | D. Progress report |
| 2.1 | The numbers attending the Welsh-medium secondary <br> schools are steadily increasing as the number of places <br> available in primary schools expands. <br> lncrease the <br> percentage of Year <br> learners who are <br> assessed in Welsh <br> (First Language) | All pupils in Swansea's two Welsh-medium secondary <br> schools are assessed in Welsh in Year 9. <br> In 2012 Swansea was the top performing local authority in <br> Wales at Key Stage 3. In 2013 performance fell by $1.00 \%$. | Maintain 100\% teacher <br> assessment through the <br> medium of Welsh in <br> Year 9 at both Welsh- <br> medium secondary <br> schools. |

Pupils in Year 9 assessed in Welsh First Language (Published as PI EDU/006b)

| Year | Allpupils inY 9 | Y9 pupils in Welsh-medium (EDU/006b) |  | Target |  | Actions Increase places following consultation and as funding allows. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | No. | \% | No. | \% |  |
| 2007 | 2631 | 189 | 7.18 |  |  |  |
| 2008 | 2600 | 229 | 8.81 |  |  | Source: PLASC |
| 2009 | 2563 | 208 | 8.12 |  |  |  |
| 2010 | 2561 | 233 | 9.09 |  |  |  |
| 2011 | 2653 | 239 | 9.00 |  |  |  |
| 2012 | 2535 | 245 | 9.66 |  |  |  |
| 2013 | 2404 | 227 | 9.45 | 233/2426 | 9.6 |  |
| 2014 |  |  |  | 266/2481 | 10.7 |  |
| 2015 |  |  |  | 245/2436 | 9.98 |  |
| 2016 |  |  |  | 253/2418 | 10.4 |  |
| 2017 |  |  |  | 305/2511 | 12.1 |  |
| 2018 |  |  |  | 293/2493 | 11.8 |  |
| 2019 |  |  |  | 329/2448 | 13.4 |  |
| A. Objective $\quad$ B. Current performance |  |  |  |  |  | C. Targets ${ }^{\text {a }}$ D. Progress rep |


| 2.2 |  |  |  |
| :--- | :--- | :--- | :--- |
| Develop more <br> effective transfer <br> between the funded <br> non-maintained <br> provision to <br> maintained school <br> provision, between <br> Key Stage 2 and 3 <br> and Key Stage 3 and <br> 4. | Whilst development support has been commissioned via <br> Mudiad Meithrin and Menter laith, Swansea still has very little <br> pre-school provision or childcare through the medium of <br> Welsh, either in the maintained or non-maintained sectors. | Mudiad Meithrin has provided information for 2011-12 and <br> $2012-13$ on destinations of young children who left childcare <br> in Swansea as a whole. In 2011-12 89.4\% (152/170) children <br> moved into Welsh-medium nursery provision. In 2012-13 this <br> was 81.7\% (156/191). The transfer rates fluctuate year on <br> year. Low transfer rates are investigated by the Family <br> Information Service and any concerns are followed up. There <br> are no concerns currently. <br> monitor any transfer to <br> concerns. |  |
| (See also Appendix 2) |  |  |  |
| Young children attending the Flying Start settings, including |  |  |  |
| the two Welsh-medium settings, will be tracked though their |  |  |  |
| time at school to monitor the impact of the provision. (Flying |  |  |  |
| Start is targeted to areas of greatest social deprivation) |  |  |  |
| Systems are being developed to do this but outcomes will |  |  |  |
| take several years to become evident. |  |  |  |
| All Swansea Welsh-medium primary schools are maintained |  |  |  |
| and have nursery provision. There are no non-maintained |  |  |  |
| settings providing the Foundation Phase in Swansea. |  |  |  |
| (see 1.2 above) |  |  |  |$\quad$|  |
| :--- |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | Key Stage 2 to Key Stage 3 Transfer <br> The transfer rate between Swansea Welsh-medium primary <br> schools (KS2) and Welsh-medium secondary schools (KS3) <br> is usually almost 100\%. In 2012 the transfer rate was 99.2\% <br> and in 2013 it was 98.81\% with only 3 pupils being lost to <br> English-medium education. (See Appendix 3 below) | Maintain the KS2-3 <br> transfer rate between <br> Welsh-medium primary <br> and secondary schools <br> at almost 100\% |  |
| There is overall inward migration into Year 7 in Swansea <br> Welsh-medium secondary schools from other authorities. For <br> example, in September 2013 4 pupils from Neath Port Talbot <br> were admitted to Year 7 in YGG Bryn Tawe. YG Gwyr <br> admitted 8 pupils from the Llanelli and Pontarddulais areas of <br> Carmarthenshire. <br> There is increased pressure on admissions. |  |  |  |
|  | Key Stage 3 to Key Stage 4 Transfer <br> 98\% of pupils continue in Welsh-medium education on <br> transfer from KS3 toKS4. This is very positive. <br> The post-16 stay-on rate has been very high at both <br> secondary schools, typically over 70\%. In September 2013 <br> YGG Bryn Tawe experienced a drop in this rate because <br> pupils chose to continue their studies at a further education <br> college. Learners exercise their right to continue studies at <br> other post-16 providers where pathways and curriculum <br> choice is different. Future funding pressures post-16 are <br> likely to exacerbate this trend as the curriculum narrows. | Maintain the minimal <br> drop-out rate KS3 to <br> KS4. |  |
| A. Objective | B. Current performance |  |  |


|  | Few pupils are lost overall. A study of pupil movement in <br> secondary schools for PACA in 2012 showed that while pupils <br> move around within Welsh-medium education, only a very <br> small number are lost to Welsh-medium education by KS4. <br> The reason for leaving the two secondary schools is more <br> likely to be because of a family move to an area where an <br> English-medium secondary school is far more convenient <br> than because a pupil is struggling with their Welsh. |  |  |
| :--- | :--- | :--- | :--- |
| 2.3 <br> Promote a higher <br> proportion of Welsh- <br> medium provision <br> within bilingual <br> schools. | Swansea has no defined bilingual schools. |  |  |


| Outcome 3: More learners aged 14-16 studying for qualifications through the medium of Outcome 4: More learners aged 16-19 studying subjects through the medium of Welsh in and work-based learning |  |  |  |
| :---: | :---: | :---: | :---: |
| A. Objective | B. Current position | C. Targets | D. Progress report |
| 3.1 <br> Increase the percentage of learners aged 14-16 studying for qualifications through the medium of Welsh | $100 \%$ of Year 11 learners in both Welsh-medium secondary schools study for 5 or more recognised qualifications through the medium of Welsh. <br> Maintenance is dependent upon suitable breadth of option choices and for Exam Boards and DfES to provide Welshmedium support for new qualifications. | Maintain 100\% level |  |
| 3.2 <br> Ensuring that provision for 14-16 year old learners complies with the Learning and Skills Measure (Wales) 2009 | Welsh-medium post-14 options will be sustained through the continued development of the Gwyr - Bryn Tawe 14-16 partnership which currently offers the following courses jointly, in addition to those offered at each school: <br> - In 2012-13 YGG Bryn Tawe commenced a new partnership with Neath College at its Llansamlet site to deliver L2 BTEC Construction. Year 10 students from Gywr have joined this course in 2013. <br> - BTEC L2 Child Care is offered at both schools in conjunction with Gower College Swansea. The college also provides Level 2 Hairdressing to YGG Bryn Tawe through the medium of Welsh. <br> - There is a partnership to deliver Level ? Politics and Music with YG Ystalyfera. <br> - There are partnership pilots of Cambridge National ICT (first results due 2014) and also BTEC L2 Science at the Bryn Tawe campus. The BTEC L2 Science has proved very successful with almost all candidates achieving L2 in 2013. | Continue the 14-16 Partnership development |  |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


|  | - Sports BTEC L2 is delivered at both schools. <br> The Welsh Bac Intermediate at YG Gwyr and YGG Bryn Tawe is now fully established with the second cohorts going through to achieve the qualification in Summer 2013 and achieving to a high standard at Foundation and Intermediate levels. WJEC praised the provision |  |  |
| :---: | :---: | :---: | :---: |
| 3.3 <br> Increase the percentage of learners aged 16-19 who study subjects through the medium of Welsh in schools | Sixth Form <br> A Joint 6th Form is operated by the two secondary schools and numbers of learners are good at around $70+\%$ of the Y11 cohort in YG Gwyr and around 50\% in YGG Bryn Tawe in 2013. 100\% of learners can choose to study 2 or more subjects through the medium of Welsh while studying in a Welsh environment. Performance is high. Estyn has recognised the joint $6^{\text {th }}$ form as good practice. <br> The Joint 6th Form receives support from the regional 14-19 Network and the Swansea 6th Form consortium. <br> The Swansea 14-19 Coordinator and headteacher representatives attend the Regional Welsh-Medium Forum meetings and receive funding for partnership work. <br> Further Education <br> Gower College Swansea has approximately 200 fluent Welsh learners enrolled full-time for 2013/14. Similar numbers are received from a variety of schools - Gŵyr, Bryn Tawe, Strade, Ystalyfera and Cwmtawe, and a much lower number from other out of area schools. | Maintain the successful Joint 6th Form <br> Explore ways to increase $6^{\text {th }}$ form retention at YGG Bryn Tawe |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | The college has recently appointed a Bilingual Champion, funded by Welsh Government. The college now has a strategic plan to deliver Welsh Government targets for Welshmedium and bilingual delivery. For example, an increase of 30 learners in each academic year pursuing Welsh-medium or bilingual modules/courses, and $50 \%$ of these learners being assessed through the medium of Welsh. Ensuring an annual increase of at least 10 module options through the medium of Welsh/bilingually, and 5 learning activities reaching LA26 50\% threshold. <br> Working Together <br> The principle of complimentary development, rather than competition, is being developed. Gower College Swansea will target vocational courses eg. Care, Health and Beauty, and also develop opportunities for Welsh speaking students to maintain their language skills through tutorial groups and Welsh Bac activities. |  |  |
| 3.4 <br> Work through 14-19 Networks and 14-19 Regional Forums to sustain and improve Welsh-medium provision | The two secondary schools co-operate closely to plan for 1419 learning with the support of the local and regional forums. For example there are collaborations with YG Ystalyfera (NPT) for Engineering Level 3, Music Practitioners L3 and Politics; and Construction L1 with Coleg Sir Gar and L2 with Neath College; Hairdressing at L2 with Gower College Swansea. A Partnership pilot of L3 BTEC National Certificate/Diploma in Hospitality commenced in September 2013. <br> Both secondary schools are part of the Swansea $6^{\text {th }}$ Form Consortium which allows students access to post-16 courses on Wednesday afternoons. | Maintain collaborative development of Welshmedium secondary education |  |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


|  | Welsh-medium secondary schools also work with heads of the English-medium secondary schools through their association, Swansea City \& County Association of Secondary Heads (SCCASH). |  |  |
| :---: | :---: | :---: | :---: |
| 3.5 <br> Gather, analyse and use data for 14-19 Welsh-medium provision. Plan for post-16 Welshmedium provision within partnerships | Effective local and regional partnership working is wellestablished although the formal partnerships no longer exist. <br> There has been a School Improvement Partnership in Swansea since 1996 which includes representation from the regional teacher training establishment in Higher Education, now part of University of Wales Trinity St David. The Welshmedium partnership - PACA - is a sub-group of SIP and the Welsh-medium headteachers from PACA sit on SIP. There are regular PACA meetings to discuss the level of provision in secondary schools. Any recommendations or actions are fed into SIP meetings for agreement. Actions regarding 14-19 have also been reported to Swansea Learning Partnership, the broad strategic body which discusses learning across the City and County. <br> The region provides support through a dedicated link adviser for each secondary school. Regional working, with Swansea's hub partner Neath Port Talbot, is developing. There will be a System Leader with responsibility for Welsh in Education within the hub. <br> Gower College Swansea is planning to develop its Welsh provision through mainly bilingual teaching methods over the next few years in a small number of vocational learning areas as identified by a provision audit. Students are currently offered the opportunity of competing assignments in Welsh in any subject where there are fluent Welsh speaking members of teaching staff in that learning area. Bilingual teaching will be developed where there are viable numbers of Welsh | Maintain development of Welsh-medium secondary education through partnership working |  |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


|  | speaking learners and teaching staff. There are currently <br> three Welsh-medium A level tutorial groups, and plans to <br> expand on this. |  |  |
| :--- | :--- | :--- | :--- |


| Outcome 5: More learners with higher skills in Welsh |  |  |  |
| :---: | :---: | :---: | :---: |
| A. Objective | B. Current position | C. Targets | D. Progress report |
| 5.1 <br> Improve provision to address literacy in Welsh | Pupil and school performance, including improving literacy, is discussed at PACA. Where necessary, recommendations and actions are agreed by PACA. | Maintain discussion of performance issues at PACA each year. |  |
|  | Swansea has developed a School-age Literacy Strategy which is being adapted for use with the Welsh language in Welsh-medium schools. It is based on ensuring that pupils develop early oracy, the skills that are essential be a fluent reader through the ' 8 Reading Behaviours', and good writing skills. Pupils are targeted for support and their progress is measured. The Literacy Strategy has been adapted for use in Welsh-medium schools. <br> An assessment of progress of a sample of pupils participating in the 8 Reading Behaviours in English-medium schools, undertaken in 2011-12, was very positive. <br> Progress in improving literacy has continued to be key to increased performance at KS2 \& 3 in Welsh-medium primary and secondary schools in over the last few years. Swansea performance in Welsh in 2013 was $5^{\text {th }}$ in Wales at KS2 and $11^{\text {th }}$ in Wales at KS3. <br> Swansea is complying with the requirements of the National Literacy Strategy. <br> A joint Cluster Literacy PLC has been established to ensure a clear strategy for literacy development across all Welshmedium schools. | Continue to adapt the Swansea Literacy Strategy for use in Welsh-medium schools. <br> Continue support for the National and Swansea Literacy Strategies in all schools, including Welsh-medium primary and secondary schools |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | A WEG-funded Officer has been employed since September 2010 to provide in-class support for literacy in Welsh-medium primary schools. Welsh Heads direct her support. A report from the Officer is provided to PACA at the end of each year. Heads have stated that her work helped to raise standards at KS2 to top in Wales in 2012 ( $5^{\text {th }}$ in 2013). <br> From September 2012 there has been additional support for Welsh-medium primary pupils' whose Welsh needs a boost, provided in conjunction with that for Latecomers. <br> Headteachers are pleased with the progress these pupils have made. (see 1.5 above) <br> Despite good overall improvement in standards, a gender gap remains. Boys performance will continue to be a focus for the WEG-funded officer. Boys in Years 3,4,5 will be targeted (and also some girls whose performance is low). If a pupils does not make sufficient progress, they will be able to access the 'boost' support. | Maintain additional support for Welshmedium primary pupils' literacy as directed by Welsh Heads. |  |
|  | Welsh-medium secondary schools also identified Boys' Achievement as a priority and have been working to improve this. The two schools are very different in terms of context but boys have shown good improvement in both. <br> At YGG Bryn Tawe the focus on boys' achievement continues to be a priority. An internal PLC on boys' underachievement set up in 2012-13 at Bryn Tawe comprising Heads of Faculty and Heads of Year has been successful. Whole school mentoring programmes are in place with a Year 10 boys target group for behaviour and a Year 11 target group for Key Skills. The effectiveness of this targeted approach is evident in the improved results with $91 \%$ of the target group achieving the L2 Threshold and 73\% achieving the Level 2 Inclusive. | Welsh-medium secondary schools to maintain additional support for literacy and the targeting of boys underachievement. |  |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


|  | At YG Gwyr boys' achievement has been a whole school <br> focus with long term-monitoring and tracking annually. There <br> have been target groups in each year group. Learning <br> Coaches have supported pupils and there has been close <br> work with parents of boys in target groups. After school <br> sessions have been arranged. The trend is a positive for boys <br> at KS4 over a sustained period. The gap has narrowed but <br> never closes completely as the girls continue to perform <br> better. The 2013 results for L2 inclusive and Level 2 <br> Threshold show positive upward trends for the boys and girls. |  |
| :--- | :--- | :--- |
| 5.2 <br> Improve provision and <br> standards of Welsh <br> First Language | Foundation Phase <br> Assessment of the percentage of learners at the end of the <br> Foundation Phase who reach at least Foundation Phase <br> Outcome 5 in Language, Literacy and Communication Skills <br> began in Summer 2012. <br> In the second year of assessment in 2013, Welsh again <br> outperformed English and exceeded all-Wales. The <br> performance of Welsh-medium primary schools is typical of <br> the range of performance across the authority, with three <br> schools under the authority average of 80.1\% and six above <br> it. Each school has a target to improve its own performance. <br> Overall, Foundation Phase results across Swansea were too <br> low. Swansea has a focus on improving Foundation Phase <br> assessment to impact on outcomes. | Improve Foundation <br> Phase Assessment overall <br> performance across <br> the authority. |





|  | Performance remains good, with a rising trend, although in 2012-13 there was a 1.0\% decrease at authority level and a drop in ranking to $11^{\text {th }}$ from $1^{\text {st }}$ in 2012. <br> The performance in the past has fluctuated year on year but maintained a rising trend. Targets from 2013 reflect the differences in cohorts' context and previous performance. This means that successive years do not necessarily show an increase in performance. This is illustrated by the targets for YGG Bryn Tawe where the proportion of pupils from disadvantaged backgrounds is increasing and so continuing the previous very high performance is not expected. <br> Improving performance at Level 6 at KS3 will be discussed at PACA during 2014. |  |  |
| :---: | :---: | :---: | :---: |
|  | The drive to raise standards in Welsh-medium secondary schools is mainly focused on improving literacy levels. Both schools will continue to participate in the roll out of the National and local Swansea Literacy Strategies and to target boys' underachievement. | Continue to improve the percentage of pupils achieving L5 at KS3. |  |
|  | Key Stage 4/GCSE <br> Pupils in both secondary schools achieve excellent results in all indicators. The schools are amongst the best in Wales and were both in band 1 in 2012-13. The schools are usually in the top quartile of their respective benchmark groups. | Maintain high performance. |  |



| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | There is an extensive range of extracurricular and residential <br> experiences available to secondary learners through the <br> medium of Welsh, including the GYTS and BYDI schemes in <br> secondary schools, supported by Menter laith. Menter laith <br> is also commissioned by the Youth Service to provide Welsh- <br> medium extra-curricular support. A project facilitated by <br> Trywydd at YGG Bryn Tawe was set up 2011-12 and <br> continues in 2013-14 with more in-depth research. It focuses <br> on the psychology of language and the mindset of pupils. <br> 'Welshness' sessions have been included in the PSE <br> programme and pupils map their personal language journey. <br> Gower College Swansea is expanding its opportunities for <br> informal use of Welsh and has set targets for additional <br> activities, including establishing a Welsh Society to organise <br> small scale events. Students on some courses participate in <br> an additional language unit designed to maintain and develop <br> their language skills. |  |  |
| 5.4 <br> Improve provision and <br> standards of Welsh <br> Second Language | Welsh Second Language at KS2 <br> Percentage of learners at the end of Key Stage 2 who <br> reach at least Level 4 in the teacher assessment of Welsh <br> Second Language |  |  |


| A. Objective | B. Current performance |  |  | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Year <br>  <br> 2010 <br> 2011 <br> 2012 <br> 2013 <br> 2014 <br> 2015 <br> 2016 <br> 2017 | Pupils <br> achieving at <br> least L4 Welsh <br> $\mathbf{2}^{\text {nd }}$language in <br> Y6 <br> \% <br> 36.4 <br> 47.8 <br> 59.1 <br> 67.1 <br>  <br>  | Floor and Aspirational Targets \% to achieve L4 have been set per school <br> ul targets as it is no ss of assessment <br> vement in the fo a was close to |  |  |
|  | The aim the sta report <br> - <br> - <br> School being Office | of the Welsh Servi tory function. In re 2013, the Welsh reduce variability improve low asse ssessment make assessmen where assessmen geted for extra ch | to support sch nse to criticism vice will work with KS2 <br> ment and to che <br> ore realistic and below 40\% or nge by the Welsh | Improve standards year on year and reduce variability of performance |  |
| A. Objective | B. Cu | nt performance |  | C. Targets | D. Progress report |


| The Welsh in Education Officers are encouraging clusters to <br> improve their planning and structures. Courses are being <br> provided for teachers in Years 5 and 6 on levelling, and these <br> will be extended to Y7 teachers. These courses are open to <br> all English-medium schools as every cluster needs to become <br> more secure in their practice. Each cluster has to show their <br> portfolio of Level 4 and Level 5 work to the Welsh in <br> Education Officers prior to submission. <br> There is improved regional working and sharing of good <br> practice to increase accuracy and consistency. |  |  |  |
| :--- | :--- | :--- | :--- |
|  | Improving KS2/3 Moderation <br> Support has been provided for improved moderation of <br> assessment and there was verification of clusters' processes <br> by authority staff. The robustness of teacher assessment is <br> improving and support will continue to focus on embedding <br> assessment across Key Stage 2 (for all teachers) and making <br> assessment more accurate. | Embed assessment, <br> standardisation and <br> moderation <br> -in schools, especially <br> at KS2 <br> -in clusters <br> - across the authority |  |


| A. Objective | B. Current performance |  |  | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Key Stage 3 <br> Percentage of learners at the end of Key Stage 3 who reached at least Level 4 in the teacher assessment of Welsh Second Language: |  |  | Maintain improvement in standards and reduce variability in performance. |  |
|  | Year | Pupils <br> achieving at <br> least L4 Welsh <br> $2^{\text {nd }}$ language <br> in Y9 <br> $\%$ | Floor and Aspirational Targets \% to achieve L4 have been set per school | Develop more resources for KS3 to assist assessment and |  |
|  | 2009 | 47.3 |  | the levelling process. |  |
|  | 2010 | 55.3 |  |  |  |
|  | 2011 | 67.4 |  |  |  |
|  | 2012 | 70.5 |  |  |  |
|  | 2013 | 73.1 | 73\% |  |  |
|  | 2014 |  | 75\% |  |  |
|  | 2015 |  | 76\% |  |  |
|  | 2016 |  | 77\% |  |  |
|  | 2017 |  | 78\% |  |  |



|  | Targets will probably need to be revised over time as more <br> pupils sit full course. |  |
| :--- | :--- | :--- |
|  | The 12 English-medium secondary schools collaborate well <br> through Heads of Department supported by the WEG funded <br> Officer (Welsh Second Language, Secondary). <br> Standards at GCSE for A*-C are very high but the cohort <br> remains too small. Improving the number of pupils sitting the <br> Full Course is a priority for Swansea. In their inspection of <br> Swansea in 2013, Estyn judged there was a need to increase <br> Full Course take-up. <br> PACA and the Officer (W2L, Secondary) have been <br> encouraging schools to promote the Full Course rather than <br> the Short Course and this has had an impact as described <br> below. In 2013, the effect of this is yet to show up in numbers <br> and percentages in the results. <br> All 12 English-medium secondary schools offer the Full <br> Course but in several schools take up remains generally low, <br> in 2013 (5\% - 30\% of cohort), as most pupils opted for the <br> Short Course. Following pressure from PACA and as a result <br> of Estyn inspection outcomes, secondary schools are <br> increasing their encouragement to pupils to study Welsh <br> Second Language. Three schools, Pontarddulais, Olchfa and <br> Pentrehafod have made W2L a core subject at KS4 and the <br> full impact of this will be seen in the 2014 results and <br> onwards. | Continue to increase <br> the number of pupils <br> who sit the Full <br> Course. |


| A. Objective | B. Current performance |  |  | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | The new Applied Course has been introduced in some schools and its popularity and pupils' success rate are being monitored. Analysis of the results showed that the new course compares favourably with the old course. |  |  | Continue to monitor the impact of the new Applied Course (full time option) |  |
|  | Key Stage 4 - Full Course: take-up |  |  |  |  |
|  | Year | Welsh Seco Pupils sitting English | guage at KS4 ourse as \% of m cohort |  |  |
|  |  | Numbers | \% |  |  |
|  | 2009 | 314/2467 | 12.7 |  |  |
|  | 2010 | 294/2397 | 12.3 |  |  |
|  | 2011 | 253/2366 | 10.7 |  |  |
|  | 2012 | 244/2294 | 10.6 |  |  |
|  | 2013 | 239/2391 | 10.0 |  |  |
|  | 2014 |  | Target 12\% |  |  |
|  | 2015 |  | Target 14\% |  |  |
|  | 2016 |  | Target 16\% |  |  |
|  | 2017 |  | Target 17\% |  |  |
|  | Targets have been set to reflect increased commitment to Full Course amongst Swansea secondary heads, as described in the text. |  |  |  |  |



| A. Objective | B. Current performance |  |  | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | The results from the new modular Applied Course, which may be accredited as a short (Foundation) course are being monitored. |  |  | Monitor the impact of the Applied Course (short option) |  |
|  | Key Stage 4 - Short Course: take-up |  |  | Increase the number of pupils who sit the Short Course exam where it is currently optional to do so. |  |
|  | Year | Welsh Seco Pupils sitting English | age at KS4 urse as \% of cohort |  |  |
|  |  | Numbers | \% |  |  |
|  | 2009 | 1412/2467 | 57.23 |  |  |
|  | 2010 | 1064/2397 | 44.4 |  |  |
|  | 2011 | 1150/2366 | 48.6 |  |  |
|  | 2012 | 1266/2294 | 55.1 |  |  |
|  | 2013 | 1422/2391 | 59.47 |  |  |
|  | All 12 English-medium secondary schools offer the Short Course. However, not all schools insist that pupils sit the exam. <br> Increasing the uptake of the Short Course will need to be balanced against promoting the Full Course. For this reason no target has been set. |  |  |  |  |
|  |  |  |  |  |
|  | Learning Pathway <br> Five English-medium secondary schools intend to provide the WJEC's Welsh Second Language Learning Pathway course to KS4 pupils of lower ability and pupils with additional learning needs, enabling them to gain a recognised qualification in Welsh at KS4. |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| A. Objective | B. Current performance |  |  | C. Targets | D. Progress report |


|  | Key S <br> Perce <br> Langu <br> Year <br> 2009 <br> 2010 <br> 2011 <br> 2012 <br> 2013 <br> 2014 <br> 2015 <br> 2016 <br> 2017 <br> NB Englis <br> There Welsh Furthe | 4 - No cour <br> of learners at KS4/GCS <br> ium cohort used <br> been a good ond Languag rovement is | no exam in <br> ement in pup going on to sit ated. | Continue to increase the number and percentage of learners who sit an exam in Welsh Second Language at KS4. |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 5.5 <br> Increase opportunities for learners of all ages to practise their Welsh outside the classroom | The dev Englis | pment of the dium school <br> clubs <br> grannog \& er laith provision | tal use of W ugh: | Increase and promote the opportunities for the incidental use of Welsh outside the classroom |  |
| A. Objective | B. Cu | performance |  | C. Targets | D. Progress report |
|  | A regi | audit of the opp | nities for incid |  |  |


|  | outside the classroom has taken place in 2012-13. The aim is to develop working relationships with partners in other authorities. <br> School staff in primary and secondary schools have been offered the opportunity of Welsh lessons, including accredited courses. |  |  |
| :---: | :---: | :---: | :---: |
| 5.6 <br> Increase the total A Level Welsh and Welsh Second Language entries as a percentage of GCSE Welsh and Welsh Second Language entries. | Key Stage 5 - A Level - Welsh [First] Language <br> There is good uptake for A level Welsh in both Welsh-medium schools and outcomes are positive. In summer 2013 both schools had 100\% pass rate and almost all pupils achieved Grade A-C. <br> Gower College Swansea introduced a Welsh First Language AS course in 2012-13, with 6 students enrolled. Three students completed the course with a $100 \%$ pass rate but none went on to complete the full A Level. The AS course continues in 2013-14 with 7 students enrolled. | Maintain the successful Joint 6th Form provision and outcomes |  |



| Outcome 6: Improving Welsh-medium Additional Learning Needs Provision |  |  |  |
| :---: | :---: | :---: | :---: |
| A. Objective | B. Current position | C. Targets | D. Progress report |
| 6.1 <br> Improve Welshmedium additional learning needs provision (ALN) | The SEN development is reviewed twice yearly. As a result of these reviews, it has been established that there is no need for an additional STF for Welsh-medium pupils. | To continue to review the SEN / STF development plan twice yearly |  |
|  | Demand for STF places in Welsh-medium is established from Annual reviews and analysis of referrals from Health for those in early years. This information influences the review of the SEN Development Plan which is carried out twice yearly <br> Provision in Welsh-medium education, as for Englishmedium, is reviewed through the STF Development Plan. Increases in places in existing STF or new STFs are plannedas need becomes evident. <br> There is an STF in YG Gwyr which has 9 places, 8 of which are occupied (January 2014) and which will be full in September 2014. There is no waiting list and the authority is not aware of any unmet demand. <br> YGG Bryn Tawe has a Speech and Language Resource which covers pupils in both primary and secondary schools across the whole authority. It is planned to increase the capacity of this Resource to support 11 pupils (currently 9) from September 2014, subject to approval by the authority. Again the authority is not aware of any unmet demand. | Continue to analyse annual reviews and referrals from Health and to review the SEN Development Plan twice yearly. |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | Swansea also monitors and appraises demand for ALN <br> provision in Welsh Medium schools via the annual SEN <br> survey which provides funding for pupils with, primarily, <br> literacy difficulties. <br> The team also appraises demand via the SENCo/Support <br> termly meetings when the SENCos can highlight concerns. <br> Attendance of Welsh-medium SENCos is excellent at SENCo <br> Network meetings. <br> The SLA is another mechanism which provides the Authority <br> with information and data from Welsh-medium schools. <br> Education Effectiveness Inclusion team, working with <br> colleagues from the Access to Learning service, is able to <br> target support and train teachers and TAs as needed. Welsh- <br> medium heads are pleased with this effective training. | Maintain regular <br> meetings with Welsh- <br> medium SENCos to <br> appraise demand. <br> organise a joint <br> meeting for Welsh will <br> medium schools to <br> share concerns and <br> good practice. |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | Parents of Children undergoing statutory assessment of SEN <br> are afforded the opportunity to express their preference for <br> their child's education which includes the matter of the <br> medium in which they are educated | Continue taking <br> account of parental <br> expressions of <br> preference in keeping <br> with the guidance in <br> the SEN Code of <br> Practice and ensuring <br> that this data informs <br> the planning of SEN <br> provision in the SEN <br> Development plan |  |
|  | The new Welsh-medium Dyslexia pack has a section <br> specifically for parents outlining strategies they can use with <br> their child. Parents are also offered opportunities to attend <br> workshops through the medium of Welsh. <br> The SENCo from a Welsh-medium school is trained to deliver <br> a Pre-school Readiness course. This course supports <br> parents in behaviour strategies during Nursery and <br> Reception. | Provide workshops for <br> parents on dyslexia. |  |
|  | There is scope to share the expertise in the YGG Bryntawe <br> resource across neighbouring Authorities and to work to establish <br> need across the region. Discussions with NPT on this are ongoing. <br> A Self Evaluation document for STFs and PRUs has been drafted <br> by a working party including the two Welsh-medium secondary <br> schools. It will help to ensure the needs of the Welsh-medium <br> schools and STF are met. The self-evaluation is bilingual and will <br> be made available to the region | Share resources and <br> expertise and develop <br> new provision <br> regionally | Complete and roll out <br> the STF \& PRU self- <br> evaluation documents <br> locally and regionall |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


| Research into 'Effective use of TAs in the Secondary School Sector' is complete and will be available bilingually. It was led by YGG Bryn Tawe, working in close collaboration with other secondary schools and the Welsh Government co-ordinator for HLTAs in Wales. | Feedback to secondary schools on the research in Autumn 2013 SENCo meetings. <br> Distribute the research to all schools in Spring Term 2014. |
| :---: | :---: |


| Outcome 7: Workforce planning and Continuous Professional Development |  |  |  |
| :---: | :---: | :---: | :---: |
| A. Objective | B. Current position | C. Targets | D. Progress report |
| 7.1 <br> Ensure that there are sufficient numbers of practitioners to deliver Welsh-medium education | There were no unfilled teaching vacancies in Welsh-medium primary schools in September 2013. <br> Recruitment of teachers is not an issue in the Welshmedium primary sector with the posts advertised attracting a good response rate. | Maintain successful recruitment |  |
|  | There were no unfilled teaching vacancies in Welsh-medium secondary schools in September 2013. There are no or minimal numbers of posts filled by subject non-specialists. The low response rate to recruitment in certain subjects continues, as does difficulty in appointing short-term cover, eg for maternity leave. <br> There continue to be few applicants in some subject areas and a low response rate in others, however schools are managing this. <br> The reduced access to the Graduate Teacher Programme continues to limit the capacity of schools to fill vacancies in shortage areas by this route. | Ensure there are good teachers in all subjects <br> Monitor the effects of lack of access to the Graduate Teacher programme |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | There were no unfilled teaching vacancies to teach Welsh <br> Second Language in English-medium secondary schools in <br> September 2013. | Maintain successful <br> recruitment |  |
|  | There were no vacancies for permanent full time teaching <br> assistants in the Welsh medium primary schools at the start <br> of September 2013. Each post advertised attracts a choice of <br> candidates. Part time posts and posts with temporary <br> contracts remain harder to fill. | Ensure there are good <br> teaching assistants in <br> all posts |  |
|  | There are no significant recruitment issues for Welsh-medium <br> schools in Swansea. The local authority, through schools' <br> link advisers, supports all headteacher appointments and can <br> advise on other recruitment issues though Human Resources <br> personnel. | Maintain support for <br> recruitment. |  |
|  | Schools experience no difficulty in recruiting Learning Support <br> Assistants. The authority provides effective training for ALN <br> which is available in the medium of Welsh through a trained <br> member of staff from a Welsh-medium primary school. <br> Research into 'Effective use of Learning Support Assistants in <br> the Secondary School Sector' was led by a mainstream <br> Teacher and SENCo from YGG Bryn Tawe, working in close <br> collaboration with other secondary schools and the Welsh <br> Government co-ordinator for HLTAs in Wales. Swansea <br> Metropolitan was also involved in the research. Findings will <br> be reported to Headteachers in Autumn 2013 and shared <br> more widely in Spring 2014. |  |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
| Improve practitioners' <br> linguistic skills. <br> Improve practitioners' <br> methodological skills | Linguistic Audit in English-medium schools <br> A linguistic skills audit of the current teaching workforce in the <br> authority has been undertaken with Welsh co-ordinators in <br> English-medium primary schools in the autumn term of every <br> second year. The audit identifies each member of staff as <br> Fluent / Confident Learner / Learner / Beginner. The audit <br> notes any previous training attended and what is required to <br> develop skills. | Continue to audit <br> capacity using Welsh <br> Government <br> guidelines. |  |
| The information gathered gives an overview of each school's <br> capacity to deliver the requirement for the Welsh language. It <br> informs the nature of provision (courses) offered by the <br> according to need in <br> authority. These WEG-funded courses have been provided <br> through Academi Hywel Teifi and Swansea University from <br> November 2012. |  |  |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | Linguistic Audit in Welsh-medium schools <br> The WEG funded Officer (Welsh-medium, Primary) works alongside the headteachers to identify professional development needs in each school and collectively. <br> The two Welsh-medium secondary schools work together to identify professional development needs and organise support, sometimes though external provision. | Continue to monitor need in Welsh-medium schools and ensure needs are met. |  |
|  | Changes to Swansea support for Welsh, September 2013 <br> The authority's capacity to deliver support is dependent on the level of funding available, both internal and external. <br> In 2011-12 PACA and Headteachers agreed that support for the Welsh language would need to change. This was to meet local requirements and also to move towards the national requirements to become cross-medium, cross-phase, have a more targeted approach, and to work regionally. <br> In August 2012 the joint working with Neath Post Talbot ceased as the needs of the two authorities were different. The service offered by Swansea's Welsh Service is focused on Swansea. The service base was relocated during 2012-13. <br> In September 2013 Welsh language support is offered through WEG-funded Officers with areas of responsibility for Welsh-medium Primary, Welsh-medium Latecomers/ Boost, a team for Welsh Second Language Primary (the former Athrawon Bro) and Welsh Second Language Secondary. | Continue to develop the Welsh language service to meet local, regional and national need. |  |
| A. Objective | B. Current performance | C. Targets | D. Progress report |


|  | There is a Team Leader in place. <br> All requirements and proposals are taken to PACA for <br> discussion and agreement to proceed. |  |  |
| :--- | :--- | :--- | :--- |
|  | Welsh Courses <br> A CPD programme for teachers and classroom assistants is <br> organised through the Welsh Service, funded through WEG. <br> From November 2012 this programme has been provided by <br> Academi Hywel Teifi at Swansea University. Course <br> evaluations have been positive. <br> Regional and collaborative provision is being considered. <br> Swansea will be working with colleagues from Neath Port <br> Talbot to develop Welsh Language Courses to be held during <br> 2013 -2014 academic year. <br> One of the main aims of the CPD programme is to drive up <br> standards in literacy. | Maintain co-ordination <br> of support through <br> Swansea's Welsh <br> Centre. | Explore options to <br> increase collaborative <br> provision |
|  | The number of teachers attending courses at Academi Hywel <br> Teifi as part of Induction/Early Professional Development is <br> monitored by the Welsh Service. | Monitor the number of <br> teachers attending <br> courses as part of <br> Induction/Early <br> Professional <br> Development |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :---: | :---: | :---: | :---: |
|  | Sabbatical Schemes <br> Swansea school-based and central staff have accessed the Welsh Government's Sabbatical Schemes as they have become available. Swansea's Welsh Centre has been involved in supporting the Sabbaticals. Academi Hywel Teifi at Swansea University attended PACA in May 2012 to explain about the development of the Foundation Sabbatical Scheme they provide. <br> Swansea's Welsh Centre works with Academi Hywel Teifi to identify primary school-based staff to attend the Foundation Course. The course is run in the Spring term. In 2012 there were 9 Swansea attendees and in 2013 there were 5. <br> Sabbatical courses for classroom teachers have been popular. <br> Feedback from the course has been positive. The WEGfunded Officers report that class teaching has improved and there is more Welsh spoken. <br> Review sessions are arranged after each cohort to share experiences of application of skills in the classroom. <br> Monitoring sessions by Officers in schools provide further support. <br> The Sabbatical Course for Teaching Assistants will be held in Academi Hywel Teifi from May to June 2014. <br> There is also a Higher Sabbatical Scheme for primary and secondary teachers available as a 3 month block (at Trinity St David), as distance learning or as short courses (in Cardiff). The WEG-funded Officers make schools aware of these options. | Promote and support Sabbatical Schemes through the Welsh Service and local and regional providers. <br> Monitor uptake by Swansea staff. |  |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
| Integrate Welsh- <br> medium <br> considerations into <br> each aspect of the <br> School Effectiveness <br> Framework | Attendance by teaching assistants of the authority's Welsh- <br> language courses is voluntary. The Officers (Welsh Second <br> Language, Primary and Latecomer/Boost) are available for in- <br> school support. <br> As of October 2013, Level 3 TAs have been accepted to <br> attend language courses. <br> The Sabbatical Course for Teaching Assistants will be held in <br> AHT from May to June 2014. | Maintain support for <br> teaching assistants in <br> and out of school. |  |
|  | ERW has produced resources for teaching assistants in <br> Welsh Second Language. | Currently there two Professional Learning Communities giving <br> consideration to the improvement in Welsh language through <br> raising boys' achievement. YGG Bryn Tawe has an internal <br> PLC and a joint Cluster Literacy PLC has been established to <br> ensure a clear strategy for literacy development across all <br> Welsh-medium schools. <br> (see 5.1 above) | Promote plcs in <br> primary and secondary <br> phases in English and <br> Welsh-medium <br> schools. |


| A. Objective | B. Current performance | C. Targets | D. Progress report |
| :--- | :--- | :--- | :--- |
|  | Opportunities to increase collaborative work in support of the <br> Welsh language in education are increasing. Both Swansea <br> University and the South West Wales Centre for Teacher <br> Education at Trinity St David have been keen to increase <br> collaborative working with the authority. <br> Links to Swansea University's Academi Hywel Teifi and <br> Canolfan Peniarth at the South West Wales Centre for <br> Teacher Education have been made through PACA. Stronger <br> links to Gower College Swansea, through their new Bilingual <br> Champion, will be developed in 2013-14. | Develop collaborative <br> work with Academi <br> Hywel Teifi and <br> Canolfan Peniarth. | Continue to seek <br> opportunities as <br> collaborative/ <br> regional working <br> develops. |
| opportunities as <br> collaborative/ <br> regional working <br> develops. |  |  |  |
|  |  |  |  |

Section 3: Commentary and further notes
The good relationship with RhAG over time continues to be useful in identifying issues and trends within the Welsh sector.
APPENDIX 2: Number and percentage of pupils attending non-maintained Welsh-medium settings which provide the Foundation Phase and who transfer to Welsh-medium/bilingual schools (please note if information is unobtainable).

APPENDIX 3: Number and percentage of pupils in Welsh-medium primary schools transferring to Welsh-medium secondary schools

| YEAR | Total number of pupils <br> in Welsh-medium primary schools | Total number of pupils transferring <br> to Welsh-medium secondary schools | Percentage of pupils transferring <br> to Welsh-medium secondary schools |
| :---: | :---: | :---: | :---: |
| $\mathbf{2 0 0 9}$ | 242 | 240 | $9.2 \%$ |
| 2010 | 227 | 225 | $99.1 \%$ |
| 2011 | 267 | 255 in Swansea schools <br> plus 3 out of county* | $96.6 \%$ |
| 2012 | 242 | 239 in Swansea schools <br> plus one out of county. | $99.17 \%$ |
| 2013 | 253 | $\mathbf{2 4 9}$ in Swansea schools, <br> plus one out of county* | $\mathbf{9 8 . 8 \%}$ |

*Note: Between July - September 2013 only 3 pupils did not transfer from Welsh-medium primary to secondary. Two moved to a local Englishmedium secondary schools and one emigrated.
APPENDIX 4: Attainment and performance in Welsh Second Language

## Year: 2013

## Key Stage 2

| Teacher assessment in Welsh Second <br> Language at the end of Key Stage 2 | Number of pupils <br> assessed | Percentage <br> of all pupils <br> in Y6 | Percentage achieving Level 4 <br> 2010$\quad 2193 / 2479$ |
| :---: | :---: | :---: | :---: |
| $88.46 \%$ | $36.4 \%$ |  |  |
| 2011 | $2254 / 2507$ | $89.91 \%$ | $47.8 \%$ |
| 2012 | $2209 / 2436$ | $90.68 \%$ | $59.1 \%$ |
| 2013 | $2147 / 2413$ | $88.98 \%$ | $67.1 \%$ |

## Key Stage 3

| Teacher assessment in Welsh Second <br> Language at the end of Key Stage 3 | Number of pupils <br> assessed | Percentage <br> of all pupils <br> in Y9 | Percentage achieving Level 5 |
| :---: | :---: | :---: | :---: |
| 2009 | $2355 / 2562$ | $91.92 \%$ | $47.3 \%$ |
| 2010 | $2329 / 2561$ | $90.94 \%$ | $55.3 \%$ |
| 2011 | $2422 / 2653$ | $91.29 \%$ | $67.4 \%$ |
| 2012 | $2301 / 2535$ | $90.77 \%$ | $70.5 \%$ |
| 2013 | $2200 / 2420$ | $90.91 \%$ | $73.1 \%$ |

(no Appendix 5 - all information requested is included in the body of the WESP)

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APPENDIX 6
A public consultation took place, in accordance with the statutory requirements, from December $9^{\text {th }} 2013$ - February $14^{\text {th }} 2014$. The document was made available bilingually at www.swansea/gov/uk/wesp.
Consultation on the Draft WESP 2014-14, December 2013 - February 2014
Responses were received from:
7. School Councils/pupil representatives from 3 English-medium Secondary Schools, 15 English-medium Primary Schools, one
The authority provided a response to Welsh Government's comments on February $18^{\text {th }} 2014$.
The remaining comments were summarised into a single document for corporate purposes. The summary and the individual responses
The WESP was amended in light of some of the comments made. These changes did not amount to a major revision. All comments will be considered in the course of future planning for Welsh in Education.
Welsh in Education Strategic Plan 2014-2107 Consultation Responses December $9^{\text {th }} 2013$ - February $14^{\text {th }} 2014$.
There were 7 respondents to the consultation. They were:

## 8. Welsh Government (separate document)

9. Welsh Language Commissioner (letter)
10. Mudiad Meithrin (comments made throughout WESP, summarised below)
11. CIrr Paul Meara (email)
12. Robyn Campbell (letter)
13. School Councils (summarised here, also separate document)

|  | Issues raised by Respondent to the Consultation | Swansea's response to the Respondent |
| :---: | :---: | :---: |
| 1 | Welsh Government Informal Comments | Comments addressed in a separate document which has been sent to Welsh Government. Additions and changes have been made through the WESP. |
| 2 | Welsh Language Commissioner <br> The Welsh Language Commissioner welcomes the opportunity to comment on the consultation on the proposals to create a new qualifications body for Wales. <br> The principal aim of the Commissioner is to promote and facilitate the use of Welsh. This entails raising awareness of the official status of the Welsh language in Wales and imposing standards on organizations. This, in turn, will lead to the establishment of rights for Welsh speakers. <br> Two principles underpin the Commissioner's work: <br> - The Welsh language should be treated no less favourably than the English language in Wales; <br> - Persons in Wales should be able to live their lives through the medium of the Welsh language if they choose to do so. <br> One of the Commissioner's priorities is to scrutinise policy developments with regard to the Welsh language. Thus, the Commissioner's main role is to provide observations in accordance with this remit, acting as an independent advocate on behalf of Welsh speakers in Wales who might be affected by the proposed changes. This approach is advocated to avoid any potential compromise of the Commissioner's regulatory functions and should the Commissioner wish to conduct a formal review of the organization's performance in | Noted. |


| accordance with the provisions contained in the Measure. <br> The Commissioner will pay attention to key legislation and strategies in considering the interests of Welsh speakers in Wales. |  |
| :---: | :---: |
| 1.1 <br> We welcome the Council's commitment to increasing the number of Welsh medium places in this educational phase and it appears that the Council has considered the targets of the Welsh-medium Education Strategy in planning for an increase in pupil numbers. We believe that a brief analysis of demand, by geographic area, that outlines the number of available places in Welsh-medium schools in those areas would provide to the public information on those areas where provision meets demand and those areas where the Council should increase the number of available places. We accept that the Council already keeps this information and uses it for the purposes of planning provision. The Council has a consistent system measuring demand for Welsh-medium education among parents of newborn children. | Noted. |
| 1.2 <br> We welcome the Council's aim to establish 12 additional Cylchoedd Meithrin with registered status between 2013 and 2017. We believe the WESP should specify in more detail that targets that have been identified to achieve this aim. We welcome the Council's decision to extend the Childcare Sufficiency Assessment to include questions on the language choice for pre-school children. | Targets will be set for Mudiad Meithrin to support this achievement. The need for additional Cylchoedd Meithrin must also be considered against the findings of the Childcare Sufficiency Assessment and therefore if identified as a significant gap settings will be actively encouraged to submit funding applications. <br> It is the Survey of parents of of newborn that has been extended to include the question on the language preference for pre-school provision. |
| 1.5 <br> We believe that the WESP should identify the Latecomers centre's capacity and its ability to meet the demand for its services. | The centre employs 1 full time Welsh in Education Officer and 0.8 teaching assistant to meet with demand. (information added to the WESP) |
| 1.6 <br> The effect of policy decisions on Welsh-medium and English-medium education can be very different due to the differences in the nature of the respective provision. In providing services, those factors that are unique to Welsh-medium education provision must therefore be assessed and considered fully. [PACA] | Noted. |
| 2.2 <br> What are the Council's plans to expand the Welsh-medium provision of Flying Start? We believe that the scheme should state Flying Start's current Welsh-medium capacity, and how it compares to the number that receives Welsh-medium education in Flying Start areas. We welcome the Council's commitment to developing mechanisms that track the progress of those that receive Welsh-medium Flying Start provision into education and their language choice. | Flying Start has recently opened its second Welsh medium setting. The original plan was to provide 1 daily session however should demand be identified then a second session will also be provided. Consideration is to be given to options for providing more childcare through the medium of Welsh should the demand be identified in the future. Currently |

[^0]|  | The transfer rate between key stages 2 and 3, and 3 and 4 is very high. | however all families are asked to choose, and to date no unmet demand has been identified at any of the fully operational settings. |
| :---: | :---: | :---: |
|  | 3.2 <br> The WESP lists the vocational courses provided in collaboration between the two Welshmedium secondary schools. We believe that the plan should outline the Council's targets for increasing the provision during the WESP's period. The WESP should clarify the relationship between the council's Welsh-medium schools and the further education college, and collaborative arrangements with schools in neighbouring local authorities. <br> We believe that the WESP should outline how the Council complies with clause 10 of the Learner Travel (Wales) Measure 2008 that requires local authorities to promote access to Welsh medium education, including post-16 education. | The information in point 3.2 has been strengthened to clarify the relationship between the council's Welsh-medium schools and the further education college. <br> The City \& County of Swansea provides free transport to the nearest suitable school which provides education through the medium of either Welsh or English, provided that the pupil meets the distance criteria or there is no available walking route. Currently all post-16 pupils attending a Swansea school sixth form who live more than 3 miles from the school are provided with free home-to-school transport. However, all the provision of discretionary transport is under review. (This additional information on post-16 added to WESP.) |
|  | 3.5 <br> The WESP notes that the county's further education college will develop its Welsh-medium provision in a small number of vocational subjects. The WESP should state how the college will identify those subject areas, and the rationale behind their selection. The WESP should explain the steps taken to ensure that a sufficient number of Welsh speakers receive training to become lecturers and tutors in those subject areas in which an increase in the number that wish to study through the medium of Welsh can be foreseen. The WESP should also outline the steps taken to develop the skills of existing staff members that are Welsh speakers that do not currently teach through the medium of Welsh in order to take advantage of their skills and increase Welsh-medium provision. | The College Bilingual Champion has created a Background Information paper that outlines how courses were prioritised for expansion. In summary, all fluent Welsh delivery staff were identified, and the trends in each Learning Area were analysed in terms of the number of fluent Welsh speaking students enrolled in each area. We have concentrated our efforts on developing provision in three main areas - Health and Social Care, Hairdressing and Hospitality and Catering, as there are a significant number of fluent Welsh speaking students in these areas, and willing and able staff to teach bilingually. These areas are also in line with Welsh Government priority areas for the development of Welsh medium provision. As we have concentrated our efforts on areas that already have Welsh speakers trained as lecturers we foresee an increase in the number of students studying through the medium of Welsh in these areas. Existing nonWelsh speaking staff members are also given the opportunity to develop their Welsh language skills as part of their CPD through our Welsh for Adults provision, which they can attend free of charge and during their working hours. The college |
|  | $64$ <br> WESP 2014-2017 FINAL 20Feb14 |  |





[^1]|  | numbers without growth, unless the County's education policy intentionally limits the numbers who can receive Welsh medium education. We ask the County to review the numbers and percentages for children aged 7 between 2014 and 2019. |  |
| :---: | :---: | :---: |
|  | Points 1.2 and 2.2 <br> It is pleasing to note the County's wish to work with Menter laith Abertawe and Mudiad Meithrin. We know that the County intends to cut the funding for Menter laith by £23,000, which will restrict their work with pre-school children. Another thing to be borne in mind is the fact that only two play groups operate through the medium of Welsh in the County's Flying Start scheme (see 2.2). This suggests that Welsh language provision for pre-school age children will be cut in the next few years. <br> To implement the Plan, the County needs to provide adequate funding for Menter laith and pay serious attention to providing appropriate Welsh medium opportunities in the Flying Start scheme. <br> The Plan makes no reference to areas in Swansea where there is no Welsh medium provision. RhAG is very aware of the need for a Welsh medium school in the extensive area between Fforestfach and Plasmarl. This area includes Waun Wen, Landore, Manselton, Brynhyfryd and Cwmbwrla. A generation ago, Cwmbwrla had a successful Welsh medium school. It was so successful that it had to be moved to Ysgol Bryn-y-môr in Swansea west, thus depriving a large area of Swansea of Welsh medium education. Mudiad Meithrin has recently opened a group for pre-school age children in Brynhyfryd. We look forward to the County giving serious consideration to establishing a Welsh medium school in this area, and it would be good if this aim were included in the Plan. | Menter laith provide a different function in relation to Welsh medium which is not a direct link to the increase of provision. <br> The Authority has a clear and effective strategy to meet the growing need for Welsh medium provision and the delivery of any further additional Welsh medium schools needs to be consistent with this strategy to make a sufficient robust business case. |
|  | Point 3.3 <br> It is pleasing that transition rates from the primary sector to Welsh medium education in the secondary sector are very high. Transition to the Welsh medium sixth form is very successful at Ysgol Gŵyr, and it is hoped that transition rates will improve at Ysgol Bryn Tawe as both schools develop their partnership and their 16+ provision. <br> We believe that the County needs to prioritise the development of 16+ education in these two schools. We appreciate the aim of exploring ways to retain more 6th form students at Ysgol Bryn Tawe. | Noted - the Authority continues to support 16+ education |
|  | Point 5.4 The teaching of Welsh in English medium schools We are aware that the teaching of Welsh in English medium schools needs to be improved. Retaining the athrawon bro system is key to maintaining standards. Language is a medium to be used, and all efforts to learn a language will fail in general - with a few exceptions - if that language is not used as a medium. We recommend that the County's Plan considers how to begin teaching some subjects through the medium of Welsh in English medium schools. It is our opinion that this would do more for the successful teaching of the Welsh language than any attempt to teach the language as a subject on its own. This applies to the primary and secondary sectors. | At present schools teaching Welsh as a second language are on different places on the Welsh language continuum. While we would not disagree in essence with what is being suggested, school's general capacity to deliver Welsh as a second language across other subjects of the curriculum is pretty limited at this point in time. We will be endeavouring to build school's capacity to use Welsh more as a wider medium rather than focussing on subject only during the lifespan of this plan. |
|  | Mudiad Meithrin (comments made throughout the draft WESP, summarised here) |  |
|  | WESP 2014-2017 FINAL 20Feb14 |  |


forward some of the ideas in this Plan.

|  | forward some of the ideas in this Plan. |  |
| :---: | :---: | :---: |
|  | b) The plan rightly focuses on the good outcomes for children in Welsh schools. However, I am concerned that there doesn't appear to be much consideration of what happens to pupils who struggle in Welsh Language Education. There is a very real danger that the schools produce significant numbers of "semi-speakers" - i.e. children who are not really fluent in Welsh. I would like to see the authority doing some serious work on this issue. | Pupils in Welsh-medium schools are fluent in Welsh and English by age 11. Pupils in English-medium schools learn in the Welsh as a second language to age 16. The aim of Welsh as a Second Language is to continuously develop their skills in the language but it is acknowledged that this does not lead to fluency. |
|  | c) Dyslexia in Welsh is not the same as dyslexia in English, and translating the English documentation into Welsh does not properly address the issues that arise because of these differences. | Section 6 of the draft WESP states that the specific resources for Welsh-medium dyslexia have been developed. The authority's Inclusion Team worked with the Welsh Medium Primary schools to develop a Welsh language Dyslexia screening pack which includes Welsh language assessments. This pack has been distributed to all Welsh Medium schools in Swansea. A similar pack will be developed for the Secondary Welsh Medium schools. |
|  | d) I would be VERY worried about the authority making decisions based on the Fischer Family Trust data for Welsh speakers. FFT's own documentation states that its predictions are only $70 \%$ accurate. My guess is that this figure would fall significantly for Welsh schools because the demographics of these schools are very different from the English schools which provide the bulk of FFT's data. | FFT is only used as a starting point and is considered along with other information when making decisions. |
|  | e) The Plan implies that a Welsh speaking System Leader is in post. As far as I am aware, this is not the case. | There are currently two Welsh-speaking System Leaders in post, one for the primary phase and one in the secondary phase. |
|  | f) SEN provision is a serious problem. Estyn inspectors seem to be applying Welsh Government policy on Welsh to Special Schools in a particularly insensitive way. It seems perverse to impose Welsh on children who struggle to speak English, and mainly function using Sign Language. Swansea needs to make appropriate representations to Welsh Government about this. | Noted. |
|  | g) The training program for teachers is generally welcome, but there needs to be a monitoring program to ensure that it is effective. | The measure of the effectiveness of teacher training is raised standards. |
|  | Robin Campbell |  |
|  | Contradictions <br> On page 2, 'Vision and Aims' the Council expresses its wish to 'facilitate the growth and increased use of Welsh, taking pride in the diversity which makes Swansea a unique, modern and forward looking city'. <br> On page 14, 2.2 the draft states that Swansea still has very little pre-school provision through the medium of Welsh. Budget cutbacks will reduce that even further (e.g. cuts to Menter laith in the field of providing child care. | Whilst there are several Welsh medium pre-school provisions currently only 3 of which are registered the Local Authority is keen to improve the overall quality by supporting development hours via Mudiad Meithrin to work alongside settings to support them in obtaining the CSSIW National Minimum Standards, which will allow qualifying parents the option of claiming relevant tax credits which should in turn ensure the future sustainability of settings. |
|  | Flying Start |  |



|  | west) rather than providing another school. <br> - The pre-school surveys of 2007, 08 and 10 show that 168 and 82 respondents chosen Welsh-medium education if the school was nearer to their home. Surely more than enough for a new school <br> - Where Welsh-medium schools have been provided, they have proved popular. <br> - Present provision of Welsh medium schools is unbalanced. If you look at a map of Swansea it is almost as if the schools are in a circle around the city, on the outskirts, but not in the central, heavily populated area. There is NO Welsh-medium school in a huge central area comprising Fforestfach, Cadle, Blaen-y-Maes, Gendros, Manselton, Cwmbwrla, Brynhyfryd, Landore, Hafod, Waun Wen. |  |
| :---: | :---: | :---: |
|  | Increasing Welsh-medium places in the central area of Swansea <br> It seems that there has been little planning with regard to Welsh-medium education in Swansea. <br> - The council talks about possible 'long term solutions; but doesn't have any clear ideas. <br> - The obvious place to expand Welsh-medium education is where the bulk of the population lives. <br> - Historically there has been welsh school in Cwmbwrla. By 1964 - in spite of all sorts of obstacles - there were 104 children attending. By 1968 there were 122, but the Education Committee was completely unresponsive to the issue of overcrowding. Instead of opening another Welsh school, Ysgol Cwmbwrla was moved to a site in Brynmill, resulting in a drop in the number of pupils attending from the Cwmbwrla area. <br> - Historically there have been welsh playgroups in both Manselton and Gendros area, lasting for several years. However, they have been difficult to sustain because of <br> a) Lack of Manpower <br> b) Distance to Welsh school <br> - My daughter attended the Welsh playgroup in Manselton for a number of years. When she went to Bryn-y-Mor, 4 miles away, her friend in the same playgroup and only living around the corner, had to go to Lonlas, 5 miles in the other direction. Then when our son was about to start school, we were told that the catchment area had changed again, so that he would have to go to Pontybrenin in Gorseinon. In order to ensure that he went to the same school as his sister, we had to pay transport costs. In other words, we were penalised. Welsh-medium education was not exactly made an attractive proposition by the Council. | Noted. |
|  | Surveys <br> - The council itself states that great care is needed in interpreting results. The surveys found a substantial number of respondents saying they would have chosen Welshmedium education for their children if the school was nearer home. <br> - Parents are aware that in most cases, if they choose Welsh-medium education for their children, they will have to travel to school. I would imagine that there is a correlation between the number of children attending a Welsh school vis a vis | Future provision for Welsh-medium education will be dependent on both parental demand and the availability of funding. All options for Welsh-medium provision in the short, medium and long term will be considered <br> The other points are noted. |
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|  | distance to Welsh school. <br> I understand that the Welsh government will be informing new parents about the <br> advantages of Welsh-medium education but what is the point of this if the nearest <br> school is 4 or 5 miles away? <br> Carwyn Jones has stated that he wants to see every child in Wales fluent in Welsh <br> and English. 'laith Pawb' is the stated policy of the Welsh Government <br> Several studies from around the world have shown that children benefit intellectually <br> from the ability to speak 2 or more languages. |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
|  |  |  |

SCHOOL COUNCILS/PUPIL REPRESENTATIVES RESPONSES BELOW

| Separate Questionnaire for Schools Councils/Pupils Summary | Responses from: <br> 3 English medium Secondary schools 15 English-medium Primary Schools 1 Welsh-medium Primary school 1 Special School |
| :---: | :---: |
| 1. Do you think that being able to speak Welsh fluently would improve your career prospects? |  |
| Secondary : 70\% YES Primary: YES |  |
| 2. What would make you want to learn Welsh? |  |
| Secondary: <br> Good to speak another language, improved job prospects, can talk to more people, more fun activities <br> Primary: <br> Good to speak the language of our country, might get more jobs, can talk to more people, make new friends, to be polite, like to hear ro activities |  |
| 3. Do you feel that it's important to learn welsh in school? |  |
| Secondary : 80\% YES Primary: YES |  |
| 4. Do your Welsh lessons in school inspire you to want to speak Welsh? |  |
| If No please give reason(s) why <br> Secondary - mostly NO: <br> Lessons are not interesting, too much grammar, difficult to learn not helpful for jobs, majority of people speak Englsih Primary: <br> NO - not enough games, not enough interactive/use of ICT, too much repetition, too embarrassed to talk to Welsh speakers as not flue YES - lessons are fun, want teach my family |  |
| 5. Do you think that you need more Welsh lessons in school? |  |
| NO (mostly) |  |
| 6. Do you think that you should have the option to op | out of Welsh lessons in school? |
| Secondary mostly YES, Primary : Mixed response |  |

. What would make learning Welsh more enjoyable?

| Secondary: <br> Role play, games, conversation, interactive/ICT/ work, independent learning, trips, more interesting topics, less written work, visitors <br> Primary: <br> As above plus - visitors, a Welsh teacher to work in school, use Welsh in other subjects, use apps/ipads |
| :--- |
| Secondary: Anything you enjoyed or found fun when learning Welsh? <br> Games, conversations, Eisteddfods, songs, books, rapping, group activities <br> Primary: <br> a 'Welsh-corner (cwtch) in class, ddrillo sessions because they are short, games, patterns, books and resources, songs, role play, puppets, trips |
| 9. Anything you didn't like or found boring when learning Welsh? |
| Secondary: <br> Writing, spelling, pronunciation of hard words, needs a lot of concentration, grammar, doing past papers <br> Primary: <br> Repetition, don't understand what we are saying sometimes, writing, boring tasks, old fashioned resources, the expectation of achieving L4 at KS2 |
| 10. What would help you to learn Welsh? <br> Flash cards, learn alphabet, music, clubs, not to having to work in exercise books, more lessons, a booklet to use at home with parents <br> Games, flash cards, ICT, websites, apps, modern resources, translation sheets, harder questions, smaller group sessions or 1-2-1s, Welsh after-school club, more <br> help from teacher, circle time, more writing, challenges \& competitions, outdoor activities <br> 11. Would you like more opportunity to practise Welsh when not in the classroom? (More chance \& more varied opportunities) <br> If Yes, what kind of activities would you want to practise Welsh in? <br> Secondary: <br> Welsh clubs lunchtime/afterschool/homework, drama, songs, games, residentials <br> Primary: <br> Residentials, Tocynnau Cymraeg, clubs, conversations, trips and visits, going places where you have to speak Welsh, challenges and competitions, use Welsh in <br> other subjects and activities, meet Welsh speaking celebrities |

## Agenda Item 10.a

## Report of the Cabinet Member for Regeneration

Council - 14 April 2014

## LEISURE PARTNERSHIPS ANNUAL REPORT

| Purpose: | To advise Council of the partnership operations of <br>  <br> Leisure portfolio |
| :--- | :--- |
| Policy Framework: | Climbing Higher (Sport \& Physical Activity) <br> Strategy; City of Sport; Medium Term Financial <br> Plan |
| Reason for Decision: | For performance review and challenge |
| Consultation: | Legal, Finance, Corporate Property, Access to <br> Services. |
| Recommendations: | It is recommended that: - |
| 1) Council notes the report. |  |
| Report Author: | Wayne Evans |
| Finance Officer: | Kim Lawrence |
| Legal Officer: | Nigel Havard |
| Access to Services | Catherine Window |
| Officer: |  |

## 1. Introduction

1.1 A report on the performance of partner operators of key Council facilities within the Culture, Tourism, Sport \& Leisure portfolio is reported annually
1.2 This report details some of the key partnership arrangements in providing leisure and cultural services for the benefit of the residents and visitors to Swansea during 2012/13 and identifies some significant achievements during the year along with some issues and challenges.
1.3 The key arrangements outlined within this report include::
1.3.1 Wales National Pool Swansea (WNPS).
1.3.2 National Waterfront Museum Swansea (NWMS)
1.3.3 Liberty Stadium
1.3.4 The LC
1.4 Each partnership has differing arrangements regarding reporting, monitoring and data collation. This report includes performance information for each partner and is an attempt to bring together the key financial and usage information to demonstrate the overall performance of each operation..
1.5 The data includes information on key income drivers, overall expenditure including staffing costs and repairs, net cost / profit and costs to the Council.
1.6 Overall usage of the facilities is shown with key areas of specific use where appropriate:

## 2. Wales National Pool Swansea

2.1 WNPS celebrated it's $10^{\text {th }}$ anniversary in 2013 and held a successful royal visit as part of a Swansea visit by the Princess Royal in September 2013.
2.2 The partnership arrangement at WNPS is based on a tripartite agreement between the Council, Swansea University and Wales National Pool Swansea Limited, underpinned by lease and management agreements.
2.3 WNPS is a not for profit organisation and is managed by a board of directors including three Council members and three University representatives, chaired by Anne Ellis MBE, with advice given by the Head of Culture, Tourism, Sport \& Leisure, and the University Finance officer. The current Council representatives are Councillors Erika Kirchner, Rob Smith and Mitch Theaker.
2.4 Day to day management is through the General Manager who reports to the Board. The General Manager is supported by a Management Group with representation by CCS and Swansea University Officers.
2.5 The funding of WNPS is on a $50 \%$ share of net cost after income received, by both CCS and SU. As part of the agreement, CCS also covers the costs for free use by schools, a contribution towards Swim Swansea as part of a long standing arrangement, and a portion of the Welsh Government's over 60's Free Swim Grant to Swansea. There is a sinking fund of $£ 60 \mathrm{k}$ per annum towards future major repairs.
2.6 As part of the terms of the Sportlot funding, Swim Wales, the National Governing Body for swimming in Wales also have offices at the venue and pay a contribution for lane use.
2.7 The terms of funding also included the requirement for a hierarchy of bookings policy where elite sport gained precedence. The policy allows for public swimming, club swimming, schools swimming, university use, galas and events and organised sessions. The pool also follows CCS pricing policy including Standard price, Concession price and Passport to Leisure. WNPS purchase Service Level Agreements from both the University and the Council for many support services. Through the SLA arrangements, the Council provides support for delivering HR, Payroll, Media and Water Safety.
2.8 Whilst Wales National Pool contributed considerably to the British Swimming squad at the London Olympic and Paralympic Games in 2012, with particular success in the Paralympic medal haul, due to the overall lower performance by the Olympic Swimming Squad, British Swimming, the UK's Governing Body, received a substantial cut in it's financial support from UK Sport. This led to a review of British Swimming with one of the outcomes being the reduction in the number of International Training Camps (ITC) across the UK. In late 2013, British Swimming announced that Swansea would lose it's ITC status, and also, the British Disability training would move to Manchester. This will prove a challenge to WNPS in 2014 due to lost income from the elite squad training. Swim Wales will ensure Welsh Squad training continues at Swansea, WNPS is in the process of reviewing it's whole programme to maximise opportunities from the National Squads through to local clubs, learn to swim and public swimming.
2.19 The 2012/13 Financial year saw WNPS increase income once again,, through a very successful Aqua School programme, Public and Member swimming, Galas and events and tight control on expenditure, particularly staff costs, and a new planned maintenance regime, saw an end result within budget. Pool chemicals, contract cleaning and utility costs were the most challenging areas of expenditure to control which increased compared to the previous year. There was a computer failure for a short period which affected the September usage records and therefore it appears that usage looks down on the previous year.
2.10 WNPS have now entered into an agreement with Bay Leisure to assist with the maintenance at the facility.
2.11 As noted in previous reports, there were concerns over issues with the roof. The original contractor has now agreed to carry out the necessary remedial works which are currently under way.
2.12 Wales National Pool Swansea Performance (Headline Indicators)

| WNPS | 2009/10 Actual | 2010/11 Actual | 2011/12 <br> Actual | 2012/13 Actual |
| :---: | :---: | :---: | :---: | :---: |
| Recreational Swims | £279,184 | £310,957 | £319,000 | £349,908 |
| Aqua School | £191,345 | £221,732 | £230,000 | £254,083 |
| Other Income | £449,790 | £460,226 | £491,000 | $£ 473,171$ |
| Total Income | £920,319 | £992,915 | £1,040,000 | £1,077,162 |
| Staff Costs | £763,809 | £717,380 | £752,000 | £736,174 |
| Repairs \& Maintenance | £211,102 | £218,893 | £179,000 | £184,275 |
| Other Expenditure | £626,444 | £584,819 | £575,400 | £692,620 |
| Sinking Fund | £59,600 | £60,602 | £60,600 | £62,420 |
| Total Expenditure | £1,660,955 | £1,581,694 | £1,567,000 | £1,675,489 |
| Net Cost / (Surplus) | £740,636 | £588,780 | £527,000 | £598,327 |
| CCS <br> Contribution | £370,318 | £294,390 | £263,500 | £299,164 |
| Total Use | 247,236 | *196,347 | 208,522 | 202,914 |

## 3. National Waterfront Museum Swansea

3.1 The National Waterfront Museum, Swansea (NWMS) operated by Amgueddfa Cymru-National Museum Wales is now in its eighth year of operation.
3.2 The level of visitor support remained steady during 2012/13, thanks largely to its extensive programme of events and temporary exhibitions. External factors as the timing of Easter and the weather added a boost to these statistics. Another factor in this success is that the museum continued to expand its links and informal partnerships with organisations, educational institutions and communities throughout the Swansea Bay region and beyond, resulting in a range of joint events that help showcase the area's vibrant cultural and intellectual life as well as its industrial heritage.
3.3 The Museum continues to be funded through an innovative public sector partnership between Amgueddfa Cymru and the City and County of Swansea (CCS) set up in 1999 to develop the museum and is fully defined in the Operational Agreement signed by both parties on the $6{ }^{\text {th }}$ October 2005 prior to the opening of the Museum.
3.4 Under the terms of this agreement CCS contributes a proportion of the museum's annual revenue costs. This was $£ 400 \mathrm{k}$ in year 1 and then indexed linked to account for inflation and actual salary increases, being over $£ 550 \mathrm{k}$ in 2012/13. The partnership is overseen at a strategic level by a not-for-profit company, NWMS Ltd, the Board of which is made up of three elected members of CCS currently Cllr Nick Bradley, Cllr Sybil Crouch, and Cllr Nick Davies and three trustees of Amgueddfa Cymru, together with an independent chair (currently Mr Roy Phelps). Operational issues are monitored by a group of officers from both CCS and Amgueddfa Cymru (the Operational Review Team). Currently both the Board and Operational Review Team meet twice a year.
3.5 During 2012/13, the museum's external signage has been greatly improved and considerable planning has been undertaken to improve the display facilities in the Main Hall and garden. During 2013/14 one of the commercial units was converted into a medium-size conference facility, now called the Ocean Room.
3.6 Between 1 April 2012 and 31 March 2013 there were 271,438 visits made to the museum. This was the highest number of visits recorded in one year by the museum, 11.5\% above target and a 6\% increase on the previous year. This was partly due to there being two Easters falling within this financial year, but the numbers were still $2.8 \%$ above the visits recorded in 2007-08, the last time two Easters occurred in the same fiscal year. Overall, by the end of March 2013 the museum had received a total of $1,878,466$ visits since it opened in October 2005.
3.7 Major repairs, renewals and maintenance are the responsibility of Amgueddfa Cymru/National Museum, funded from the Museum's core budget as required.
$3.8 \quad$ National Waterfront Museum Swansea Performance

| NWMS | 2009/10 Actual | 2010/11 Actual | 2011/12 <br> Actual | 2012/13 <br> Actual |
| :---: | :---: | :---: | :---: | :---: |
| National Museum of Wales Grant | £611,830 | £635,447 | £657,242 | £669,930 |
| WAG Grant | £566,200 | £588,055 | £608,226 | £620,000 |
| CCS Contribution | £489,450 | £508,343 | £526,000 | £553,889 |
| Other Income | £267,091 | £121,915 | £164,940 | £139,527 |
| Total Income | £1,934,571 | £1,853,760 | £1,956,408 | £1,983,346 |
| Staff Costs | $£ 1,071,177$ | $£ 1,105,111$ | £1,147,594 | $£ 1,166,800$ |
| Repairs \& Maintenance | £195,253 | £222,212 | £245,557 | £252,332 |
| Other Expenditure | £423,803 | £367,540 | £483,189 | £546,648 |
| Total Expenditure | £1,690,233 | £1,694,863 | £1,876,340 | £1,965,780 |
| (Carry forward to Renewals \& Refurbishment Fund) | (£244,518) | $(£ 158,897)$ | $(£ 80,066)$ | $(£ 17,566)$ |


| Total visits | 258,626 | 268,636 | 256,072 | 271,438 |
| :---: | :---: | :---: | :---: | :---: |

## 4. Liberty Stadium

4.1 As reported in previous Partnership Reports, in April 2005, a Joint Venture Agreement ("JVA") between the Council, the Swans, the Ospreys and the Swansea Stadium Management Company (SSMC) was signed as the basis for the management of the Stadium. In accordance with the JVA the shares in SSMC were divided equally between the Council, the Swans and the Ospreys with each holding $50,000, £ 1$ ordinary shares.
4.3 SSMC operates under the day to day control of its Board of Directors. The Council is represented on the Board by two of its Members, the remainder of the Board being made up of two representatives each from the Swans and the Ospreys. The current Council representatives are Councillor Christine Richards (Chair) and Councillor Nick Bradley. The nominated alternate member is Councillor John Bayliss.
4.4 The Stadium is leased to SSMC under a 50 year lease. The rent payable is effectively $30 \%$ of any distribution of profits from SSMC. The lease can be terminated for non payment of rent, breach of covenant by SSMC, or the insolvency of SSMC.
4.5 As reported in the previous Annual Partnership Report, Officers from the Council had undertaken the annual inspection in the last three years and whilst there were initial concerns regarding the lack of an adequate planned maintenance programme this now appears to have been largely addressed and the agreement to move the annual inspection to the end of the closed season in the summer of 2013 has assisted in allowing SSMC to carry out their "annual" planned programme of works prior to the review being conducted. The council continue to work with SSMC to ensure their obligations continue to be met.
4.6 SSMC have also undertaken some adjustments to the asset in line with the requirements of the lease regarding seeking landlords consent and as of writing this report there is one outstanding issue that councils officers are working with SSMC to conclude prior to formal sign off of this work
4.7 The Final accounts for 2011/12 have now been submitted. The position being that the Company made a profit of approximately £160k for that year which was not reported in the last Annual Partnership Report as the accounts were subject to audit.
4.8 Before any distribution of profit could be considered the Company would have to be in a position of net profitability taking account of past accumulated losses. There is therefore considerable progress to be made in terms of profitability before any distribution could be made.
4.9 In terms of past losses, under the terms of the SJVA such losses are effectively guaranteed by the Clubs who have indemnified the Council in that respect.
4.10 The contribution towards dealing with accumulated losses of $£ 160 \mathrm{k}$ was a start. The Council has indicated to SSMC that the business plans should aim to resolve the accumulated losses within three years. The Council directors were asked to ensure that the business plans going forward are only agreed when this has been appropriately addressed.
4.11 The 2012/13 saw a further improvement showing a profit of almost $£ 270 \mathrm{k}$. It is the intention of SSMC to have fully dealt with the accumulated losses during their current financial year June 2013 to May 2014.
4.12 The Liberty Stadium has again contributed hugely in the on-field success of both partner clubs, the Swans in particular, and Swansea as a destination. Through the development and success of both clubs the profile of Swansea as a city and destination has increased. SSMC has also been successful in making the stadium a key conference facility in South Wales.
4.13 Usage of both non sporting, sporting and concerts has again been high with an increase in 2012/13 over the previous year.
4.14 A full Economic Impact Report on the benefits to Swansea from year one of Premier League football has been conducted by the Welsh Economic Research Unit, Cardiff University. The main areas reported were that the benefits to Swansea have been around $£ 55 \mathrm{~m}$ of additional revenue and has supported and sustained 340 jobs.
4.18 Swansea Stadium Management Company Performance

| SSMC | 2009/10 <br> Actual | 20010/11 <br> Actual | 2011/12 <br> Actual | 2012/13 <br> Actual |
| :---: | :---: | :---: | :---: | :---: |
| Income <br> from Swans | $£ 798,318$ | $£ 802,055$ | $£ 929,745$ | $£ 1,306,544$ |
| Income <br> from <br> Ospreys | $£ 266,120$ | $£ 246,736$ | $£ 184,841$ | $£ 207,450$ |


| Premier <br> Club <br> Income | $£ 293,062$ | $£ 304,224$ | $£ 347,706$ | $£ 341,987$ |
| :---: | :---: | :---: | :---: | :---: |
| Other <br> Turnover | $£ 1,030,593$ | $£ 927,800$ | $£ 1,230,012$ | $£ 1,247,955$ |
| Total <br> Income | $£ 2,388,093$ | $£ 2,280,815$ | $£ 2,692,304$ | $£ 3,103,936$ |
| Total <br> Expenditure | $£ 2,397,422$ | $£ 2,421,511$ | $£ 2,532,413$ | $£ 2,834,274$ |
| Profit (loss <br> for year) | $£-9,329$ | $£-140,696$ | $£ 159,891$ | $£ 269,662$ |
| Stadium <br> Visits <br>  <br> Concerts) | 517,416 | 557,183 | 560,385 | 569,658 |
| Stadium <br> Visits <br> (Non- <br> sports) | 48,365 | 54,218 | 48,536 | 51,401 |

## 5. The LC

5.1 Bay Leisure Limited (BLL) once again performed above target during 2012/13, showing another year on year increase in usage, contributing a further $£ 100 \mathrm{k}$ saving to the Council and providing a surplus for further investment of over $£ 50 \mathrm{k}$.
5.2 The Board is made up of local citizens with the essential skills to bring a new commercial edge to the organisation and as a not for profit company, it benefits from financial advantages not available to the Council. There are 11 Directors, 2 of which are Council members. The current Council Board members are Councillor Mandy Jones and Councillor Andrea Lewis.
5.3 The Council's Corporate Building \& Property Service conduct an annual review of the maintenance at the LC and the BLL maintenance team again proved that they have delivered a high quality maintenance regime. The report for 2014 will concentrate on the Lifecycle replacement plan.
5.4 The Culture, Tourism, Sport \& Leisure Business \& Partnership Unit (BPU) conducted two monitoring reports during 2012/13. One area reviewed was the impact of BLL's investment into the facility during 2011/12 which was aimed at countering the impact of new discount Fitness Clubs in the City Centre. The new Spin Studio saw an increased attendance from just under 6,000 users in 2010 to over 13,000 users in 2012. The impact of the new City Centre Gym started to have an impact in early 2013 and is having a affect on income during the current year and challenging the year end performance for $2013 / 14$. A new discount Gym is due to open in Parc Tawe which will pose further challenges in 2014/15.
5.5 The BPU also considered the performance of the LC on the Council's priority for working with Target Areas compared to the Council run Leisure Centres. An analysis of Gym members postcodes showed that $27.4 \%$ of Council Gym members are from target areas, the majority from the Penderry area, whilst the LC also recorded $27.4 \%$ with the majority from Castle / Townhill areas. BPU monitoring will focus on the impact of the Passport to Leisure Scheme and the new Disability Plus 1 scheme introduced in late 2013 at it's next review.
5.6 BLL have continued operating to a Service Level Agreement with Culture \& Tourism's Water Safety Team to train and monitor lifeguard operation to ensure the high quality of water safety training across the Swansea facilities, and have now trained up some of their own staff as Trainer Assessors to assist the Water Safety programme.
5.7 BLL's Not for Profit constitution has enabled it to continue to re-invest into the Company. The latest development has been the introduction of a new Simply Gym and Simply Play at Kingsbridge to compliment the Simply Gym at Llansamlet. These new ventures are intended to offset the impact of the recent influx of large Discount Gyms sweeping across the country, and surpluses are being used to continue to reduce the Council's funding support at the LC.

### 5.8 LC Performance

| LC | $2009 / 10$ <br> Actual | $2010 / 11$ <br> Actual | $2011 / 12$ <br> Actual | $2012 / 13$ <br> Actual |
| :---: | :---: | :---: | :---: | :---: |
| Edge <br> (Water park) | $£ 820,174$ | $£ 828,295$ | $£ 859,000$ | $£ 978,139$ |
| Peak <br> (Fitness Suite) | $£ 1,269,242$ | $£ 1,456,455$ | $£ 1,530,000$ | $£ 1,295,910$ |


| Core <br> (Dry Sports) | $£ 198,769$ | $£ 209,828$ | $£ 254,000$ | $£ 301,992$ |
| :---: | :---: | :---: | :---: | :---: |
| Other Income | $£ 507,358$ | $£ 537,714$ | $£ 613,000$ | $£ 598,790$ |
| Total Income <br> (Excl Mgt Fee) | $£ 2,795,543$ | $£ 3,032,292$ | $£ 3,256,000$ | $£ 3,174,831$ |
| Management Fee | $£ 820,174$ | $£ 828,295$ | $£ 793,000$ | $£ 693,584$ |
| Total Expenditure | $£ 3,488,720$ | $£ 3,765,399$ | $£ 3,940,000$ | $£ 3,814,058$ |
| Surplus / re- <br> investment | $£ 401,453$ | $£ 14,644$ | $£ 109,000$ | $£ 54,357$ |
| Sinking Fund <br> (CCS) | $£ 150,000$ | $£ 150,000$ | $£ 150,000$ | $£ 150,000$ |
| Other CCS <br> Contribution | $£ 115,000$ | $£ 115,000$ | $£ 115,000$ | $£ 115,000$ |
| Total Use | 614,707 | 674,248 | 693,000 | 750,077 |
| Gym Membership | 3,764 | 4,428 | 4,029 | 3,664 |

Other CCS contributions include $£ 45 \mathrm{k}$ Buildings Insurance and $£ 70 \mathrm{k}$ per annum for the first 5 years for the purchase of the Fitness equipment.

## 6. Monitoring Arrangements

6.1 Officers will continue to monitor these facilities vigorously to ensure that they are complying with the terms of the various agreements and leases that are in place, as well as to ensure that they are contributing towards the achievement of the Council's ambitions as identified in the agreed Policy Commitments. Of particular interest are the contributions made to

- The City of Sport and Culture
- The Healthy City
- Target Areas
- The support of the tourism economy.


## 7. Summary

7.1 This report identifies the varying agreements that are in place with each of the key partners operating Leisure and Cultural Services. The report also highlights the rationale for the variations due to the differing circumstances and requirements of other bodies involved in each partnership.
7.2 With the differing models it is also clear that standardising monitoring and reporting is not straight forward, but measures are taking place to use the accepted good practice of Compliance and Performance.
7.3 This report is also a mechanism of identifying the successes and challenges and a transparent approach to displaying the delivery of services by the various partnerships, the outcomes and the cost of supplying those services.
7.4 It also demonstrates that the Council is challenging the partners to maintain quality and improved services to which all partners reported are achieving those improvements.

8 Equality and Engagement Implications
8.1 There are no specific Equality or Engagement implications associated with this report.
9. Legal Implications
9.1 There are no specific legal implications at this stage
10. Financial implications
10.1 There are no specific financial implications

Background Papers: None.
Appendices: None

## Agenda Item 11.a

## Report of the Head of Legal, Democratic Services \& Procurement

Council - 14 March 2014

## MEMBERS' INDEMNITY FOR CODE OF CONDUCT COMPLAINT HEARINGS

| Purpose: | To consider recommendations by the Standards Committee that the indemnity for professional representation available to Members involved in defending breach of Code of Conduct matters be capped at a maximum figure of $£ 20,000$ per member per case. |
| :---: | :---: |
| Policy Framework: | The Ethical Framework in Place in Wales as set out in the Local Government Act 2000 and The Local Authorities (Indemnities for Members and Officers) (Wales) Order 2006. |
| Reason for Decision | To provide a consistent approach to the issue of indemnities throughout Wales; and to ensure that there is a limit on costs paid under an indemnity. |
| Consultation: | Legal and Finance, Access to Services, Standards Committee. |
| Recommendation(s): | It is recommended that: |
| 1) Council impo involved in brea | ap of $£ 20,000$ per member per case for Members fode of Conduct matters; |
| 2) That the For approved by maximum ind | ndemnity attached at Appendix A and previously cil is amended as highlighted to reflect the |
| Report Author: | Tracey Meredith |
| Finance Officer: | Carl Billingsley |
| Legal Officer: | Tracey Meredith |
| Access to Services Officer: | Phil Couch |

### 1.0 Introduction

1.1 Following the Local Authorities (Indemnities for Members and Officers) (Wales) Order 2006 coming into force, Council, on 25 January 2007, adopted the Form of Indemnity attached at Appendix 1 and Standards Committee agreed a Protocol on dealing with requests for an indemnity, which is attached at Appendix B. The indemnity provides that the Council will indemnify Members and Officers against any claim, liability, loss and/or damage in relation to any action or failure to act by any Member where the Member is
acting in the course of their Council duty or they reasonably believe that to be the case. This will include provision of an indemnity where a Member is facing an allegation of breach of the Code of Conduct.
1.2 Where there is an allegation of breach of the Code of Conduct and a Member requires professional representation to defend the allegation under the terms of the indemnity the Member must obtain the prior approval of the Standards Committee as to the nature and extent of that representation. There is at present no limit specified by Council as to the level of indemnity.
1.3 Concern has been expressed across Wales about the scale of indemnities provided by Local Authorities to Members when defending themselves against alleged breaches of the Code of Conduct. The current approach allows Members in some Welsh Local Authorities to access disproportionate and, occasionally, unlimited legal costs. There has been a recently reported breach of Code of Conduct case in Flintshire where the tribunal sat for 58 days and where the member was allowed to claim up to $£ 225$ per hour towards legal costs with the limit uncapped.
1.4 This has been a matter of concern which has been raised by the Welsh Local Government Association (the WLGA), the Public Services Ombudsman for Wales (the Ombudsman) and other groups representing public organisations. They have all recommended that a cap be introduced by Local Authorities and after some consultation it has been agreed that should Local Authorities introduce such a cap, it should be at a maximum sum of $£ 20,000$.
1.5 The following is an extract from the recent Ombudsman Annual Report 2012/2013:

## "Standards Committee and Adjudication Panel for Wales Hearings Indemnity Cap

I have previously made clear that I believe the situation in relation to the levels of indemnity enjoyed by Members who are accused of a breach needed to be addressed. This is particularly current in the context of the very difficult financial climate in which we are all working. By having unlimited indemnity, it is possible for cases before Tribunals to last four months or even longer, with Counsel being engaged at very considerable cost. I strongly believe that Members should be able to defend themselves, but the public expenditure on this must be proportionate. I proposed a maximum ceiling of $£ 10,000$ to reflect the costs ceiling in Employment Tribunals. In discussions with Monitoring Officers and the Welsh Local Government Association (WLGA), this ceiling was raised to $£ 20,000$, which I was prepared to support. However, while some Councils already have such a ceiling in place, and some Councils were prepared to introduce one, others have said that they do not intend to do so. In some instances, this is because the indemnity is backed by insurance. The former Local Government Minister indicated that he would address the matter through legislation if voluntary agreement could not be secured. I note that the WLGA have reported that Council Leaders support the introduction of an indemnity cap and I hope that voluntary agreement will be forthcoming. However, I would support the use of legislation if it is not".

### 2.0 Current Position

2.1 Since the Ombudsman's Annual Report many Welsh Local Authorities are moving to a standardised procedure for considering indemnity requests and with consistent maximum financial limits of up to $£ 20,000$.
2.2 Standards Committee on 15 November 2013 resolved to recommend to Council that the Standards Committee continue to consider each application for a costs indemnity individually to decide whether an indemnity should be given at all, and that if an indemnity is to be given, the Standards Committee should decide on the amount of that indemnity up to a maximum of $£ 20,000$ per member per case. Standards Committee also recommended that the Form of Indemnity be amended to reflect those decisions.
2.3 Subsequent to the Standards Committee Resolution, the Ombudsman has confirmed in writing that the Ombudsman's own costs will not be allowed to exceed the level imposed by the proposed cap. Thus achieving equality of arms.

### 3.0 Financial Implications

3.1 The basis for adopting the cap on indemnities is to reduce potential unlimited financial exposure to cost. If the recommendation is approved, the Council will still have to find the money to pay up to the indemnity cap. There is currently no specific budget set aside for such occurrences.

### 4.0 Legal Implications

4.1 If Council did resolve to cap the indemnity at $£ 20,000$ it will still be necessary for Standards Committee to consider and approve any request for an indemnity (up to a maximum of the cap) on a case by case basis. The level of indemnity would depend on the nature of the case and level of representation sought.
4.2 It remains the case that where an indemnity is provided and the Member is not successful in the matter, the indemnity must be repaid as per the Form of Indemnity.

### 5.0 Equality and Engagement Implications

5.1 An Equality Impact Assessment screening has been undertaken and there are no equality and engagement implications identified.

## Appendices:

Appendix A - Form of Indemnity
Appendix B - Protocol Agreed by Standards Committee for Requesting Indemnity.

## Background Papers:

None

## APPENDIX A

## FORM OF INDEMNITY TO MEMBERS AND OFFICERS

1. This Indemnity is made under S. 101 of the Local Government Act 2000 and the Local Authorities (Indemnities of Members and Officers) (Wales) Order 2006, and is supplementary to the provisions of S. 265 of the Public Health Act 1875 as extended by S .39 and $\mathrm{S} .44(1)$ of the Local Government (Miscellaneous Provisions) Act 1976.
2. The Council of the City and County of Swansea indemnifies each Member and Officer of the Authority against any claim liability, loss and/or damage in relation to any action or failure to act by any Member or Officer which:-
(a) is authorised by the Authority; or
(b) forms part of or arises from any powers conferred, or duties placed upon that Member or Officer as a consequence of any function being exercised by that Member or Officer (whether or not in exercising that function the Member or Officer does so in the capacity of Member or Officer of the Authority);
(i) at the request of or with the express approval of the Authority; or
(ii) for the purposes of the Authority.

Without prejudice to the generality of this Indemnity (above) the Indemnity extends to action:-
(a) taken under delegated powers;
(b) taken personally under any specific statutory provision such as Head of Paid Service, Chief Finance Officer, Monitoring Officer, Local Government (Contracts) Act 1997;
(c) taken at Partnerships, informal joint working arrangements, charitable organisations, companies (however constituted) when the Member or Officer is serving as the Council's representative on these bodies.
(For the purpose of this Indemnity "Member" includes independent and coopted persons who sit on the Council's Standards Committee.)
3. Conditions and Limitations applying to the Indemnity
A. Good Faith

A Member or Officer relying on the Indemnity:-
(i) must believe that the action, or failure to act, in question was within the powers of the Authority;
(ii)
where that action or failure to act comprises the issuing or authorising of any document containing any statements to the powers of the relevant Authority, or any statement that certain steps had been taken or requirements fulfilled, believed that the contents of the statement were true;
and
in either case that it was reasonable for that Member or Officer to hold that belief at the time when that Member or Officer acted or failed to act;
the Council will provide the Indemnity in relation to an act or failure to act which is subsequently found to be beyond the power of that Member or Officer in question, but only to the extent that the Member or Officer reasonably believed that the act or failure to act in question was within that Member or Officer's powers at the time at which that Member or Officer failed to act.

## B. Repayment of Cost

Where any indemnity is given to a Member or Officer in relation to the defence of criminal proceedings or proceedings alleging a breach of the Code of Conduct, then:-
(i) in relation to criminal proceedings if the Member or Officer is convicted of a criminal offence then the sums expended by the Authority or its Insurers in relation to those proceedings must be reimbursed to the Authority or the Insurers;
(ii) where the proceedings relate to an allegation against a Member of a breach of the Code of Conduct:-
(a) if a finding is made that finds that the Member has failed to comply with the Code of Conduct (or the Member has admitted that failure) and as a consequence the Member is suspended, partially suspended or disqualified, then the sums expended by the Authority or its Insurer must be reimbursed to the Authority or its Insurers;
(b) in the case of an allegation of a breach of the Code of Conduct and there is a finding that the Member has failed to comply with the Code of Conduct (or the Member has admitted that failure) and as a result the Member is censured or has some penalty imposed other than suspension, partial suspension or disqualification then if the Council's Standards Committee, in consultation with the Council's Insurers, deems it appropriate the sums expended by the Authority or its Insurers must be reimbursed to the Authority or its Insurers.

## C. Level of representation

In the case of professional representation of a Member or Officer under the terms of this Indemnity the Member or Officer must obtain the prior approval of the Authority through its Standards Committee, in consultation with the Council's Insurers, of the nature and extent of that representation, provided always that the decision on the level or extent of representation will not unreasonably restrict the right of the individual Member or Officer to properly defend those proceedings. The level of indemnity for defending an allegation of breach of the Member Code of Conduct shall not exceed $£ 20,000$ per member per case.
D. Defamation

This Indemnity does not extend to the making by a Member or Officer of any claim in relation to an alleged defamation of that Member or Officer.
E. Returning Officer

The work and functions of the Returning Officer are not covered by this Indemnity.
F. General Principles
(i) The Authority will provide the Member or Officer with reasonable and proportionate access to Authority employees and Authority resources and facilities to enable the individual Officer to properly respond to allegations of personal liability being advanced.
(ii) The Authority will allow legal representation for a Member or Officer separately from the Authority's own legal advisers (and/or the Authority's Insurers' legal advisers) where the interests of the Authority and the individual Officer may conflict or in such other circumstances where it is agreed between the Authority and the individual Officer that separate legal representation is appropriate.
(iii) The Authority will not seek to recover from an individual Member or Officer any losses incurred by the Authority as a result of an action or failure to act by the Member or Officer concerned except:-
(a) where the Member or Officer involved did not reasonably believe that the act or omission in question was within his powers at the time when that act or omission took place; or
(b) where the action or failure to act constituted a criminal offence.
G. The Indemnity is limited to the amount of the Council's insurance cover for liabilities.

## APPENDIX B

## STANDARDS COMMITTEE - INDEMNITIES PROTOCOL

1. Introduction
1.1 The Indemnity adopted by Council provides that the Council will indemnify Members and Officers against any claim, liability, loss and/or damage in relation to any action or failure to act by any Member which:
a) is authorised by the Council; or
b) forms part of or arises from any powers conferred, or duties placed upon that Member or Officer as a consequence of any function being exercised by that Member or Officer at the request of or with the express approval of the Council or for the purposes of the Council.
1.2 The Indemnity covers any action by Members or Officers where the Member or Officer is acting in the course of their Council duty or they reasonably believe that to be the case. The Indemnity does not extend to liabilities arising from any action, or failure to act by a Member or Officer which constitutes a criminal offence but does extend to defending any criminal proceedings brought against an Officer or Member.
1.3 The Indemnity does not extend to Members or Officers acting in a personal capacity, or where their personal activity has brought the Council into disrepute.

## 2. Level of Representation

In the case of professional representation of a Member or Officer under the terms of the indemnity the Member or Officer must obtain prior approval of the Council through its Standards Committee, in consultation with the Council's Insurers, of the nature and extent of that representation, provided always that the decision on the level or extent of representation will not unreasonably restrict the right of the individual Member or Officer to properly defend those proceedings. Only Authority and/or Insurer approved representation will be acceptable.
(i) A request must be made in writing to the Chair of the Standards Committee setting out the nature and extent of the representation. The level of indemnity is capped up to a maximum of $£ 20,000$ per member per case for defending Breach of Code of Conduct allegations. The choice of representation will be that of the Authority and/or its Insurers. The request must also set out that the Member or Officer understands the position in relation to repayment as set out in paragraph 2 below.
(ii) The Clerk to the Standards Committee will inform the Council's Insurers of the request and obtain their view to put before the Standards Committee before any decision is made.
(iii) The Standards Committee will consider the reasonableness of the level and extent of representation requested. This will be on the basis of the
written information before them, including the representations of the Council's Insurers.
(iv) Requests must be made and agreed prior to incurring any costs and unless there are exceptional circumstances the Standards Committee will not give retrospective consent.

## 3. Repayment of Cost

(i) In relation to criminal proceedings, Indemnities can be given to Members or Officers, to defend criminal proceedings but the sums paid must be reimbursed in the event of conviction for that offence. Members and Officers must confirm in writing that they accept and understand this prior to incurring any costs.
(ii) If any money is paid under an Indemnity allowing a Member to answer allegations of a breach of the Code of Conduct, that sum is repayable if there is a finding against the Member and the Member is suspended/disqualified. The Member must confirm that he/she accepts this prior to incurring any costs.
(iii) If any money is paid under an Indemnity allowing a Member to answer allegations of a breach of the Code of Conduct and there is a finding against the Member but the penalty falls short of suspension/disqualification, that sum is repayable unless the Standards Committee in consultation with the Council's Insurers decide it is not appropriate to seek reimbursement.
(iv) Any request not to seek reimbursement in the circumstances set out in (iii) above, must be made in writing to the Chair of the Standards Committee, setting out the reasons why the Member considers that repayment should not be made. The views of the Council's Insurers will be sought before any decision is made by the Standards Committee.

## Agenda Item 12.a

## Joint Report of the Chair of Council, Monitoring Officer and Head of Democratic Services

Council - 15 April 2014

## AMENDMENTS TO THE COUNCIL CONSTITUTION

Purpose:

| To make amendments in order to simplify, improve and/ |
| :--- | :--- |
| or add to the Council Constitution. |


| Reason for Decision: | A decision of Council is required to change the Council <br> Constitution. |
| :--- | :--- |
| Consultation: | Finance, Legal |
| Recommendation(s): | It is recommended that: |
| The changes to the Council Constitution as outlined in Paragraph 3 be |  |
| adopted; | The amendments relating to the 7 clear working day rule take effect <br> following the Annual Meeting of Council in May 2014. |
| 2) | Huw Evans <br> Report Author: |
| Finance Officer: | Carl Billingsley |
| Legal Officer: | Patrick Arran |

1. Introduction
1.1 In compliance with the Local Government Act 2000, the City \& County of Swansea has adopted a Council Constitution. A number of issues have arisen since adoption and in order to maintain the aims, principles and procedures set out in Articles 1 and 15 of the Council Constitution, it is proposed that the amendments set out below should be made to the Constitution.
2. Delegated Minor Corrections to the Council Constitution
2.1 There are no delegated minor corrections to the Council Constitution.

## 3. Amendments to the Council Constitution

3.1 This report outlines a number of suggested amendments to the Council Constitution. The amendments are within the following areas of the Council Constitution:
a) Part 4 - Council Procedure Rules;
b) Part 4 - Access to Information Procedure Rules;
c) Part 4 - Cabinet Procedure Rules;
d) Part 4 - Contract Procedure Rules;
e) Part 4 - JNC Officer Appointment Procedure Rules.

### 3.2 Access to Council Summons and Cabinet Agendas - 7 Clear Working Days

3.2.1 The Local Government Act 1972 stipulates that Local Authorities must give a minimum 3 clear day notice period between the publication of its agendas and the date of the meeting. This period is in place to allow Councillors and the public sufficient time and opportunity to view reports etc. prior to the meeting itself.
3.2.2 The Leader of the Council announced at Council on 18 March 2014 that during the Municipal Year 2014-2015, the Council Summons and the Cabinet Agendas would be published 7 clear working days prior to the meeting. This decision was aimed at allowed greater transparency and openness to the decision making of Council and Cabinet.
3.2.3 This commitment to 7 clear working days will only apply to Council and Cabinet. All other Committees shall remain on the 3 clear working day rule.
3.2.4 In order to facilitate this requirement, amendments are required to the Council Procedure Rules, Access to Information Procedure Rules and to the Cabinet Procedure Rules. The suggested changes are outlined below.

## a) Part 4 - Council Procedure Rules. Paragraph 1

## Paragraph 1 "Meetings" states

'The Proper Officer or, in her/his absence the Head of Democratic Services, shall summon all meetings of the Council'.

It is proposed to amend Paragraph 1 as follows:
'The Proper Officer or, in her/his absence the Head of Democratic Services, shall summon all meetings of the Council. A notice period of 7 clear working days shall be given to Council meetings and to Cabinet Meetings. A notice period of 3 Clear working days will apply to all other Committee meetings'.
b) Part 4 - Access to Information Procedure Rules

## i) Paragraph 5 "Notices of Meetings" states

'The Council will give at least three clear working days notice of any meeting by posting details of the meeting at Civic Centre, Oystermouth Road, Swansea'.

Paragraph 5 refers to the notice of the meeting. For absolute clarity, this is not the same as the Summons or the Agenda; this is simply a diary marker or something like the Fortnightly List of Meetings. In order to clarify this, it is proposed to amend Paragraph 5 as follows:
'The Council will give at least 3 clear working days' notice of any meeting by posting details of the meeting at the Civic Centre, Oystermouth Road, Swansea and by utilising the Council website. With regard to meeting of Council and Cabinet, at least $\mathbf{7}$ clear working days' notice shall be given'.

## ii) Paragraph 6 "Access to Agenda and Reports before the Meeting" states

'The Council will make copies of the agenda and reports open to the public available for inspection on the internet and at the designated office at least 3 clear working days before the meeting. If an item is added to the agenda later, the revised agenda will be open to inspection for the time the item was added to the agenda. Where reports are prepared after the Summons has been sent out, the designated Officer shall make each such report available to the public as soon as the report is completed and sent to Councillors'.

It is proposed to amend Paragraph 6 as follows:
> '6.1 The Council will make copies of the Council Summons and Cabinet Agenda open to the public and available for inspection on the internet and at the designated office at least 7 clear working days before the meeting. If an item is added to the Council Summons or Cabinet Agenda later, the revised Council Summons / Cabinet Agenda will be open to inspection for the time the item was added to the Council Summons / Cabinet Agenda. Where reports are prepared after the Council Summons / Cabinet Agenda has been sent out, the designated Officer shall make each such report available to the public as soon as the report is completed and sent to Councillors.
6.2 The Council will make copies of the all other Committee Agendas open to the public and available for inspection on the internet and at the designated office at least 3 clear working days before the meeting. If an item is added to the Agenda later, the revised Agenda will be open to inspection for the time the item was added to the Agenda. Where reports are prepared after the Agenda has been sent out, the designated Officer shall make each such report available to the public as soon as the report is completed and sent to Councillors'.

## c) Part 4 - Cabinet Procedure Rules

There is no relevant paragraph relating to Access to Information with in the Cabinet Procedure Rules. In order to avoid any future confusion, I propose to add an additional new paragraph 1 and for each remaining paragraph to be re-numbered accordingly:
'The Proper Officer or, in her/his absence the Head of Democratic Services, shall summon all meetings of the Cabinet. A notice period of 7 clear working days shall be given to Council meetings and to Cabinet Meetings. A notice period of 3 Clear working days will apply to all other Committee meetings'.

### 3.3 Other Amendments to Part 4 - Council Procedure Rules

3.3.1 The decision to provide access to the Council Summons and Cabinet Agenda 7 clear working days before the meeting means that some other deadline dates will need to be amended in order to ensure everything ties together. As such the following Council Procedure Rules will also need to be amended:

## a) Council Procedure Rule 4 "Timing of Ordinary, Extraordinary and Ceremonial Meetings of Council"

The final sentence of Paragraph 4 (2) be amended as follows:
'...The cancellation shall be notified to all Councillors at least 7 clear working days before the original date of the meeting'.
b) Council Procedure Rule 18 "Notice of Motion"

The current requirement states that every Notice of Motion shall be submitted at least 8 clear working days prior to the meeting.

It is proposed that Paragraph 18.1 be amended as follows:
'Every Notice of Motion (except as provided in Council Procedure Rule 18.6) for inclusion with the Council Summons shall be submitted to the Proper Officer (Monitoring Officer and / or Head of Democratic Services) by NOON at least 12 clear working days prior to the meeting in order for it to be considered. On receipt of the Motion, the Head of Democratic Services shall date the Motion, number it to show the order in which it was received and enter it in a register which shall be open to inspection by Councillors. The Motion may be submitted either:
a) By e-mail listing the Councillor(s) submitting the Motion. The e-mailer MUST ensure that permission has been obtained from those named as submitting the Motion; or
b) In writing signed by the Councillor(s) submitting the Motion'

## c) Council Procedure Rule 22 "Councillors Questions"

The current requirement states that Councillors Questions must be submitted at least 13 clear working days prior to the meeting.

It is proposed that this requirement by amended to ' 17 clear working days'.

## d) Council Procedure Rule 26 "Public Presentations and Question Time"

The current requirement states that Public Presentations must be submitted at least 7 clear working days prior to the meeting.

It is proposed that this requirement by amended to ' 11 clear working days'.

### 3.4 Part 4 - 'Contract Procedure Rules’

3.4.1 The Contract Procedure Rules have been reviewed and completely rewritten. Delete the existing Contract Procedure Rules and Replace with those outlined in Appendix A.

### 3.5 Part 4 - 'JNC Officer Appointment Procedure Rules’

3.4.1 Paragraph 6.3 states:
'Members of the Appointments Committee must be present throughout all of the meetings that take place to shortlist, interview and appoint any candidates, in order to vote on the appointment. This does not apply to any selection centres or assessment processes that the candidate may be required to undertake. Neither does it apply to any informal meetings organised with the candidates which take place outside of the formal process. Members shall consider at the commencement of the process whether they are able to commit to attending all the relevant formal meetings and if they are unable to do so, should absent themselves at the start of the process'.
3.4.2 It is proposed that Paragraph 6.3 be amended as follows:
'6.3.1 Short Listing. Members of the Appointments Committee MUST be present throughout all of the meetings that take place to shortlist, any candidates.

### 6.3.2 Interviewing and Appointing Candidate(s)

Members of the Appointments Committee must be present throughout all of the meetings that take place to interview and appoint (excluding short listing) any candidates, in order to vote on the appointment. This does not apply to any selection centres or assessment processes that the candidate may be required to undertake. Neither does it apply to any informal meetings organised with the candidates which take place outside of the formal process. Members shall consider at the commencement of the process whether they are able to commit to attending all the relevant formal meetings and if they are unable to do so, should absent themselves at the start of the process'.

## 4. Equality and Engagement Implications

4.1 An Equality Impact Assessment (EIA) screening process took place prior to the consultation period. The outcome indicated that it was low priority and a full report was not required.
5. Financial Implications
5.1 There are no specific financial implications associated with this report.
6. Legal Implications
6.1 There are no specific legal implications associated with this report. The amended version of the Council Constitution will be available at www.swansea.gov.uk/constitution

Background Papers: None.

## Appendices:

Appendix A $\quad$ Proposed Contract Procedure Rules.

# Contract Procedure Rules 

## Contents (to be completed)

## 1. Scope of Contract Procedure Rules

## A. Officer Responsibilities

1.1 Officers responsible for purchasing or disposal must comply with these Contract Procedure Rules, Financial Procedure Rules and all UK and European Union legal requirements. Officers must ensure that any agents, Consultants and contractual partners acting on their behalf also comply.
1.2 No contract shall be let unless the expenditure involved has been included in approved capital or revenue budgets, and any relevant policies e.g. current spending restrictions, have been complied with, or has been otherwise approved by or on behalf of the Council.

### 1.3 Officers must:

- Check whether a suitable Corporate Contract exists before seeking to let another contract;
- Where a suitable Corporate Contract exists, this must be used with exceptions allowed by agreement of the Strategic Procurement Manager;
- Keep the records required by Contract Procedure Rule 2;
- Take all necessary legal, financial and professional advice.
1.4 When any employee either of the authority or of a service provider may be affected by any transfer arrangement, Officers must ensure that the Transfer of Undertaking (Protection of Employment) (TUPE) issues are considered and obtain legal advice before proceeding with inviting Tenders or Quotations.


## B. Relevant Contracts

1.5 All Relevant Contracts must comply with these Contract Procedure Rules. A Relevant Contract is any arrangement made by, or on behalf of, the authority (including schools) for the carrying out of works or for the supply of goods, materials or services. These include arrangements for:

- The supply or disposal of goods;
- The hire, rental or lease of goods or equipment;
- The delivery of services, including (but not limited to) those related to:
- The recruitment of agency staff;
- Commissioning of social care services;
- Financial and consultancy services.
1.6 Relevant Contracts do not include:
- Contracts of employment which make an individual a direct employee of the authority, or
- Agreements regarding the acquisition, disposal, or transfer of land (for which Land Procedure Rules shall apply);
- Advice or instruction of Counsel but no instructions will be permitted without prior approval from the Head of Legal, Democratic Services \& Procurement;
- The engagement of costs draughtsmen or expert witnesses within or in the contemplation of legal proceedings;
- The engagement of designated artists, performers, productions for public entertainment purposes or items of art for public display;
- Transactions made in relation to investments and borrowings made by the Chief Financial Officer including those related to the Pension Fund.


## 2. Common Requirements

## A. Records

2.1 Quotation and tender exercises must be kept for six years, after the end of the contract period.
2.2 Written documents which relate to unsuccessful quotes or tenders may be scanned or microfilmed or stored by some suitable method after 12 months from award of contract, provided that there is no dispute regarding the award.

## B. Advertising

### 2.3 Identifying and Assessing Potential Tenderers

Officers shall ensure that, where proposed contracts, irrespective of their total value, might be of interest to potential contractors located in other member states of the EU, a sufficiently accessible advertisement is published. Generally, the greater the interest of the contract to potential bidders from other member states, the wider the coverage of the advertisement should be.

Examples of where such advertisements may be placed include:

- The council's website;
- Sell2Wales advertising portal;
- National official journals, or
- The Official Journal of the European Union (OJEU) (even if there is no requirement within the EU Procedure).


## C. Assessing Tenderers

2.6 Officers are responsible for ensuring that all tenderers for a Relevant Contract are suitably assessed. The assessment process shall ensure that the potential tenderers fulfil the following criteria as relevant:

- Competitive commercial offerings;
- Sound economic and financial standing;
- Technical ability and capacity to fulfil the requirements of the authority;
- Insurances;
- Health and safety policies and record;
- DBS certification, equality and diversity record and service delivery through the medium of Welsh. (If applicable);
- Commitment to sustainability.
D. Framework Agreements
2.7 The term of a Framework Agreement must not exceed four years and, while an agreement may be entered into with one provider, where an agreement is concluded with several organisations, there must be at least three in number.
2.8 Contracts based on Framework Agreements may be awarded by either:
- Applying the terms laid down in the Framework Agreement (where such terms are sufficiently precise to cover the particular call-off) without reopening competition, or;
- Where the terms laid down in the Framework Agreement are not precise enough or complete for the particular call- off, by holding a mini competition in accordance with the following procedure:
§ Inviting the organisations within the Framework Agreement that are capable of executing the subject of the contract to submit written Tenders;
§ $\quad$ Fixing a time limit which is sufficiently long to allow Tenders for each specific contract to be submitted, taking into account factors such as the complexity of the subject of the contract;
§ Awarding each contract to the tenderer who has submitted the best Tender on the basis of the Award Criteria set out in the specifications of the Framework Agreement.


## E. Duration of Contracts

2.9 No contract shall be let for a term exceeding five years unless permitted by EU Procurement Directive or with exceptions allowed by agreement of the Strategic Procurement Manager.

## 3. Contract Authority Value Bands

3.1 The value bands determine the procurement process and level of competition required for each procurement exercise. The contract value bands are:

BAND A: Below £5,000
BAND B: $£ 5,001-£ 75,000$
BAND C: $\quad £ 75,001-£ 1,000,000$
BAND D: Over $£ 1,000,000$
3.2 The value of a contract means the total estimated value of the contract over the full contract period including possible extensions and cumulative costs. The Officer must calculate the total value. A framework agreement shall be valued as a single contract under these CPR.
3.3 Officers are not permitted to divide or separate contracts if the purpose or effect is to reduce the total value and / or to amend or prevent the application of these CPR.

### 3.4 All procurement including Band A shall be open to scrutiny by Internal and External Auditors.

## 4. Competition Requirements

4.1 The following procedures apply where there are no other procedures which take precedence. If in doubt, Officers must seek the advice of the Strategic Procurement Manager.
4.2 The Strategic Procurement Manager shall be notified on form CP1 in advance of inviting tenders or quotations of all proposed contracts whose estimated value is over $£ 5,000.00$.
4.3 It is recognised within the UK Contract Regulations 2006 that the requirements to advertise tenders for works is different to the requirement to advertise tenders for goods and services, and this will be reflected in these procedures.

### 4.4 Contracts within BAND A (Below $£ 5,000$ ) Obtain best value

4.4.1 When buying works, goods or services below $£ 5,000.00$ there will be no formal quotation process, the Officer shall demonstrate that best value has been obtained by maintaining appropriate records in accordance with CPR2. If an existing contract exists, officers must use these contracts, with exceptions allowed by agreement of the Strategic Procurement Manager.
4.4.2 The Officer should make enquiries of Procurement to check if there is a regular requirement for the goods / services, including other Council departments. If the goods / services are a regular requirement consideration must be given to setting up a formal contract or framework agreement. This should be done in conjunction with the relevant Category Manager.

### 4.5 Contracts within BAND B (£5,001-£75,000)

4.5.1 For contracts with a total value estimated not to exceed BAND B $(£ 75,000)$ there is no formal need to request tenders and the following requirements apply:
4.5.2 Goods and Services - £5,001-£25,000 - at least four written quotations shall be sought from appropriate suppliers registered on the National Procurement Website (also known as Sell2Wales) with exceptions allowed by agreement of the Strategic Procurement Manager. Officers will need to justify their supplier selection process within their records.
4.5.3 Goods and Services only - £25,001-£75,000 - requirements shall be openly advertised on the National Procurement Website (also known as Sell2Wales) with exceptions allowed by agreement of the Strategic Procurement Manager.
4.5.4 Requirements for Works only - £5,001-£75,000 - The use of an approved portal e.g. Constructionline may be permitted subject to prior formal consultation with the Strategic Procurement Manager, Requirements can also be openly advertised on the National Procurement Website (also known as Sell2Wales).

### 4.6 Contracts within BAND C and D ( $£ 75,001$ and over)

4.6.1 Goods and Services only - Requirements shall be openly advertised on the National Procurement Website (also known as Sell2Wales).
4.6.2 Works - £75,001 - £150, $\mathbf{0 0 0 . 0 0}$ - the use of an approved portal e.g. Constructionline may be permitted subject to prior formal consultation with the Strategic Procurement Manager Requirements can also be openly advertised on the National Procurement Website (also known as Sell2Wales).
4.6.3 Works $£ 150,000.00$ - Requirements shall be openly advertised on the National Procurement Website (also known as Sell2Wales).
4.6.4 If there are no suitable organisations on the National Procurement Website (also known as Sell2Wales) the Officer, will consult with the Strategic Procurement Manager to agree a method of identifying alternative organisations.

### 4.7 EU Thresholds (Currently £172,514 for the supply of goods and services and $£ 4,322,012$ for works contracts. These thresholds do fluctuate and officers are to seek assurance from the Procurement Department for confirmation).

4.7.1 When requirements exceed the prescribed thresholds of the UK Contract Regulations for Works, Goods and Services, including establishing framework agreements, tendering must be undertaken in consultation with the Head of Legal Service and the Strategic Procurement Manager.

## 5. Disposal of Assets

5.1 Assets for disposal must be sent to public auction except where better Value for Money is likely to be obtained by inviting Quotations and Tenders. (These may be invited by advertising on the council's internet site.) In the latter event, the method of disposal of surplus or obsolete stocks/stores or assets other than land must be formally agreed with the Chief Financial Officer.

## 6. Providing Services to External Purchasers

6.1 The Strategic Procurement Manager must be consulted where contracts to work for organisations other than the authority are contemplated.
6.2 Collaborative and partnership arrangements are subject to all UK and EU procurement legislation and must follow these contract procedure rules. If in doubt, Officers must seek the advice of the Strategic Procurement Manager.

## 7. Consultants

7.1 The engagement of a Consultant shall follow the agreement of a brief that adequately describes the scope of the services to be provided and shall be subject to completion of a formal letter or contract of appointment. Records of consultancy appointments shall be maintained in accordance with Contract Procedure Rule 2.
7.2 Consultants shall be required to provide evidence of and maintain professional indemnity insurance policies to the satisfaction of the relevant Officer for the periods specified in the respective agreement.

## 8. Standards and Award Criteria

8.1 The Officer must ascertain the relevant British, European or international standards which apply to the subject matter of the contract. The Officer must include those standards which are necessary properly to describe the required quality. The Head of Legal Services must be consulted if it is proposed to use standards other than European standards.
8.2 The Officer must define Award Criteria that are appropriate to the purchase and designed to secure an outcome giving Value for Money for the authority. The basic criteria shall be:

- 'Lowest price' where payment is to be made by the authority or; - 'Whole life cost' of the product or service where payment is to be made by the authority;
- 'Highest price' if payment is to be received, or; - 'Most Economically Advantageous Tender', where considerations of quality and price apply.
8.3 If the last criterion is adopted, it must be further defined by reference to sub-criteria which may refer only to relevant considerations. These may include:
- Price;
- Service;
- Quality of goods;
- Running costs;
- Technical merit;
- Delivery date;
- Cost effectiveness;
- Quality;
- Relevant environmental considerations;
- Aesthetic and functional characteristics (including security and control features);
- Safety;
- After-sales services;
- Technical assistance and;
- Any other relevant matters.
8.4 Award Criteria must not include:
- Non-commercial Considerations;
- Matters which discriminate against suppliers from the European Economic Area.

9. Invitations to Tender / Quotations
9.1 The use of standard approved documentation must be used at all times. Wherever possible all quotations and tenders are to be undertaken through the Council's e-tendering portal. It shall be clearly stated in any quotation and tender documentation, and any related advertisement, that the Council does not bind itself to accept any quotation or tender.
9.2 All quotations shall be sought using the Council's standard 'Request for Quotation' form.
9.3 All tenders shall be sought using the Council's standard Invitation to Tender. In order to comply with CPR and be valid all Invitation to Tender documents shall include the following:
a) The Council's standard Instructions to Tenderers which should include the following information:

- Notification that Tenders are submitted to the Council on the basis that they are compiled at the tenderer's expense;
- Notification that no Tender will be considered unless it is enclosed in a sealed envelope or container which bears the word 'Tender' followed by the subject to which it relates, but no other name or mark indicating the sender; - A stipulation that any Tenders submitted by fax electronic means (other than eTender) shall not be considered;
- The title of the proposed contract;
- The name of the relevant Officer;
- For paper tenders only, a return envelope or pre-printed label;
- The Council contact address for queries during the tender period;
- A statement about the council's policies.
b) A description of the award procedure.
c) A clear specification describing the Council's requirements in sufficient detail to enable the submission of competitive offers, including drawings as required.
d) A Method Statement prompting the bidder to respond to specific questions as to how goods, works and services would be delivered in accordance with the specification and conditions of contract.
e) A requirement for tenderers to declare that the Tender content, price or any other figure or particulars concerning the Tender have not been disclosed by the tenderer to any other party (except where such a disclosure is made in confidence for a necessary purpose.
f) A requirement for tenderers to complete fully and sign all Tender documents including a form of Tender and certificates relating to canvassing and non-collusion.
g) Pricing Schedule(s).
h) A description of the selection and award criteria complete with the evaluation methodology to be adopted.
i) A statement indicating whether TUPE may apply, where appropriate.
j) A description of how arithmetical errors discovered in submitted tenders are to be dealt with.
k) A description of how abnormally low tenders are to be dealt with.
I) Details of the tender return date, time (not later than noon) and postal address or website as appropriate.
m) Details of the Terms and Conditions of Contract that shall apply including details of any performance guarantee bond and / or parent company guarantee.
9.4 The Invitation to Tender shall state that any Tender received after the date and time stipulated in the Invitation to Tender may be disqualified.
9.5 Documentation for a particular procurement shall be made available to all tenderers at the same time. This will be the case whether electronic or paper based. Any later supplementary documentation shall be issued simultaneously to all tenderers.
9.6 Tender documentation for contracts where the value may exceed $£ 75,000$ shall be prepared in formal consultation with the Strategic Procurement Manager.
9.7 All e-Tenders shall be submitted via the Council's approved secure etendering portal
9.8 Any paper/hard copy format tenders shall be addressed to the:

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Head of Legal, Democratic Services and Procurement,
Council of the City and County of Swansea,
Civic Centre,
Swansea,
SA1 3SN.
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9.9 The normal period for return of tenders below EU thresholds shall not be less than 28 days from the issue date of the Invitation to Tender, with exceptions allowed by agreement of the Strategic Procurement Manager.
9.10 For EU procurement timescales prescribed by the EU Regulations shall apply at all times.
9.11 Letters of intent shall only be used with the approval of the Head of Legal Services and shall be drafted by the Head of Legal Services where an organisation is required to provide services, supplies or works prior to entering into a formal written contract with the Council
9.12 Pre-invitation enquiries are encouraged and may assist the Council in a procurement process. Pre-invitation enquiries may be authorised by the Strategic Procurement Manager and will be undertaken in conjunction with a dedicated Category Manager.
9.13 No information about the Council's intentions shall be disclosed to any party which is not subsequently disclosed to all others.
9.14 Potential suppliers shall not be led to believe that any information they provide will lead to them being invited to bid for this contract, or be awarded this or any contract.
9.15 A record of all pre-invitation enquiries, including notes of any meetings held, persons present, and / or notes of any telephone conversations is to be kept by Officers.
9.16 Any requests for third parties to assist in the preparation of tender documents shall be made following formal consultation with the Head of Legal, Democratic Services and Procurement.

## 10. Opening and Shortlisting of Tenders

10.1 All hard copy tenders and related documentation for a contract shall be held in a safe place and opened at the same time in accordance with the method agreed by the Head of Legal, Democratic Services and Procurement. Under no circumstances should any tenders be opened before the closing date for their receipt. An accurate and contemporaneous record shall be made of the tenders received including names, overall tender sum (if available) and the date and time of opening.
10.2 Electronic tenders should be password released after the closing date by an officer nominated by the Strategic Procurement Manager. This instruction applies to all values of electronic tenders. Tenders received by fax or other electronic means (e.g. email) must be rejected, unless they have been sought in accordance with an approved electronic tendering system.
10.3 The above procedure will apply to the submission and opening of Supplier Suitability Questionnaires and Pre-Qualification Questionnaires.
10.4 Any Shortlisting must have regard to the financial and technical standards relevant to the contract and the Award Criteria. Special rules apply in respect of the EU Procedure.
10.5 The Officer must not disclose the names of tenderers to any staff involved in the receipt, custody or opening of Tenders.

## 11. Clarification Procedures

### 11.1 Clarifications

The Officer may contact a tenderer via the secure messaging system for electronic tenders or via email/written correspondence for paper/hard copy format tenders in order to:
a) Clarify any discrepancies;
b) Clarify conflicting or confusing statements;
c) Seek a better understanding of the terms used.
11.2 Under no circumstances shall clarification procedures be used in lieu of the negotiation processes as a means of improving offers being considered. Tenders will retained by the Council at all times.
11.3 When seeking clarification no reference shall be made to any other tender under any circumstances.
11.4 Verbal clarifications are strictly prohibited.
11.5 For hard copy tenders, a copy of all of the correspondence relating to the clarification shall be placed on the tender file.
11.6 Where e-Tenders are undertaken via the approved e-tendering system, all correspondence is automatically retained within the electronic tender folder.

### 11.7 Discrepancies

If during a tender evaluation an error or discrepancy is discovered which may affect the tender price, then the tenderer shall be given details of the error or discrepancy and be given the opportunity to either:
a) Amend the tender to correct the error / discrepancy; or
b) Withdraw the tender.
11.8 No opportunity shall be given to amend a rate other than where due to an arithmetical or interpretive error. Issues arising from arithmetical or interpretive errors shall be addressed and resolved by the Officer before tenders are considered by an Evaluation Panel.
11.9 When considering any potential discrepancy no tenderer shall receive any detail or information of tenders submitted by other tenderers under any circumstances.
11.10 Full detail of any clarifications and alterations shall be included in the report prepared for the Evaluation Panel.

## 12. Post-Tender Negotiation

12.1 Discussions with tenderers after submission of a Tender and before the award of a contract with a view to obtaining adjustments in price, delivery or content (i.e. post-tender negotiations) must be the exception rather than the rule. In particular, they must not be conducted in an EU Procedure where this might distort competition, especially with regard to price.
12.2 If post-tender negotiations are necessary after a single-stage Tender or after the second stage of a two-stage Tender, then such negotiations shall be undertaken as follows:
12.2.1 Where there is an adjustment in the scope or quantity included in the tender documents, negotiations shall be undertaken with all tenderers who submitted bids.
12.2.2 Where the intention is to secure a better commercial deal for the Council, then negotiations shall only be undertaken with the winning tenderer and after all unsuccessful tenderers have been informed.

Officers appointed to carry out post-tender negotiations should ensure that there are recorded minutes of all negotiation meetings and that both parties agree actions in writing.
12.3 Post-tender negotiation must only be conducted in accordance with the guidance issued by the Head of Legal, Democratic Services and Procurement who, together with the Strategic Procurement Manager, must be consulted wherever it is proposed to enter into post-tender negotiation. Negotiations must be conducted by a team of at least two Officers, one of whom must be from the procurement team, leading the negotiations.
12.4 Where post-tender negotiation results in a fundamental change to the specification (or contract terms) the contract must not be awarded but re-tendered.

## 13. Evaluation and Award of Contracts and Framework Agreements

13.1 Apart from the debriefing required or permitted by these contract procedure rules, the confidentiality of Quotations, Tenders and the identity of tenderers must be preserved at all times and information about one tenderer's response must not be given to another tenderer.
13.2 Contracts must be evaluated and awarded in accordance with the Award Criteria. During this process, Officers shall ensure that submitted Tender prices are compared with any pre-tender estimates and that any discrepancies are examined and resolved satisfactorily.

## Evaluation Procedure

13.3 Evaluation and Award of Quotations and Tenders in BAND A
(Below $£ 5,000$ ) - The Officer shall maintain a record of all quotations received in order to justify that best value has been obtained in accordance with Contract Procedure Rule 2.
13.4 Evaluation and Award of Quotations and Tenders in BAND B (>£5,000 - <£75,000) - The evaluation procedures for quotations shall be approved by the Officer with the objective of obtaining the best, overall, long-term value to the Council and records are to be maintained in accordance with Contract Procedure Rule 2. If appropriate an Evaluation Panel shall be convened.
13.5 A Contract Award Report in a standard form shall be produced to be considered by the Responsible Officer and the Strategic Procurement Manager.

### 13.6 Evaluation of Tenders valued above BAND C (>£75,001 to £1,000,000)

Tenders within BAND C shall be considered by an Evaluation Panel.
a) An Evaluation Panel shall be convened and managed by the client department who shall inform the Strategic Procurement Manager of the proposed arrangements.
b) Tenders shall be evaluated in accordance with the award criteria specified in the Invitation to Tender documentation.
13.7 Evaluation Panels shall be composed of:

- A procurement officer who will chair the panel;
- A Legal officer;
- A Finance officer, or schools' delegated finance officer / chair of governors;
- The Officer.
13.8 In addition to those persons specified above the Tender Evaluation Panel may include for example:
- Other officers acting as observers;
- Officers to provide technical advice e.g. on Health and Safety;
- External advisers / consultants;
- A member of the audit team can also attend the Evaluation Panel at their election or by invitation.
13.9 The following requirements shall apply to Evaluation Panels:

Panels shall be formally convened by the client department and recorded by the client department representative;

- All information, documentation and deliberations shall be regarded as strictly confidential;
- The decision reached shall be recorded in writing, agreed by the delegates of the Evaluation Panel and a copy placed on the client department's tender file;
- A Contract Award Report shall be prepared by the client department representative and agreed by the delegates of the tender Evaluation Panel;
- The Contract Award Report must be approved by the following officers or their nominees prior to any contract being entered into:
§ The client department Head of Service; $\S \quad$ The Head of Legal Democratic Services and Procurement;
§ Strategic Procurement Manager;
§ Head of Finance.


### 13.10 Evaluation of Tenders valued above Band D (over $£ 1,000,000$ )

13.11 All tenders shall be evaluated in accordance with the procedures applicable to Band C tenders.
13.12 Acceptance of tenders shall be decided as Contract Procedure Rule 13.9, with additional sign-off obtained from the relevant Cabinet member. The Cabinet member may decide that the award decision should be considered by Cabinet if:

- The contract to be awarded is deemed controversial;
- The Value exceeds $£ 5 \mathrm{~m}$;
- The Cabinet member recommends that the award decision should be subjected to further scrutiny.
13.13 Evaluation and Award of Framework Agreements and Contracts
13.13.1 The evaluation and award of a Framework Agreement established by the Council shall be in compliance with the procedures applicable to Band C. If the value of the framework exceeds $£ 1,000,000$ then contract award will be decided in accordance with 13.12.
13.13.2 The award of call-off contracts from a Framework Agreement established by the Council or from a Framework Agreement established by another public body shall be in compliance with this Contract Procedure Rule 13.


## 14. Briefing of Unsuccessful Bidders

14.1 An Officer, on receipt of a written request, shall provide a briefing to an unsuccessful bidder.
14.2 The briefing may be in the form of a letter or a minuted meeting.
14.3 For EU tender processes the Officer shall draft a standstill letter to comply with the requirements of EU legislation. A template standstill letter will be provided by the Procurement Section.

## 15. Terms and Conditions, Signing and Sealing of Contracts

15.1 No work shall commence until the contract is signed, and sealed if necessary, by all parties. Failure to comply with this requirement may result in disciplinary proceedings.
15.2 All contracts shall be entered into using the Council's Standard Terms and Conditions for the Supply of Goods or Services or form of contract for works, which shall be noted on each Purchase Order and included in all Invitation to Tender documentation.
15.2.1 Any exceptions to this must be approved by the Monitoring Officer prior to invitation to Tender documents being prepared.
15.3 Contracts up to $(£ 140,000)$ shall be signed by a Responsible Officer.
15.4 Contacts ( $£ 140,001$ and above) shall be made under the Common Seal of the Council.
15.5 Contracts awarded from a Framework Agreement established by the Council or another public body shall be signed or sealed in accordance with this Contract Procedure Rule.
16. Suspension and Termination of Contracts and Changes to Contracts
16.1 No contract shall be suspended or terminated without formal consultation with the Strategic Procurement Manager.

## A. Changes to Contract Scope, Terms or Conditions

16.2 Any variation to the terms and conditions of an existing contract shall be referred to the Head of Legal, Democratic Services and Procurement and the Strategic Procurement Manager for approval. This does not apply to price fluctuation clauses in contracts.
16.3 The duration of a contract may be extended by the Responsible Officer after consultation with the Strategic Procurement Manager.

## 17. Contracts Register

17.1 The Head of Legal, Democratic Services and Procurement shall maintain a register of all contracts entered into by the Council above Band B (above $£ 5,000$ ).
17.2 For contracts below Band B (below $£ 5,000$ ) a register shall be maintained by the Responsible Officer of each client department.

## 18. Financial Monitoring

18.1 The Officer is responsible for monitoring the expenditure on contracts let. If the value is expected to exceed the original cost by more than the lower of $15 \%$ or $£ 100,000$ a report shall be made to the Head of Finance and the Head of Legal, Democratic Services and Procurement setting out the reasons as to why this has occurred.

## 19. Managing Contracts

19.1 Heads of Service are to name contract managers for all new contracts. All contracts must be managed in conjunction with the procurement department to ensure that the risk, and value is managed within the terms of the original agreement. Heads of Service must name an officer to work with the procurement department to manage the contract through its life.
19.2 All Contract managers including officers nominated by the Strategic Procurement Manager must follow the best practice advice available on the Procurement Intranet.
19.3 As a minimum, contract managers must:

- Maintain a risk register during the contract period;
- Undertake appropriate risk assessments and for identified risks;
- Ensure contingency measures are in place;
- Ensure that value is obtained throughout the life of the contract;
- Ensure performance;
- Ensure compliance with specification and contract;
- Ensure any value for money requirements are met;
- Maintain user satisfaction, and manage risk.


## A. Risk Assessment and Contingency Planning

19.4 The standard business case template must be prepared for all procurements with a potential value over the EU Threshold. Provision for resources for the management of the contract, for its entirety, must be identified in the business case and undertaken in accordance with Contract Procedure Rule 19.1, 19.2, and 19.3.

## B. Contract Monitoring, Evaluation and Review

19.5 All contracts which have a value higher than the EU Threshold limits, or which are high risk, are to be subject to formal periodic review with the contractor, as defined in the standard business case template and undertaken with a Category Manager delegated by the Strategic Procurement Manager.
19.6 For all contracts with a value higher than the EU Threshold limits, or which are High Risk, an annual report must be submitted to the relevant Category Hub, who may consider escalation to the Commercial Board if deemed necessary.
20. Dispensations, Single Tender Procedures and Waivers
20.1 In circumstances defined in paragraph 20.1.2 it may be possible to dispense with the tendering and quotation processes required by these Contract Procedure Rules.

Where the nature and estimated value of a contract bring it below the current threshold of an EU Procurement process the requirements for tendering may only be dispensed with as set out below.
20.1.2 A dispensation may be available where:
a) A Contract for emergency work or services or urgent supplies is necessary:

- For the protection of life or property; - For the protection of the interest of the Council;
- To comply with any statutory obligations of the Council for which there is no provision in an existing contract.
20.1.3 Dispensations will be considered by the Monitoring Officer, if approved, the dispensation will be recorded in a register kept for audit purposes.
20.1.4 In exceptional circumstances it may be necessary to grant a retrospective dispensation. Any application for a dispensation shall be submitted for approval within five (5) working days of having commissioned the required goods, works or services and Procurement shall be informed accordingly.


### 20.2 Single Tender Procedure

Single tender procedures will apply where:
a) Contracts for goods, services and works where effective competition is prevented under current legislation;
b) Contracts for goods, services and works where only a single supplier can reasonably be identified;
c) Contracts where the work to be executed or the goods or services to be supplied consist of maintenance of or repairs to or the supply of parts or attachments for existing proprietary equipment where the supplier in question is the sole supplier.
20.2.1 Where it is proposed to use a single tender procedure for contracts in excess of $£ 5000$ the Responsible Officer shall submit the application to the Strategic Procurement Manager who will seek approval from the Monitoring Officer. Contract award will not be permitted until formal approval has been granted. The Monitoring Officer may insist that a competitive process is conducted.
20.2.3 Single tender procedures may not be used to facilitate urgent or time critical contracts.
20.2.4 The Monitoring Officer shall keep a register of all approved applications and all retrospective single tender applications and contracts in contravention of Contract Procedure Rule 20.2.

### 20.3 Waivers from Contract Procedure Rules

20.3.1 In exceptional circumstances the Monitoring Officer may waive a requirement of these rules in respect of an individual contract after considering a written report which will set out the factual background and justification for the request.
20.3.2 The Monitoring Officer shall keep a register of all approved applications.

## Glossary

- Within the performance;
- Compliance with specification and contract;
- Cost;
- Any value for money requirements;
- User satisfaction and risk management.

See Contract Procedure Rules (CPR) the terms listed below shall have the following meanings:

Award Criteria - The criteria used to evaluate tenders and defined in CPR 8.
Cabinet - The Cabinet of the City and County of Swansea as set out in the Constitution under Executive Arrangements.

Category Hub - Hubs developed to manage all procurement activities for defined works, goods and services.

Chief Financial Officer - Section 151 of the Local Government Act 1972 requires each council to make one of its officers responsible for the proper administration of its financial affairs. Later legislation requires this person to be a qualified accountant.

Commercial Board - Officers empowered by the Director of Corporate Services to scrutinise and challenge procurement decision making and custodians of the Commercial Strategy.

Commercial Strategy - A formal corporate strategy which sets out the approach the Council will take to strategic procurement and which must be adhered to at all times.

Consultant - A person engaged to advise the Council.
Contract - A legally binding agreement between the Council and another party.

Contract Award Report - A report produced in a standard form by an Evaluation Panel, detailing the procurement process adopted and the recommendation for award relating to a particular contract.

Corporate Contract - A contract made by the Council which serves, or is capable of serving, the purposes of more than one department of the Council and for which approval to enter into and be contractually bound has first been obtained. This includes Framework Agreements established by the Council and other public bodies.

Council - The Council of the City and County of Swansea.
Council Constitution - The Constitution of the City and County of Swansea sets out the basic rules governing the Council's business, including Terms of Reference, Contract Procedure Rules and Financial Procedure Rules.

## Contract Procedure Rules (CPR)

Contract Procedure Rules Document - For the purpose of these CPR, the term document refers to either paper or electronic versions, both of which are acceptable.
e-Auction - As part of a tendering process, following supplier qualification, an e-Auction is a procedure by which suppliers are able to place financial bids in secure, controlled conditions within the Council's contracted e-tendering system.
e-Tendering - The carrying out of a tendering process using the Council's contracted e-tendering system. It includes advertising the requirements for works, goods and services, registering suppliers, and issuing and receiving tender documents via the Council's contracted e-tendering system, as well as automating the evaluation of responses to a tender.

EU (European Union) Procurement Legislation - The EU Regulations and Directives provide the procedure framework that must be followed for public sector procurement processes above set financial thresholds. Their objective is to ensure public purchases achieve value for money following open competition and compliance with good procurement practice.

Evaluation Panel - A group of officers designated by the relevant Responsible Officers to examine and evaluate tenders.

Framework Agreement - Any agreement for a fixed period against which one or more orders can be placed at any given time during the term of that agreement. Framework Agreements can be established by the Council or another public body.

Invitation to Tender (ITT) - A set of documents constituting a formal request from the Council to an organisation to submit a legally binding offer. There are standard documents that must be used at all times, which can be requested from the procurement team.

Most Economically Advantageous Tender (MEAT) - A basis for the evaluation of quotations or tenders where both price and quality are taken into account in assessing quotations or tenders.

Monitoring Officer - The person designated by the Council to act in this role.
Officer - A duly appointed employee of the Council or a person employed by a school.

OJEU - The Official Journal of the European Union is the location where all contracts that exceed the EU Procurement Threshold must be published.

Partner - An external person or organisation with which the Council works under a formal arrangement.

Purchase Order - Any electronic or written statement including description, price and other essential terms relating to particular works, goods or services which under the terms of a contract one party has agreed to carry out or provide for another.

Quotation (also known as Request for Quotation - RFQ) - A written offer to enter into a contractual relationship for the supply / disposal of goods, the provision of services or the carrying out of works as specified including such information about price and performance and other terms and conditions as may be required or appropriate for the particular proposed contract.
Quotations may be returned to the originating officer.

## A verbal quotation is not acceptable in any circumstances.

Relevant Contract - A contract which must comply with these CPR and is defined in CPR 1.5.

Responsible Officer - Any officer with budgetary, statutory or operational responsibility (usually Head of Service) and any officer duly authorised by this person. In the case of school based employees, it means the Head Teacher and anyone authorised by that person.

Standard Form of Contract - A contract in writing for the carrying out of works or the performance of services or the provision of goods or materials which is recognised and accepted for general use in respect of a particular trade or particular type of works e.g. industry standard documentation. No variations to these contracts are permitted unless agreed by the Head of Legal, Democratic Services \& Procurement or his nominated officer.

Statutory Undertakers - Persons or bodies authorised by statute to provide public utilities, services or supplies.

Tender - A written offer to enter into a contractual relationship for the supply / disposal of goods, the provision of services or the carrying out of works as specified including such information about price and performance and other terms and conditions as may be required or appropriate for the particular proposed contract.

Value Band - Contract value ranges as defined in CPR 3.
Value for Money - there are many definitions of Value for Money but for the purpose of these procedures it will be defined as; The optimum balance of Price, Quality, and Risk.

Written - Throughout these Contract Procedure Rules, the term "written" means documents on paper (hard copy) or electronically transmitted documents.

## Agenda Item 13.

COUNCILLORS' QUESTIONS
PART A - SUPPLEMENTARIES

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1. Councillors PB Black, MH Jones \& CA Holley
Will the Cabinet Member set out the timetable for bringing the Council's ICT provision in house as announced at the February Budget Council meeting.
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## Response of the Cabinet Member for Finance \& Resources

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Cabinet approved the in house managed services option on 11 March 2014. Further reports will be brought to Cabinet during the year setting out further details for the project.
The timetable for this project is being developed. The key milestones at this stage are:
- April 2014: Develop Project Plan
- May 21014: Produce first draft Exit Plan
- June 2014: New ICT Strategy
- November 2014: Establish new ICT operating model and costings
- January-December 2015: procure specialist ICT support (eg: ORACLE); implement service migration plan incrementally
- January 2016: new Service commences
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The detail within this timetable will depend on the future model agreed, our procurement options and the transition plan we agree with Cap Gemini.
2. Councillors PB Black, MH Jones \& CA Holley

Will the Chair of the Scrutiny Programme Committee outline what process will be put in place to scrutinise the bringing of ICT in-house.

## Response of the Chair of the Scrutiny Programme Committee

The Scrutiny Programme Committee determines its work programme at the beginning of each municipal year. This is informed by a range of sources including proposals from Members. I will therefore take up this issue and ensure that it is given proper consideration as part of that process which is due to commence shortly.

Members should note that the scrutiny work programme remains flexible to enable consideration of any urgent issues that council wishes the Scrutiny Programme Committee to look at. The committee will also take account of any ideas for future work suggested by any councillor at any time during the year. I would also remind councillors that they can also make requests for pre-decision scrutiny on any future cabinet business.

In addition there is also provision for 'councillor calls for action' (CCfA) although this is a more formal route enabling councillors to refer issues of local importance to the scrutiny committee, however as a means of 'last resort' in a broad sense, with issues being raised at a scrutiny committee only after other avenues have been explored. Though, it is likely that the types of issues that would make for a CCfA would be cross cutting and multi-agency in nature.
3. Councillors PM Meara, AM Day \& J Newbury

Will the Cabinet Member tell Council how many people might be expected to reply to the Consultation on the Council's Gambling Policy? Could s/he also tell us what s/he would consider to be a minimum number of respondents for a consultation of this sort to be considered valid.

## Response of the Cabinet Member for Place

It is difficult to predict how many people might be expected to reply to the consultation on the Council's Gambling Policy. Previous consultations on the Gambling Policy resulted in 7 responses when the policy was initially adopted in 2007, 3 responses when it was reviewed early 2010, 3 responses when it was amended in October 2010 and 1 response when it was reviewed in 2013.

The legal requirement is that the Authority carries out a consultation when preparing or revising the policy. The legislation also prescribes a list of consultees and provided the consultation is carried out in accordance with the legislation, the consultation will be considered to be valid.

The validity of the consultation does not depend on the number of responses received.
4. Councillors E W Fitzgerald, D G Sullivan, L James, S M Jones, K M Marsh, I M Richard \& G D Walker
Much concern has been raised in regard to empty properties and the blight that these can cause within a community. Under new legislation, some councils in England are now withdrawing council tax discounts and are charging a premium council tax rate on long term unoccupied properties. This has helped reduce the number of empty homes. Does the Cabinet Member consider that this kind of pecuniary penalty should be used in Wales and in Swansea as an additional tool to help to reduce the number of empty properties.

## Response of the Cabinet Member for Finance \& Resources

The ability to reduce or remove the amount of discount which can be allowed on empty and substantially unfurnished dwellings (Class C) was provided by the Council Tax (Prescribed Classes of Dwellings) (Wales) (Amendment) Regulations 2004, section 12(c).

If the Council resolved to adopt section 12 (c), at present it can vary the discount and charge up to $100 \%$ on properties which are unoccupied and unfurnished for periods over 6 months.

When these particular regulations were amended in 2004 the Council was keen to use any powers to encourage the owners of empty properties to bring them back into occupation. However there was concern that the regulation did not just target long term empty properties but specified a period to reduce or remove discount at the end of the statutory period of 6 months, for all properties. This would have for example affected all taxpayers who were in the process of refurbishing or trying to sell their property, as well as long term empty properties. At this time approximately 2000 properties would have been affected with only a third of this total being long term empty properties.

|  | Representations from the former Chief Executive Bob Carter were made to Welsh Government seeking an amendment to the regulation to allow Billing Authorities in Wales the power to reduce or remove discount after a longer period and suggested a two year period after the statutory period of six months ended. A response was received from the Minister for Finance, Local Government and Public Services suggesting that the Council should obtain independent legal advice on whether it would be appropriate to remove or reduce discount two years after the statutory period ended but also confirmed Welsh Government had no plans to amend the legislation. <br> A report to Cabinet 20 January 2005 therefore recommended that the provisions contained in the amended regulation relating to empty and unfurnished properties (Class C) be not adopted and that the discount remain at $50 \%$. This recommendation was accepted. <br> Counsel opinion was obtained on this issue in September 2005 which confirmed that reducing or eliminating discount two years after the statutory period was not permissible. |
| :---: | :---: |
| 5. | Councillors E W Fitzgerald, D G Sullivan, L James, S M Jones, K M Marsh, I M Richard \& G D Walker <br> A recent Schools Performance Scrutiny Panel suggested that there were indications of wide variations in the 'curriculum' of different Flying Start projects and that outcomes were 'not quite as intended'. Concern was expressed that in some areas a few children starting school had no language skills and limited walking ability. Could the Cabinet Member therefore advise Council what monitoring the Authority is carrying out in order to ensure that children are adequately prepared for school and confirm that clarity is given as to what outcomes are expected from the Flying Start investment. <br> Response of the Cabinet Member for Learning \& Skills <br> Flying Start is a programme for 0-3 year olds of pre-school childcare which does not follow a curriculum as it is based on the child's needs and stage of development. The experiences that the children receive are planned on an individual basis depending on the age and stage of development. Flying Start is therefore preparation for the Foundation Phase Curriculum which starts in school. <br> Whilst I am unaware of the specific references to children with "no language skills" and "limited walking ability" it is imperative to emphasise that Flying Start is an inclusive programme and therefore where there are diagnosed or emerging disabilities the individual children are supported appropriately depending on their levels of need. For children with profound disabilities, including global delay and mobility difficulties, access to the Stepping Stones Centre is also provided as part of the Flying Start Programme's offer. <br> Outcomes <br> The Flying Start Programme's outcomes are to improve children's outcomes across the following domains as well as to identify needs at an early stage: <br> - Language development <br> - Cognitive development |

- Social and emotional development
- Physical health


## Programme wide Monitoring

- Monitoring of the Programme is undertaken across all elements via a termly quality assurance process to ensure consistencies across the Programme, to monitor and challenge performance, to ensure effective partnership working is in place across the Programme including early identification of need and co-ordinated packages of support.
- Via our quality assurance panels in each area it is very evident that the levels of need and challenges are extremely high with generational cycles being very hard to break. We would advocate starting at -9 months to get the parents and the family ready for parenthood and supporting their child's development, although we do not have the resources to do this with everyone. A greater consideration of our work with young people is also required so that they are better equipped for parenthood.
- Flying Start is one part of a far wider system and the whole system needs to be effective to bring about sustainable change


## Childcare Monitoring framework:

- Children coming into Flying Start (FS) childcare settings are assessed using the developmental tracker and it is evident at this stage that high proportions of children are delayed in their development across the domains when they start. The 7 domains are Personal, Social, Emotional, Language and Communication, Cognitive, Gross Motor Development and Fine Motor Development.
- The trackers are used by the settings to tailor individual developmental support and learning for each child depending on their needs, and used as a distance travelled tool linked to the Foundation Phase, which evidences progress made by each child. Settings can evidence therefore the impact and distance travelled.
- Generally children in Flying Start areas have a much further distance to travel however the progress they do make needs to be acknowledged and Heads have also reported that there is significant difference between a FS and non FS child when they assess on entry.
- There is a named Flying Start Link Teacher for each childcare setting within the Flying Start Programme.
- Flying Start Link Teachers visit settings regularly to ensure that the Childcare settings are maintaining high standards of care and provision and that there is consistency across all settings.
- Regular monthly Childcare Manager Meetings are led by the Link Teachers to share information, including opportunities to share good practice

The Healthy Cities objective of giving every child the best start in life, and measuring this by readiness for school is using 3 criteria, as advised by UCL, Social, Language and Communication, Sort and Order (very start of mathematics), which are 3 of the original 7 measures advised by the Welsh Government of initial assessment of child's ability to be carried out at start of school, and which many schools in Swansea still use. (Every school should do some form of initial assessment, to establish the baseline for that child). At start of school there is currently over 1 year's difference in development between children from the top $10 \%$ and bottom $10 \%$ of areas of Swansea. The aim of
 on those elements in Flying Start areas that are addressing this, and trying to ensure all initiatives are effective in addressing inequalities.

## PART B

| 1. | Councillors PB Black, MH Jones \& CA Holley <br> Will the Cabinet Member detail the budget that has been set aside to bring the <br> Council's ICT provision in-house, what additional posts will be created to <br> manage that process and the subsequent ICT service, what aspects of the new <br> ICT service will be subject to contracts with external providers, and how the <br> process of bringing it in-house will be project managed so as to ensure a <br> seamless service. <br> Response of the Cabinet Member for Finance \& Resources <br> A budget for this process has not yet been set. This can only be done when we <br> have received an estimate of exit costs from Capgemini and developed the <br> proposals for the in house model. Provision will be made in the 2015/16 budget <br> at that stage. <br> Similarly, it is too early to say which posts will be in the new service as this will <br> depend on the agreed operating model, decisions about which services we <br> procure (rather than provide in house) and TUPE requirements for existing Cap <br> Gemini staff. <br> No decision has been taken yet about which services will be provided by <br> external contractors; this will be addressed as part of the proposed operating <br> model later in the year. <br> Project management arrangements are already in place and include a Project <br> Board of senior Officers and a Project Team. The project will be managed in <br> accordance with the Council's corporate project management methodology. |
| :--- | :--- |
| 2. | Councillors PB Black, MH Jones \& CA Holley <br> Will the Cabinet Member outline what external assurance process will be <br> utilised to ensure that the process of bringing ICT in-house provides value for <br> money. <br> Response of the Cabinet Member for Finance \& Resources |
| The Cabinet report made clear that due diligence will be a crucial part of the |  |
| project. We will shortly be engaging an appropriately qualified and reputable |  |
| partner to give us advice, insight and assurance. This will sit alongside other |  |
| arrangements for assurance on particular aspects as the project progresses. |  |

3. Councillors JW Jones, LG Thomas \& J Newbury.

From a £150k grant for District shopping regeneration which was given by the Welsh Government, the Council allocated 75 k to the Palace Theatre "to make the building safe". Will the Cabinet Member give a breakdown of the works done to the Palace Theatre to date and also give a breakdown of how and to whom the remaining $£ 75 \mathrm{k}$ was allocated.

## Response of the Cabinet Member for Regeneration

The figure of $£ 150,000$ was made available from the Council's revenue budget for a grant scheme entitled 'Regeneration Area Grant'. The purpose of the grant was to wide ranging - to support jobs and regeneration, tackle poverty, support suburban centres and the City Centre, and addressing problem buildings.

The allocation of $£ 75,000$ as a potential grant for urgent works at the Palace Theatre was approved by Cabinet on $3^{\text {rd }}$ December 2013, since then the focus has been on helping the applicant to apply for the grant. The grant application was received, assessed and approved at the end of March 2014 and an offer in principle' has now been issued. Officers are now working with the applicant and their advisors to agree the detail of the urgent works to safeguard the Palace Theatre. The applicant has indicated that they would like to have the urgent work underway in the summer of 2014. The long term sustainable reuse of the building will require further permissions such as listed building consent and potentially will require grant assistance from other areas.

The other half of the District Regeneration Area Grant' ( $£ 75,000$ ) was allocated to providing small grants to businesses in Swansea seeking a contribution to enable improvements to be made to their operations either through the purchase of new equipment and technology or tools with which they could promote themselves better. Applications were invited via established local business networks and originated from businesses and entrepreneurs who were mainly, already receiving business advice from Welsh Government's 'Business Wales’ support providers. There were two categories, one for new business starts and the other for those that have been trading for over two years. Applicants provided information on their new business idea or operations to date along with a proposal on what they would need in terms of support and how it would enable their business to grow.

In business support terms this was small scale funding and for those successful applicants already trading the grant funded $50 \%$ of the agreed project cost retrospectively and on receipt of evidence that the applicant's half had already been paid. New business start approved applications received a grant of upto £500 towards their start-up costs. In total, forty one new businesses were supported to a total of $£ 19,270$ and seventeen existing businesses received an average of $£ 2500$ in funding for a total of $£ 38,975$. Not all of the applications received were successful, but $£ 58,245$ of the available funding was awarded.

## Agenda Item 14.a

Scrutiny Dispatches
City \& County of Swansea - April 2014
'Scrutiny enables councillors who are not in the cabinet to examine the quality and effectiveness of services and policies, hold decision makers to account, and make recommendations for improvement'

## Calling for evidence

(Lead: Councillor Mike Day)
One of the new approaches adopted this year has been to issue a 'call for evidence' for in-depth scrutiny inquiries. These inquiries, which are expected to take up to six months, result in a final report being published with conclusions and recommendations, informed by the evidence gathered, that is presented to cabinet for decision.

Calls for evidence provide an opportunity for councillors not directly involved in the Inquiry Panel to either contribute evidence themselves or make sure that other interested people are aware of the opportunity to contribute. It is also a way of making sure that cabinet members can bring issues to the Panel's attention that may have a bearing on the conclusions that are ultimately drawn and recommendations made. Although Inquiry Panels will have a good idea about the people that they may want to speak to and invite to panel meetings, 'calls for evidence' are designed to ensure that the evidence base can be as wide ranging as possible and any individual or organisation interested in the topic can contribute views. It is also an important part of developing public engagement in the work of scrutiny. A 'call for evidence' will be issued at the start of inquiry once its terms of reference have been agreed by the Panel. This will outline the key question and lines of enquiry so that relevant persons can consider submission of evidence that could assist the scrutiny inquiry.

A new 'call for evidence' has just been issued by the Education Inclusion Scrutiny Inquiry Panel, led by Councillor Cheryl Philpott. The inquiry is asking why some children require education other than at school, and what can be done to improve their outcomes. Interested groups or individuals are encouraged to submit written evidence to the inquiry. The Panel will be pursuing a number of lines of inquiry including:

- How well does the EOTAS (education other than at school) service meet the needs and interests of its learners?
- Is the current configuration of the service the correct one?
- What are the barriers to further improvements in this service?
- How can we improve the 'revolving door' ensuring children's reintegration back into school especially up to Key Stage 3
- How can the Council and schools work better with partners in order to improve the outcomes for children on EOTAS pathways?

Look out for future calls for evidence!

## The waiting list for social housing

(Lead: Councillor Terry Hennegan)
Scrutiny councillors met with officers in February to explore the idea of introducing a single waiting list for social housing in Swansea that covers the Council and all Registered Social Landlords (RSLs). The meeting enabled discussion on the feasibility of this change and the relationship with the housing associations. The key issue for the councillors was to ensure the focus is on the outcome desired by housing applicants, which is a swift process of obtaining housing that meets their needs. The Scrutiny Working Group has now written to the Cabinet Member for Wellbeing and his response to a number of recommendations is awaited. More on this in the next edition!

## Parks service in the spotlight

(Lead: Councillor John Newbury)
A Scrutiny Working Group looking at the Parks Service met recently to ask questions about service provision across Swansea including the upkeep of parks in local communities.

The Group praised the excellent work carried out by the service and agreed that the overall standard of the local parks and amenities in Swansea was good. Despite this there were some concerns about the impact of budget cuts to the service. The Group discussed some ideas to mitigate the effects of this including: the development and promotion of 'friends organisations'; opportunities to delegate responsibility for parks to such groups; and exploring alternative models of management.

The following further issues were also raised for consideration by the Cabinet Member for Place:

- Finance and funding is a key issue for the upkeep of parks
- Dog fouling is still an issue in parks
- A solution for sand shifting still needs to be found
- Applications should be encouraged for Field in Trust Designation recognition, as well as Green Flag Success;
- City Centre business owners are unlikely to continue to contribute towards hanging baskets.

The Cabinet Member for Place has responded positively to the Group's recommendations and taken the issues raised on board.

## Scrutiny and school improvement

(Lead: Councillor Jennifer Raynor)
The Schools Performance Panel is continuing its work in providing ongoing challenge to school improvement. Since the last update in January the Panel have had a session with the Headteacher and Governors at Dunvant Primary School and met with the new Chief Education Officer, Arwyn Thomas, to discuss education strategy in relation to improving school standards and pupil attainment.

This is a new Panel which has only been in existence for one year and it is still developing its role. Panel Members intend to hold a session in April to evaluate the year to ensure the Panel is effective, and give thought to a plan for next year's work.

## Who's looking at crime \& disorder?

(Lead: Councillor Mike Day)
The Scrutiny Programme Committee also acts as the Council's Crime \& Disorder Committee, which is a requirement under the Police \& Justice Act 2006. The scrutiny of the local Community Safety Partnership, the Safer Swansea Partnership, forms a significant part of this role. The Committee has over the course of the year met with the Chief Superintendent (South Wales Police) and lead officer from the City and County of Swansea who act as co-chairs of the Partnership. It has questioned them on the work and performance of the Partnership, exploring what has been done, how well it has been done and what impact that has made, as well as discussing plans / challenges ahead. One of the issues discussed in detail this year has been the operation of PACT meetings and opportunities to improve community engagement.

## Connect with Scrutiny:

Room 3.3.7, Civic Centre, Swansea. SA1 3SN (Tel. 01792 637732)

## Agenda Item 14.b

## Report of the Head of Legal, Democratic Services \& Procurement <br> Council - 15 April 2014 <br> WRITTEN RESPONSES TO QUESTIONS ASKED AT THE LAST ORDINARY MEETING OF COUNCIL

The report provides an update on the responses to Questions asked during the last Ordinary Meeting of Council on 18 March 2014.

## FOR INFORMATION

## 1. INTRODUCTION

1.1 It was agreed at Council on 8 April 2010 that a standing item be added to the Council Summons entitled "Written Responses to Questions Asked at the Last Ordinary Meeting of Council".
1.2 A "For Information" report will be compiled by the Democratic Services Team collating all written responses from the last Ordinary Meeting of Council and placed in the Agenda Pack;
1.3 Any consequential amendments be made to the Council Constitution.
2. RESPONSES
2.1 Responses to questions asked during the last ordinary meeting of Council are included as Appendix A.

Background Papers: None
Appendices: Appendix A (Questions \& Responses)

# Providing Council with Written Responses to Questions at Council 18 March 2014 

1. Mrs L Davies asked the Head of Democratic Services

## Questions

1) Lis Davies asked the Head of Democratic Services questions in relation to Minute 208 "Councillor Learning and Development Strategy".
a) "Page 152, Paragraph 9.15 states that 'Councillor Development events will be placed in individual Councillors electronic calendars' and Paragraph 9.16 states that "At each session the attendance will be recorded and circulated to the Member Support Unit for recording purposes'.
2) How many such development events have taken place to date?
3) What is the attendance record at each event?
b) Page 153, Paragraph 9.19 states that 'Councillor learning and development will be resourced from the allocated Councillor Development budget(s)'.
4) What was the total amount set aside for the 2013-2014 Councillor Development budget?
5) What is the total amount allocated for the 2014-2015 Councillor Development budget?
c) Page 153, Paragraph 9.27 states 'These records can also be used to provide information for evaluation purposes and for the completion of Councillors Annual Reports which have been introduced as part of the Local Government (Wales) Measure 2011'.
6) Will the Councillor Annual Reports be in the public domain?

## Response of the Head of Democratic Services

The sessions arranged via the Councillor Training Programme for 2013-2014 are outlined below. The date, title of the training session and number of Councillors who attended is as follows:

| Date | Training Session | Number of <br> Councillors <br> attended | Number of Co- <br> Opted Members <br> attended |
| :---: | :--- | :---: | :---: |
| 27 November 2013 | Understanding the <br> Council Budget and <br> Departmental budgets | 16 | 2 |
| 17 December 2013 | Introduction to Media <br> Training | 10 | 1 |


| 22 January 2014 | Rules of Debate | 12 | 3 |
| :--- | :--- | :---: | :---: |
| 19 February 2014 | Chairing Skills | $8(+1$ from <br> Neath Port <br> Talbot CBC) | 2 |
| 5 March 2014 | Making Social Media <br> work for Councillors | 6 | 3 |

The following additional training events were also provided:

| Date | Training Session | Number of <br> Councillors <br> attended | Number of Co- <br> Opted Members <br> attended |
| :--- | :--- | :---: | :---: |
| 8 July 2013 | Personal Development <br> Review (for Reviewers) | 8 | 0 |
| 14 October 2013 | Pre Decision Making | 35 | 0 |
| 17 October 2013 | Emotional Intelligence | 8 | 0 |
| 25 October 2013 | How to be a good <br> Corporate Parent | 24 | 0 |
| 28 October 2013 | Personal Development <br> Review (for Reviewers) | 2 | 0 |
| 6 November 2013 | Chairing Skills (@ Neath <br> Port Talbot CBC) | 3 | 0 |
| 21 February 2014 | Active Listening Skills <br> (@ Neath Port Talbot <br> CBC) | 7 | 0 |
| 7 March 2014 | WLGA Development <br> Programme for Equality <br> Champions (Induction <br> session) | 6 | Leadership Academy <br> 27-28 April 2013 June 2013 <br> 22-23 June 2013 |

The training outlined below took place as a result of committee membership changes:

| Date | Training Session | Number of <br> Councillors <br> attended | Number of Co- <br> Opted Members <br> attended |
| :--- | :--- | :---: | :---: |
| 17 June 2013 | Appointments <br> Committee | 2 | 0 |
| 30 January 2014 | Licensing Committee | 1 |  |


| 12 February 2014 | Standards Committee | 1 | 0 |
| :--- | :--- | :---: | :---: |
| 18 February 2014 | HMO \& Street Trading <br> (Licensing Committee) | 1 | 0 |

B1. The total amount set aside for the 2013-2014 Councillor Development budget was £6,000.

B2. The total amount allocated for the 2014-2015 Councillor Development budget is $£ 4,000$ (proposed).

C1. Yes they will be published on the Council website (in June/July for the previous municipal year). Completion of the forms will be on a voluntary basis.

## Agenda Item 14.c








February 2015





[^0]:    WESP 2014-2017 FINAL 20Feb14

[^1]:    WESP 2014-2017 FINAL 20Feb14

